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LIST OF ACRONYMS AND ABBREVIATIONS

ABA Architectural Barriers Act

ADA Americans with Disabilities Act

AGO America's Great Outdoors

ATV All-Terrain Vehicle

BA Biological Assessment

BIL Bipartisan Infrastructure Law

BO Biological Opinion

CCC Civilian Conservation Corps

CERCLA Comprehensive Environmental Response, Compensation, and

Liability Act

CFR Code of Federal Regulations

COE Corps of Engineers

CRHEP Cannon Reservoir Human Ecology Project

CS Culturally Sensitive

CY Calendar Year

EA Environmental Assessment
EC Environmental Compliance

EO Executive Order

EOP Environmental Operating Principle

EP Engineer Pamphlet

EPA Environmental Protection Agency

ER Engineer Regulation

ERGO Environmental Review Guide for Operations

ES Environmental Stewardship

ESA Environmentally Sensitive Areas

ESA Endangered Species Act

FOREST Friends of Recreation and Environmental Stewardship

FY Fiscal Year

HABS Historic American Building Survey

HPMP Historic Properties Management Plan



HQUSACE Head Quarters - United States Army Corps of Engineers

ISOP Interpretive Services and Outreach Program

KW Kilowatt

LEED Leadership in Energy & Environmental Design

MDC Missouri Department of Conservation

MODNR Missouri Department of Natural Resources

MOA Memorandum of Agreement

MOU Memorandum of Understanding

MP Master Plan

MRA Multiple Resource Area

MRMA Multiple Resource Management Area

MTLVERCC Mark Twain Lake Visitor and Education Resource Center

Committee

NEMO Northeast Missouri

NEPA National Environmental Policy Act
NGVD National Geodetic Vertical Datum

NOA Notice of Availability

NRCS Natural Resources Conservation Service

O&M Operations and Maintenance

OMBIL Operations and Maintenance Business Information Link

OMP Operational Management Plan

ORMS Outdoor Recreation Management System

ORV Off Road Vehicle

PL Public Law

SCORP Statewide Comprehensive Outdoor Recreation Plan

SWCD Soil and Water Conservation District
SWPA Southwestern Power Administration

USACE United States Army Corps of Engineers

USC United States Code

USFWS United States Fish and Wildlife Service

WRDA Water Resource Development Act





PREFACE

Construction of Joanna Dam and Lake (later changed to Clarence Cannon Dam and Mark Twain Lake) was authorized in 1962 with work beginning in 1966. The project was completed in August 1984. The original Master Plan was approved in 1968, revised in 1975 and updated in 1991, 2004, and 2014. The Master Plan is intended to serve as a guide for the orderly and coordinated development, management, and stewardship of all lands and water resources of the project. It presents data on existing conditions, anticipated recreational use and the type of facilities needed to service anticipated use, sensitive resources requiring protection, and an estimate of future requirements.

Mark Twain Lake is primarily managed by the St. Louis District U.S. Army Corps of Engineers. In addition, many others play a crucial role in the operation of the project to help fulfill its authorized purposes to the region and nation. These important players include the Missouri Department of Natural Resources, Missouri Department of Conservation, Southwestern Power Administration, Clarence Cannon Wholesale Water Commission, marina concessionaires, partner groups, volunteers, organizations, businesses, and youth groups.

This revised Master Plan presents an inventory of land resources and how they are classified, existing park facilities, identification of facility needs, and management area descriptions and proposals. Included in the revised Master Plan is an evaluation of expressed public opinion and new resource use objectives. This revision is not intended to address specific management activities, regional water quality, shoreline management, or water level management.

The format utilized for this plan is outlined in Engineer Regulation/Engineer Pamphlet 1130-2-550 (dated 30 January 2013), which sets forth policy and procedure to be followed in preparation and revision of project Master Plans. Clarence Cannon Dam and Mark Twain Lake's original Master Plan can be found in Design Memorandum 9 with a listing of all the previous Master Plan design memorandums and prior supplements found in Appendix A.





CHAPTER 1 INTRODUCTION

1.1 AUTHORIZATION

Federal laws provide that land and water areas of Department of the Army reservoirs, constructed for the primary purposes of flood risk management, navigation and/or hydropower, shall be administered to encourage and develop all collateral uses such as water supply, public parks and recreation, conservation of fish and wildlife resources, pollution abatement, and other purposes in the public interest.

The Flood Control Act of 28 June 1938 authorized a dam and reservoir on the Salt River near Joanna, Missouri, as part of a general comprehensive plan for flood control in the Upper Mississippi River Basin. A restudy of the project indicated the feasibility of a multi-purpose development, including hydroelectric power. The project was authorized as such by Sec. 203 of the Flood Control Act of 23 October 1962 (PL 87-874), as recommended by the Chief of Engineers in House Document No. 507, 87th Congress, 2nd Session. The reservoir, originally named the Joanna Reservoir, was officially renamed Clarence Cannon Dam and Reservoir by Public Law 89-298, 89th Congress, 3rd Session on 27 October 1965. Clarence Cannon Dam and Reservoir was officially renamed Clarence Cannon Dam and Mark Twain Lake by PL 97-128, 97th Congress, 29 December 1981.

1.2 PROJECT PURPOSES

The authorized purposes of the project are flood risk management in the Salt River Basin, hydroelectric power generation, water supply, fish and wildlife conservation, recreation, and incidental navigation.

1.3 PURPOSE AND SCOPE OF THE MASTER PLAN

This revised Master Plan replaces *The Master Plan, Design Memorandum No. 9, Clarence Cannon Dam and Mark Twain Lake*, that was updated in 2014. A master plan is the strategic land use management document that guides the comprehensive management and development of all recreational, natural, and cultural resources throughout the life of the water resource project. The Master Plan guides the efficient and cost-effective management, development, and use of project lands. It is a vital tool for the responsible stewardship and sustainability of project resources for the benefit of present and future generations.



The Master Plan guides and articulates Corps responsibilities pursuant to federal laws to preserve, conserve, restore, maintain, manage, and develop the project lands, waters, and associated resources. The Master Plan is a dynamic operational document projecting what could and should happen over the life of the project and is flexible based upon changing conditions. The Master Plan deals in concepts, not in details, of design or administration. Detailed management and administration functions are addressed in the Operational Management Plan (OMP), which implements the concepts of the Master Plan into operational actions.

The Master Plan will be developed and kept current for Civil Works projects operated and maintained by the Corps and will include all land (fee, easements, or other interests) originally acquired for the projects and any subsequent land (fee, easements, or other interests) acquired to support the operations and authorized missions of the project.

The Master Plan is not intended to address the specifics of regional water quality, shoreline management, or water level management. These areas, if applicable, are covered in other project plans. However, specific issues identified through the Master Plan revision process can still be communicated and coordinated with the appropriate internal Corps resource (i.e., Operations for shoreline management) or external resource agency (i.e., Missouri Department of Natural Resources for water quality) responsible for that specific area.

1.4 WATERSHED AND PROJECT DESCRIPTION

Mark Twain Lake is located in Monroe and Ralls counties on the Salt River in Northeast Missouri, approximately 63 miles upstream from its confluence with the Mississippi River. The Mark Twain Lake watershed is comprised of 2,318 square miles with an additional 29 square miles draining into the re-regulation pool. (See Figure 1-1, Mark Twain Lake Watershed.) The North Fork of the Salt River is the major drainage channel, draining 626 square miles and is 88.0 miles in length. The Middle Fork, Elk Fork and South Fork of the Salt River are the other major tributaries to Mark Twain Lake. The Middle Fork drains 356 square miles and is 65.4 miles in length. The Elk Fork drains 262 square miles and is 34.8 miles in length and the South Fork drains 298 square miles and is 38.0 miles in length.

The Salt River and Mark Twain Lake watersheds are primarily agricultural with a gently undulating plain in the upstream portion and it becomes rolling and hilly in the downstream reaches. High rock bluffs border the streams at various locations. The river



valleys are characterized by narrow, tortuous courses interspersed by areas of widened bottomlands. Hickory and oak forests are scattered among crop and grazing lands.

The total area contained in the Mark Twain Lake Project, including land and water surface consists of 54,741 acres. An additional, 9,740 acres are for flowage easement. Construction of the Clarence Cannon Dam and Mark Twain Lake Project began in 1966 and was completed by August of 1983. There are 15 recreation areas around Mark Twain Lake; 13 parks are managed by the Corps of Engineers and two are leased to the Missouri Department of Natural Resources.

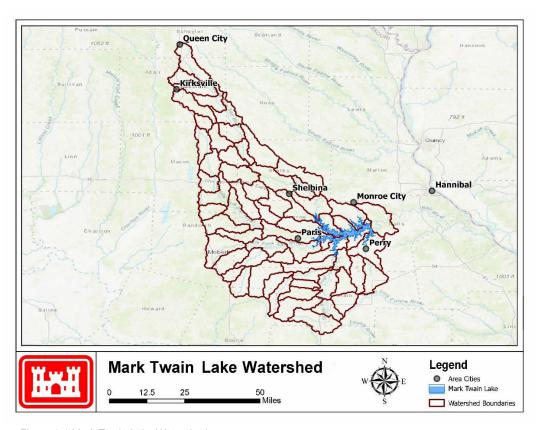


Figure 1-1 Mark Twain Lake Watershed

1.5 PRIOR PERTINENT DESIGN MEMORANDA

The 1991, 2004, and 2014 Master Plan Updates and their supplements are listed below. Additionally, a listing of prior design memorandums and accompanying supplements are provided in Appendix A and with the release of this Master Plan, are considered incorporated into this document.

1991 Master Plan Update. The 1991 update of the Master Plan was supplemented eight times. The following is a brief summary of those eight supplements.



- Supplement 1, 1991, requested that the Spillway Recreation Area be renamed the Warren G. See Spillway Area. Total estimated cost was \$1,500. Approved by CELMV-PD-R on 4 April 1991.
- Supplement 2, 1994, presented the request by the Northeast Missouri Area Vietnam Veterans Inc. to construct a memorial at the M. W. Boudreaux Memorial Visitor Center for Northeast Missouri soldiers who died in the Vietnam War. Total estimated cost of the project was \$45,000. Approved by CELMV-PE-R on 28 October 1994
- Supplement 3, 1995, requested approval of a three-year road improvement and maintenance project for paved surfaces with a request for special funding. The three-year project cost was estimated at \$1,586,621. The project without the special funding was approved on 18 October 1995 by CELMV-ET-PR.
- Supplement 4, 1995, proposed a marina development at the North Extension lease area of Mark Twain State Park, fish cleaning stations in several recreation areas, an amphitheater at Frank Russell campground, a vault toilet and multipurpose shelter in the Warren G. See South Spillway Recreation Area, a wetland restoration project in the North Fork area, and high-water accesses at three locations. Total estimated cost was \$186,013. CELMV-ET-PR approved the supplement on 12 January 1996.
- Supplement 5, 1997, proposed a shooting range with a parking lot, road
 maintenance on an existing unsurfaced access road, and three minimum
 facilities for public health and safety including a five car/trailer access lot, and a
 20-car gravel access lot. It also reflected a boundary change due to a recent land
 acquisition. Total estimated cost for all projects was \$155,250. The St. Louis
 District Engineer approved the supplement on 23 July 1997.
- Supplement 6, 1999, proposed six comfort station shower additions at Ray Behrens and Indian Creek, two handicapped fishing accesses in the Spillway, an extension to the Joanna Trail, land acquisition for the Joanna Trail, relocation of the John F. Spalding bathhouse and the Indian Creek comfort station to higher ground, expansion of the Spalding Wastewater Treatment Plant, continuation of special emphasis programs for youth, seniors and physically challenged individuals in various recreation areas, construction of a non-discharge sewage treatment lagoon and upgrade of the vault toilet to waterborne with a shower facility in the South Spillway Recreation Area, and designation of the Joanna Loop in the Frank Russell Campground for equine use. Total cost of proposed items was \$1,560,436. The supplement was approved by the St. Louis District Engineer on 16 February 1999.
- Supplement 7, 2001, proposed re-designating the Mark Twain State Park marina site as a beach, adding a swimming facility at Camp Colborn, Mark Twain State Park, upgrading the campsite electrical service at the Indian Creek and Ray



Behrens Recreation Areas, adding two shelters and an earthen berm with a concrete retention wall at the special events area of the South Spillway Recreation Area, adding an archery range at the Ray Behrens Recreation Area, and installing full hookups at campsites in the Indian Creek and Ray Behrens Recreation Areas. Total estimated cost was \$1,163,750. Supplement was approved by St. Louis District Engineer on 24 August 2001.

 Supplement 8, 2002 proposed renaming the M.W. Boudreaux Group Use Area in recognition and memory of John C. "Jack" Briscoe for his outstanding leadership, contributions, and support to Northeast Missouri and to the Clarence Cannon Dam and Mark Twain Lake Project. Total estimated cost was \$1300.00.
 Supplement was approved by St. Louis District Engineer on 12 March 2002.

2004 Master Plan Update. The 2004 update of the Master Plan was supplemented seven times. The following is a summary of those seven supplements.

- Supplement 1, 2007, requested the construction of the Mark Twain Birth Site
 Trail adjacent to Florida, Missouri through an easement with the Monroe County
 Commission. Total estimated cost of the project was \$33,000. The supplement
 was approved by the St. Louis District Engineer on 23 July 2007.
- Supplement 2, 2009, proposed relocation of facilities out of the flood zone to include replacement of vault toilets with a water-borne comfort station in the North Spillway, replacement of vault toilets with a water-borne comfort station in the South Spillway, replacement of vault toilets at the Bluff View Recreation Area with one vault toilet, replacement of vault toilets at Robert Allen, South Fork, Stoutsville, and the Indian Creek (east ramp) Recreation Areas, and the addition of a business center at the Administration Building. The total estimated cost of all the projects was \$660,000. The supplement was approved by the St. Louis District Engineer on 7 May 2009.
- Supplement 3, 2010, proposed replacement of three vault toilets in the Frank Russell Campground and two vault toilets in the Indian Creek Campground, facility consolidation and shower building replacement in the Ray Behrens Campground, modification of the Ray Behrens Boat Ramp, replacement of the Ray Behrens Fee Booth, installation of a new picnic shelter in the Frank Russell Recreation Area through partnership with the Northeast Missouri Environmental Stewardship Consortium, conversion of existing campsites to ADA accessible campsites in the Indian Creek, Ray Behrens, and Frank Russell Recreation Areas, replacement of wooden playground systems at the Warren See Spillway, John Briscoe Group Camp, Frank Russell, and Ray Behrens Recreation Areas, installation of an equipment storage building at the Mark Twain Lake Project Office, installation of a floating wave attenuator at the Blackjack Marina, and installation of ADA Accessible fishing pier in the Warren See Spillway Recreation



- Area. Total estimated cost of all the projects was \$5,608,125. The supplement was approved by the St. Louis District Engineer on 16 February 2010.
- Supplement 4, 2010, proposed rehabilitation of the existing unimproved earthen Eagle Nature Trail located at the M.W. Boudreaux Visitor Center to an ADA accessible trail. Total estimated cost of the project was \$69,512. The supplement was approved by the St. Louis District Engineer on 18 September 2010.
- Supplement 5, 2011, proposed three equine campsites, trail, and small comfort station in the Frank Russell Recreation Area, a small comfort station at the John F. Spalding Recreation Area to be funded through grants and partnerships. The total estimated cost of all the projects was \$168,592. The supplement was approved by the St. Louis District Engineer on 9 November 2011.
- Supplement 6, 2013, proposed construction of the Indian Creek Multi-Use Trail through grants and partnerships. The total estimated cost of the project was \$247,715. The supplement was approved by the St. Louis District Engineer on 19 July 2013.
- Supplement 7, 2013, proposed development of five equine campsites through grants and partnerships. Total estimated cost of the project was \$24,000. The supplement was approved by St. Louis District Engineer on 3 December 2013.

2014 Master Plan Update. The 2014 update of the Master Plan was supplemented one time. The following is a summary of the supplement.

 Supplement 1, 2016, proposed development of parking lot, picnic area and additional bench seating adjacent to the Mark Twain Birth Site Trail; a multipurpose trail to be developed in the North Fork Recreation Area; and three additional parking lots in the Frank Russell Recreation Area. Supplement was approved by St. Louis District Engineer on 21 July 2016.



1.6 PERTINENT PROJECT INFORMATION

Table 1-1 Project Information

Project Data				
	12 miles south of Monroe City, MO & 120 miles north			
Location	of St. Louis			
Total Acreage	54,741 acres			
Lake Surface Normal Pool	18,600 acres - 606 ft. NGVD			
Lake Surface Flood Pool	38,400 acres - 638 ft. NGVD			
Recreation Areas	15			
Recreation Area Acreage	9,780 acres			
Estimated Annual Visitation	2.2 million			
Dam Construction Began	1970			
Construction Completion Date of Dam/Gates Closed Date Lake Reached Normal	August 1983			
Pool	March 1984			
Dedication	September 1984			
Main Dam Statistics				
Location	63 miles upstream from confluence of Salt River with Mississippi River			
Length	1,940 feet			
Width at Crest	30 feet			
1 Concrete Powerhouse/Spillway Section	450,000+ yards of concrete			
1 Earthen Section	3,000,000+ yards of fill			
Re-Regulation Dam Statistics				
Location	9.5 miles downstream from main dam			
Height	38 feet			
Length	1,550 feet			
Watershed	29 square miles			
Lake Surface at Lower Pool Range Lake Surface at Upper Pool Range	4150 acres – 520 ft. NGVD 10,200 acres – 528 ft. NGVD			
The Re-Regulation Dam consists of an earthen structure with 2 flow control gates.				
The Re-Regulation Dam is require suitable for pump-back with the Fr	ed to raise the tail water at the main dam to a level rancis Unit.			





CHAPTER 2 SETTING AND FACTORS INFLUENCING MANAGEMENT AND DEVELOPMENT

2.1 DESCRIPTION OF RESERVOIR

Mark Twain Lake is a civil works project consisting of a lake/reservoir impounded by an earthen and concrete dam structure, power generation plant, outlet works, spillway, reregulation dam, and public use lands and facilities. Clarence Cannon Dam, and its associated features, became operational in 1984. Approximately 54,741 acres of land were acquired in fee title for the reservoir, downstream operational areas, and recreation areas. An additional 9,740 acres of flowage easement was acquired to accommodate a flood elevation of 642.0 feet NGVD¹. The operational facilities at Mark Twain Lake are described as follows:

Location. Clarence Cannon Dam and Mark Twain Lake are located on the Salt River in northeastern Missouri, generally in Monroe and Ralls Counties. The main dam site is located in Ralls County at mile 63.0 on the Salt River, approximately 12 miles southeast of Monroe City, Missouri. A re-regulation dam is located approximately 9.5 miles downstream from the main dam site. The project area is served on the north by U.S. Highway 24, and on the south by State Highway 154. State Highway 107 bisects the project area from north to south, and provides a major reservoir crossing near Florida, Missouri. State Highway J is the primary north-south transportation corridor on the eastern side of the lake.

Clarence Cannon Dam.

Clarence Cannon Dam consists of a compacted earth embankment, a gated concrete spillway, a concrete hydroelectric power plant and a water temperature control weir (Figure 2-1). State Highway J crosses the top of the dam. The total length of the dam is 1,940 feet with the centerline of the dam



Figure 2-1 - Clarence Cannon Dam

¹ Note: All elevations cited are in terms of the National Geodetic Vertical Datum (NGVD)



running in a near north-south direction. The concrete portion of the dam is 845.75 feet in length and abuts the southern rim of the valley.

- **Earthen Embankment.** The compacted earthen embankment has a crest elevation of 653.0 feet NGVD. The embankment is approximately 1,094 feet in length.
- **Spillway.** The spillway is part of the concrete portion of the dam and is 230 feet in length. It begins 360 feet from the southern rim of the valley. The spillway is topped by four 50-foot wide by 39-foot high tainter gates separated by 10 feet wide piers. The spillway crest elevation is 600.0 feet NGVD. A 230-foot wide by 198.86 feet long stilling basin, with two rows of baffle piers and an end sill is provided for the purpose of energy dissipation. The stilling basin floor is at elevation 508 feet NGVD.
- Power Plant. The power plant is part of the concrete portion of the dam and is located immediately north of the spillway. The power plant is 222.75 feet in length. The power plant contains a Kaplan 27,000-KW turbine generator and a Francis 31,000-KW pump turbine generator. The invert elevation of the intake structure is 520.0 feet NGVD. The invert elevation of the outlet structure is 483.0 feet NGVD.
- Water Temperature Control Weir. A water temperature control weir, constructed of compacted earth, is located 400 feet upstream of the centerline of the concrete portion of the dam. The crest elevation of the weir is 580.0 feet NGVD and is approximately 780 feet in length.

Re-Regulation Dam. The re-regulation dam is located 9.5 miles downstream from the main dam, and consists of a compacted earth embankment, a gated concrete spillway, a sluice, and an operating house (Figure 2-2). The total length of the dam is 1,550 feet.

- **Earth Embankment.** The crest elevation of the compacted earth embankment is 537.0 feet NGVD. The embankment is approximately 1,430 feet in length.
- **Spillway.** The concrete spillway is 119.5 feet in length. The spillway is topped by two 30-foot wide by 31-foot high tainter gates separated by an eight-foot-wide pier. The spillway crest elevation is 499.0 feet NGVD. A 68 foot by 40-foot stilling basin with an end wall is provided for the purpose of energy dissipation. The stilling basin floor is at elevation 494.0 feet NGVD. The operating house is located at the west end of the spillway.



Figure 2-2 - Re-Regulation Dam

Saddle Dams. Two small saddle dams are located just north of the entrance to the Frank Russell Recreation Area.

Lake Shoreline, Length, and General Character. The reservoir covers approximately 18,600 acres and has a shoreline of approximately 285 miles at the pool level of 606 feet NGVD. The average depth of the pool at 606 feet NGVD is 29 feet.

Park and Recreation Facilities. Several areas have been developed at Mark Twain Lake for the visiting public to enjoy a variety of outdoor recreational experiences. The most common activities engaged in are fishing, boating, watersports, sailing, camping, picnicking, swimming, and hunting. Developed facilities available at the lake include a visitor center, four campgrounds, three group camping areas, five picnic areas, 21 boat launching areas, five nature trails, two marinas, and three beaches. Hunting and fishing opportunities are available on all Corps of Engineers lands and waters except where restricted due to recreational development or safety. (Chapter 5 presents a complete description of all recreational facilities.)



2.2 HYDROLOGY

The Mark Twain Lake watershed is comprised of 2,318 square miles with an additional 29 square miles draining into the re-regulation pool. The North Fork of the Salt River is the major drainage channel, draining 626 square miles (27% of the drainage area). The North Fork is 88.0 miles in length, has an average gradient of 4.5 feet per mile and has a maximum elevation of approximately 1,000 feet. The Middle Fork, Elk Fork and South Fork of the Salt River are the other major tributaries to Mark Twain Lake. The Middle Fork drains 356 square miles (15%), is 65.4 miles in length, has an average gradient of 5.1 feet per mile and has a maximum elevation of approximately 940 feet. The Elk Fork drains 262 square miles (11%), is 34.8 miles in length, has an average gradient of 7.9 feet per mile and has a maximum elevation of approximately 880 feet. The South Fork drains 298 square miles (13%), is 38.0 miles in length, has an average gradient of 7.2 feet per mile and has a maximum elevation of 880 feet. Combined, the North Fork, Middle Fork, Elk Fork, and South Fork drain a total of 1,542 square miles, which is 66% of the Mark Twain Lake watershed. (USACE-MVS Water Quality Report, 2021)

The Mark Twain Lake watershed is a gently undulating plain in the upstream portion and becomes more rolling and hillier in the downstream reaches. High rock bluffs border the streams at various locations. The river valleys are characterized by narrow, tortuous courses interspersed by areas of widened bottomlands. Hickory and oak forests are scattered among crop and grazing lands. Strip mining in the South Fork watershed may produce acid runoff. Several clay pits in the southwestern portion of the Mark Twain Lake watershed account for some colloidal suspension, which increases the turbidity of the lake. Lake levels fluctuate depending on a variety of factors, including but not limited to rainfall (or lack thereof), flood control operations, and power demand. (USACE-MVS Water Quality Report, 2021)

Mark Twain Lake is a flood risk management reservoir with multiple authorized purposes. There are also incidental benefits to Mississippi River navigation. The pool at elevation 606.0 feet NGVD retains 100 percent of available flood control storage and 100 percent of the joint-use storage for the other project purposes, namely hydroelectric power generation, water supply, fish and wildlife and recreation.

2.3 SEDIMENTATION AND SHORELINE EROSION

The rate of sedimentation within the reservoir is influenced by regional and site-specific conditions, including annual and seasonal precipitation patterns and associated storm water runoff, as well as riverbank erosion and agricultural runoff. Sedimentation is unavoidable for reservoirs like Mark Twain Lake due to tributary sedimentation



contribution, high water events, and wind and wave action. Accounting for sedimentation was included in the design and management of the reservoir. According to a sedimentation survey performed in May 2010, 26,318 ac-ft of the 457,000 ac-ft of the original storage in the joint use pool had been depleted, a reduction of 5.8 percent. It was the opinion at that time that the existing water supply contract allocation of 20,000 ac-ft would not require modification due to the small amount of storage depletion. Overall, the May 2010 re-survey found a deposition rate of 2,061 ac-ft/yr. since the beginning of the project, close to the anticipated rate of 1,740 ac-ft/yr. Silt range monuments are maintained at specific locations of the lake perimeter to facilitate future sedimentation surveys.

2.4 WATER QUALITY

Water quality sampling is conducted with a watershed approach to establish trend analysis and maintain water quality at or above state and federal regulations. Water quality monitoring is conducted to ensure safe conditions for human recreation, wildlife, and aquatic life as maintained and managed within the lake system. The water quality management program for the lake includes monitoring of baseline parameters, ecological trends, swimming beach E. coli, and investigation of problem areas to maintain compliance with state and federal standards. The sampling and analysis which are conducted at the Mark Twain Lake sites reflect the minimal set of parameters needed to analyze the current status of water quality for the Mark Twain Lake system. The Mark Twain Lake Water Control Manual and the annual Mark Twain Lake Water Quality Report document USACE's water quality activities, including sampling and analysis, in greater detail. Excellent coordination and cooperation exist between the Corps of Engineers, Missouri Department of Conservation, Missouri Department of Natural Resources, and the Southwestern Power Administration concerning lake levels and water quality affecting aquatic life and fish spawning. This coordination combined with USACE's comprehensive monitoring program enables USACE to be proactive in managing water quality at the project. There is a rising concern about microplastics in the water column. There is potential need to monitor microplastics due to the lake serving as a water supply reservoir.

2.5 PROJECT ACCESS

Major Highways. Primary transportation corridors providing regional access to Mark Twain Lake are U. S. Highway 36, an east-west four-lane accessible highway located north of the lake, and U. S. Highway 61, a north-south four-lane accessible highway located east of the lake. The immediate Project Area is served on the north by U.S. Highway 24, and on the south by State Highway 154. State Highway 107 bisects the



project area from north to south, and provides a major reservoir crossing near Florida, Missouri. State Highway J crosses the main dam and is the primary north-south transportation corridor on the eastern end of the lake. These highways provide the public with safe and adequate access to all areas of the Project.

Local/County Roads. Local authorities are responsible for the maintenance of several off-project roads that provide the public with access from major highways to recreation areas (Figure 2-3). The condition of these roads varies. Most are considered as adequately maintained. The following roads with access descriptions are the primary routes of travel used by the visiting public.

- State Route J from State Highway 154. This road provides access to the Ray Behrens, South Spillway, John C. "Jack" Briscoe, North Spillway, Frank Russell, and John Spalding Recreation Areas, as well as the Mark Twain Lake Project Office, Ralls County.
- State Route EE from State Highway 19. This road leads from State Highway 19 west to State Route J, Ralls County.
- State Route BB from State Route J. This road leads to the State Route BB Boat Ramp and Hunter Fisherman Access 60, Ralls County.
- John F. Spalding Access Road (Oakland Road) from Route J. This road provides access to the John F. Spalding Recreation Area, Ralls County.
- State Route N from U.S. Highway 24. This road leads to Hunter/Fisherman Lot No. 11 Boat Ramp, Monroe County.
- State Route HH from U.S. Highway 24. Leads to Indian Creek Access Road, Shell Branch Recreation Area, and Hunter Fisherman Access 15, Monroe County.
- Indian Creek Access Road (Monroe County Road 581) from State Route HH.
 Leads to Indian Creek Recreation Area, Monroe County.
- State Route U from State Highway 107. Leads to Mark Twain State Park and Historic Area, Monroe County.
- Robert E. Allen Access Road (Monroe County Road 581) from State Highway
 154. Leads to Robert E. Allen Recreation Area, Monroe County.

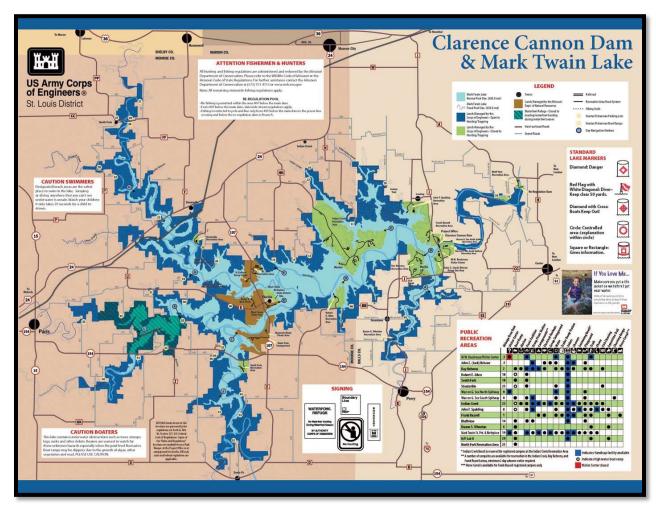


Figure 2-3 - Project Access

2.6 CLIMATE

The climate of the Mark Twain Lake region is considered moderate. The following is representative of the weather conditions that are encountered.

Temperature. Summers are generally mild with occasional temperatures slightly in excess of 100 degrees Fahrenheit. Periods of extreme heat are typically short, if accompanied by sufficient rainfall. Winters are usually moderate, although periods of extremely cold weather are experienced. Weather changes and temperature fluctuations are frequent throughout the year with extremes varying from 116 to -31 degrees Fahrenheit.

Wind. The maximum wind movement occurs in March and the minimum in August. The average wind velocity is about 10 miles per hour. The prevailing winds over the basin are generally from the south.

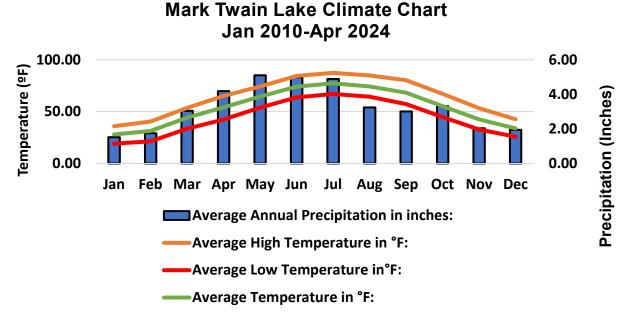


Humidity. The relative humidity varies from about 59 percent to 86 percent in the winter and from 51 percent to 89 percent during the remainder of the year.

Precipitation. The annual average precipitation over the drainage area above the dam site is approximately 39.1 inches. Two-thirds of the annual rainfall normally occurs during the spring and summer, with local cellular storms occurring generally in July and August. Average annual snowfall amounts to about 21 inches and is typically limited to the period from November to March. The snow cover seldom lasts for more than a few days at a time.

Mark Twain Lake Consolidated Climate Table by Month													
	Jan	Feb	Mar	Apr	May	June	July	Aug	Sep	Oct	Nov	Dec	Avg
Average High Temperature °F	35.92	40.45	53.60	65.15	74.30	84.44	87.36	84.95	80.22	67.20	53.24	42.69	64.13
Average Low Temperature °F	19.17	21.35	33.55	42.49	53.87	63.73	67.04	64.40	57.21	44.78	32.78	25.86	43.85
Average Temperature °F	27.99	31.41	44.21	54.25	64.46	74.02	77.29	74.31	68.27	55.32	42.46	33.79	53.98
Average Annual Precipitation in inches:	1.53	1.75	3.05	4.19	5.10	4.99	4.89	3.24	3.01	3.32	2.04	1.94	39.10

Table 2-1 Consolidated Weather Table



Source: https://www.ncei.noaa.gov

Figure 2-4 Climate Chart



Plant Hardiness Zone. The Plant Hardiness Zone Map (PHZM) is based on the average annual extreme minimum winter temperature, displayed as 10-degree F zones ranging from zone 1 (coldest) to zone 13 (warmest). Mark Twain Lake is located in Monroe and Ralls County and is located within zone 6a (Figure 2-5).

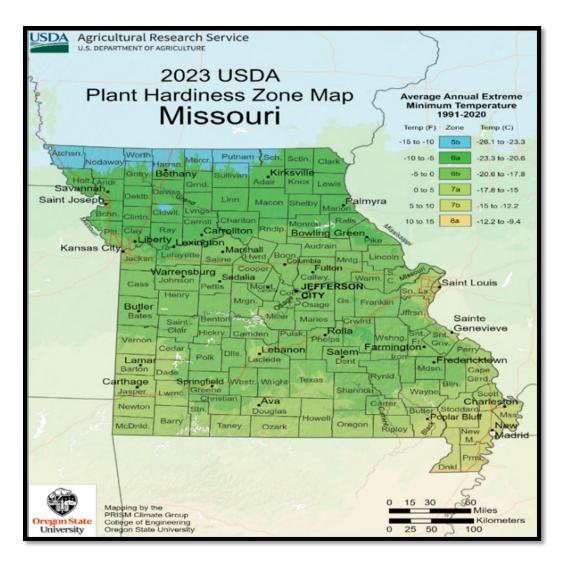


Figure 2-5 2023 Plant Hardiness Map Zone of Missouri Source: https://planthardiness.ars.usda.gov/

2.7 TOPOGRAPHY, GEOLOGY, AND SOILS

Topography. The topography at Mark Twain Lake reaches a maximum elevation of about 780 feet NGVD in the southwestern portion of the project to a minimum of approximately 520 feet NGVD on the primary channel of the Salt River. The North Fork, Middle Fork, Elk Fork, and South Fork are the main tributaries of the Salt River within the project boundaries and have a maximum elevation of 675 feet NGVD in the western



part of the project. The sides of the major valleys are dissected by short tributaries whose gradients extend from flat uplands to the valley bottoms. The divides between these tributaries form a continuous belt of hills along either side of the major valleys. The land adjoining the project is relatively flat farmland.

Geology. The predominant geologic structure controlling the local dip of rock strata at the project is the Lincoln Fold, a complex plunging asymmetrical anticline located in northeast Missouri. The project area is located in the Dissected Till Plains Section of the Central Lowlands Physiographic Province. The geologic formations occurring at the surface within the project area include Paleozoic sedimentary rocks (primarily limestone and shale) Pleistocene glacial drift, and recent alluvium. The area is characterized by low to moderate relief in the uplands with locally high relief (up to 200 feet) occurring in the bluffs along the Salt River and its tributaries. Some karst features are present in the project area, most notably, solution cavities in the limestone bluffs.

The geologic formations' stratigraphy in the area consists essentially of nearly flat-lying sedimentary strata of Mississippian and Pennsylvanian formations in the uplands. These in turn, are overlain by Pleistocene deposits of glacial till, residuum, or on the floodplains, by recent alluvium. Frequently observed formations found in differing regions of the project include the Hannibal Formation, Chouteau Formation, Burlington-Keokuk formation, Warsaw Formation, Pennsylvanian Age Strata, and Pleistocene and Recent Deposits.

The nature of significant economic mineral deposits within the project area makes any protective measures beyond slope or erosion protection unnecessary. Sufficient reserves of fire clay, coal, and other geologic resources are present outside the project area to preclude the exploitation of any deposits within Government property lines. Geologic items of a collectible nature such as the geodes present in the Keokuk Limestone and its weathered residuum, and the rather unique pyritized fossils of the Hannibal Shale may be deemed significant enough to consider them a resource that warrants management.

Earthquake Activity. Though not situated within the seismic zone of major faults, Mark Twain Lake is influenced by its proximity to the New Madrid Fault Line. Minor earthquake activity does occur in the area. A seismic event of a 2.6 magnitude occurred in 2023 with an epicenter near Moberly, Missouri, and a 2.9 magnitude event occurred in 2004 with an epicenter near Paris, Missouri.

Soils. Soil surveys have been prepared by the United States Department of Agriculture – Natural Resources Conservation Service (NRCS) for the counties encompassing



Mark Twain Lake (Ralls and Monroe, MO counties). Engineering as well as other land use interpretations for each soil unit encountered in the respective counties are included in these soil surveys. The predominant soil units within the project area are the Armstrong-Leonard Association and the Goss-Gorin-Lindley Association. The soils of the area present several problems. They are erosive particularly when the shoreline of the lake is subjected to periods of high water combined with windy conditions. Many of the soil deposits are in an area of glacial origin and include rocks and boulders of large to moderate size at or immediately beneath the ground surface. These conditions can complicate foundation and utility trench design and placement. Soil survey of Marion and Ralls Counties, Missouri, USDA, 1984

2.8 RESOURCE ANALYSIS

Wildlife Resources. The wildlife species known or expected to occur on the Mark Twain Lake area are those common to the region. The land and its plant association support an upland game population, and a variety of non-game mammals and birds. Although the Project is located in the Mississippi Flyway, the major flights of waterfowl normally pass down the Mississippi to the east and the Grand River to the west. There are sufficient numbers of waterfowl using the lake to sustain recreational pursuit. Some "threatened," or "rare and endangered" species do occur in the area. These species are represented in Table 2-2 and 2-3.

Land management activities on public lands benefit many of the species present and attract other species to the area. These activities are beneficial to songbirds, game birds, and mammals. Trees and shrubs have been and will continue to be planted for reforestation purposes, to provide nesting cover and food for all wildlife species. Wildlife food plots varying in shape, size and species composition are planted in areas to increase available foods for wildlife. Succession control in the form of mowing, disking, pesticide application, and prescribed fire eliminates woody plants while providing diversity among herbaceous plants, in contrast to adjacent untreated areas (Figure 2-6). Nest boxes provide additional nesting spaces for wood ducks, purple martins, house wrens, tree swallows, bluebirds, bats, and squirrels. Together, the private farms and public wildlife areas provide a proper balance of food and cover for wildlife over much of the project. Civic and private organizations in partnership with the Corps of Engineers assist in the development of structures beneficial to all wildlife on public lands.

Project management practices will be used to maximize the support value of the project for fish and wildlife production, while at the same time maximizing recreational opportunities for hunters and fishermen. Waterfowl management objectives are fully

coordinated with other agencies and are consistent with the North American Waterfowl Management Plan.

Fisheries Resources. The impoundment of Mark Twain Lake caused a decrease in fast-water adapted fish species, and an increase in slow-water adapted fish species. Species found in the lake pool include the following: black bass, white bass, black crappie, white crappie, bluegill, green sunfish, channel catfish, blue catfish, flathead catfish, walleye, and



Figure 2-6 Pollinator plot

several species of minnows including common carp, several species of suckers, gars, freshwater drum, and gizzard shad. The tailwater downstream of the re-regulation dam yields sizable concentrations of crappie, white bass, channel catfish, flathead catfish and walleye.

The Mark Twain Lake Project Office coordinates with MDC on the management of the fisheries resource at the Project. Water regulation aspects at the project having a potential effect on fish include (1) water level fluctuations governed by annual precipitation patterns and power generation demands, (2) a weir at the front of the dam that keeps the water released through the turbines close to the natural river temperatures, (3) tainter gate operations permitting the incorporation of aerated water into the tail-water during periods of elevated pool levels, and (4) a re-regulation dam that impounds a 9.5 mile pool downstream from the main dam to provide storage for pump-back power generation and dampen fluctuations downstream. The re-regulation pool normally can fluctuate up to eight feet.

The lake's fish population is periodically sampled and evaluated by MDC, with relative abundance, size structure, age, and growth rates of key species determined annually. Periodic checks of reproductive success of important recreation species are conducted in the spring and fall. In the future, if large numbers of commercial fish species reach a marketable size, a limited commercial fishing program may be considered. Such a program would utilize that portion of the fishery not highly desirable or susceptible to sport fishing. Sport fish species may be stocked periodically if natural reproduction is insufficient to maintain fishable populations and if such stockings are supported by scientific evaluation and research. The MDC has completed several studies in the lake that increase our understanding of biotic and abiotic variables that influence gizzard shad, both blue and flathead catfish, black crappie, white crappie, and largemouth bass population dynamics in the lake.



Sandy Creek Brood Pond. The Corps of Engineers developed and operates a 3.5-acre nursery pond in the Sandy Creek Area of Mark Twain Lake. The purpose of the pond was to raise sport fish such as channel catfish and hybrid sunfish. Management policies have evolved regarding the operation of nursery ponds. Currently, the pond does not fulfill this requirement requiring coordination with partners to determine alternative purposes for this facility.

MTL Fish Habitat Management Project. During initial development of the Mark Twain Lake reservoir, a unique management strategy was implemented in the Salt River

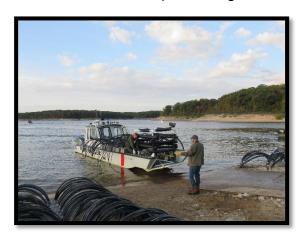


Figure 2-7 MTL Fish Habitat Structures

Basin. Instead of clearing the entire basin, standing timber was retained in the tributaries and associated flood plains to provide aquatic structure. The resulting management strategy created an environment that supported a strong sustainable fishery. The standing timber is now deteriorating, and the underwater structure it creates is diminishing. Natural resource professionals from U.S. Army Corps of Engineers and Missouri Department of Conservation, recreational anglers, and community members formed an action group in 2020, and have collaborated

to develop a long-term fisheries habitat management plan for Mark Twain Lake. There are two distinct goals of this project. The first goal is to continue development of artificial fish habitat structure that will replace what has deteriorated through the natural maturation process of the reservoir, or through the authorized operational requirements imposed upon the reservoir (Figure 2-7). The second goal supports the recruitment and retention of sport fisheries species through the development of littoral zone habitat.

Sustainable Rivers Project. It has been determined that Lake Sturgeon utilize the fast-moving tailwater of the Re-regulation Dam for the purposes of spawning. The projects possess the potential to perpetuate sustainable habitat for this species of concern through carefully coordinate water release activities. In addition, the adjacent flood plains of the Salt River possess a diversity of wetland habitats that are uniquely managed through pool elevation manipulations. Potential site evaluations are proposed to enhance these critical habitats.

Vegetative Resources. Prior to construction of the lake, about half of the present feeowned project land was forested. Most of this land was located above the lake pool elevation. The white oak-black oak-northern red oak is the most common association on



upland sites. The white oak association also occurs frequently. Shagbark hickory comprises a substantial stocking on most upland sites. Dominant trees include white oak, northern red oak, and black oak. Hickory (*Carya* spp.), and ash (*Fraxinus* spp.) usually occupy the co-dominant or intermediate class. Sugar maple, elm, black cherry, red bud, flowering dogwood, and serviceberry are the predominant understory species. Understory shrub species include fragrant sumac, corralberry, greenbriar, and various forms of shade tolerant grasses. Invasive and non-native species such as Callery Pear, autumn olive, and multiflora rose also encroach and impact forest habitats.

Floodplain forests of the Salt River Basin are predominately silver maple and American elm; however, local variations do occur in the area with such species as eastern cottonwood, sycamore, river birch, pin oak, green ash, persimmon, hackberry, and black willow being common. A unique stand of bald cypress has been established along the re-regulation pool and enhanced by wetland impoundments.

Openlands are comprised of cool season/forb grasslands, warm season grasslands, and early to mid-successional fields. Openlands are managed through various means to provide diverse wildlife habitat and mitigate invasive species. Mechanical manipulations (mowing, successional disking, and supplemental food resource development), herbicide application, and prescribed burning are employed to manage and maintain open lands. Even with these practices, portions of open land have reverted to natural succession with the invasion of such species as hawthorn, blackberry, elm, oaks sassafras, cedar, locust, plum, and sumac. Other non-native species such as Callery pear, autumn olive, multi-flora rose and sericea lespedeza have impacted species diversity within openland systems.

Threatened and Endangered Species. Specific management practices formulated for the project's operations and maintenance will consider the need to protect and enhance habitat conditions for federally listed and state listed endangered species provided in Table 2-2 and 2-3. Additional observations and field study are needed to determine the presence or absence of endangered species.



Table 2-2 State Threatened and Endangered Plants, Animal Species, and Ecological Communities Known to Occur, or that May Potentially Occur Within the Mark Twain Lake Area.

STATE LIST	STATUS	SCIENTIFIC NAME
Dry-Mesic Loess/Glacial Till Forest	S4	
Dry Limestone/Dolomite Woodland	S3	
Dry Sandstone Woodland	S3	
Dry-Mesic Limestone/Dolomite Forest	S4	
Mesic Bottomland Forest	S2	
American Badger	S3	Taxidea taxus
Bald Eagle	S3	Haliaeetus leucocephalus
Little Brown Myotis	S2	Myotis lucifugus
Indiana Bat	S1	Myotis sodalis
Gray Bat	S3	Myotis grisescens
Northern Long-Eared Bat	S3	Myotis septentrionalis
Eastern Fox Snake	S1	Pantherophis vulpinus
Black Sandshell	S2	Ligumia recta
Ghost Shiner	S2	Notropis buchanani
American Eel	SU	Anguilla rostrata
Lake Sturgeon	S1	Acipenser fulvescens
River Darter	S3	Percina shumardi
Western Sand Darter	S2/S3	Ammocryta clara
Regal Fritillary	S3	Speyeria idalia
Sheepnose mussel	S2	Plethobasus cyphyus
Spectaclecase	S3	Cuberlandia monodonta
Fat Pocketbook	S1	Potamilus capax
Ebonyshell	S1	Fusconaia ebena
Rock Pocketbook	S3	Arcidens
Kirtland's Snake	S1	Clonophis kirtlandii
Elusive Clubtail	S2/S3	Stylurus notatus
Large Seeded Mercury	S1	Acalypha Deamii
Hickorynut	S3	Obovaria olivaria
Wartyback	S3	Quadrula nodulata
Western Wall Flower	S3	Erysimum capitatum
Prairie Dandelion	S2	Microseris cuspidate
Ditch Grass	S1	Ruppia maritime var rostrata
Wild Sarsaparilla	S2	Aralia nudicaulis
Running Buffalo Clover	S1	Trifolium stoloniferum
Eastern Prairie Fringed Orchid	S1	Platanthera leucophaea
Western Prairie Fringed Orchid	S1	Platanthera praeclara
Decurrent False Aster	S1	Boltonia decurrens



Table 2-2 cont.

STATE LIST	STATUS	SCIENTIFIC NAME
Small Spike Rush	SU	Eleocharis parvula
Many-fruited Moss	SU	Leskea polycarpa
A Meropid Scorpionfly	S3	Merope tuber
Long-tailed Weasel	S3	Neogale frenata
Bald Eagle	Protected	Haliaeetus leucocephalus

*E – Endangered

S1 - Critically Imperiled

S2 – Imperiled

S3 - Vulnerable

S4 - Apparently Secure

SH - Possibly Extirpated

SU – Un-Rankable (Lack of Information/Conflicting Information)

Source: Missouri Natural Heritage Program

Table 2-3 Federal Threatened and Endangered Plants, Animal Species, and Ecological Communities Known to Occur, or That May Potentially Occur Within the Mark Twain Lake Area*

FEDERAL LIST	STATUS	SCIENTIFIC NAME
Indiana Bat	Endangered	Myotis sodalis
Gray Bat	Endangered	Myotis grisescens
Northern Long-Eared Bat	Endangered	Myotis septentrionalis
Sheepnose Mussel	Endangered	Plethobasus cyphyus
Spectaclecase	Endangered	Cuberlandia monodonta
Fat Pocketbook	Endangered	Potamilus capax
Running Buffalo Clover	Endangered	Trifolium stoloniferum
Eastern Prairie Fringed Orchid	Threatened	Platanthera leucophaea
Western Prairie Fringed Orchid	Threatened	Platanthera praeclara
Decurrent False Aster	Threatened	Boltonia decurrens

MTL Indiana Bat Habitat Management Project. The U.S. Army Corps of Engineers at Mark Twain Lake (USACE) has developed an Indiana Bat Habitat Management Plan (MTL Indiana Bat HMP) to establish operational guidance for the implementation of practices to produce sustainable summer roost and maternal habitat for the Indiana Bat

^{*}State Ranks are used to identify biological condition of species tracked by the Missouri Natural Heritage Program. These species are considered to be Missouri Species of Conservation Concern.

^{**}State Status species are so listed in the Wildlife Code of Missouri.



(*Myotis sodalis*). This management plan serves to establish parameters for a functional and complementary partnership with the U.S. Fish and Wildlife Service (USFWS) and The Conservation Fund. The plans focus was determined through examination of a study conducted by Copperhead Environmental Consulting on behalf of the USFWS titled *Spring Migration of Indiana Bats from Lime Kiln Mine, Hannibal, MO, 16 December 2021.* This study tracked female Indiana Bats from their hibernacula at the Sodalis Nature Preserve in Hannibal, Missouri to the northern corridor of Mark Twain Lake in search of suitable summer roost habitat. The goal of this project is to promote and perpetuate habitat that contributes to the specific requirements of a recognized federally endangered species.

Neotropical Migrant Avian. Neotropical avian species utilize the diversity of habitat present at Mark Twain Lake. Impacts to specific habitat components favoring neotropicals are given full consideration when executing established management plans.

Invasive Species. Invasive species continue to pose significant threats to project resources. Infestations of invasive plants, diseases, animals, and insects are fast becoming one of the greatest threats to the earth's biological diversity, as well as human health. Invasive species are defined as species that do not naturally occur in a specific area and whose introduction causes or is likely to cause economic or environmental harm, or harm to human health. Many species pose relatively minor risk to altering native systems, while others have the potential for great impact. There are invasive plant species that suppress regeneration whether they are exotic or native in origin. They do this by out competing the native vegetation for water, sunlight, nutrients, and space. While the overall number of invasive plant species is very large and continues to grow, managers have identified a select number of invasive and/or weedy species of special concern.

Table 2-4 Current List of Invasive and Noxious Species at Mark Twain Lake Project Area.

Invasive Species	Category	Distribution
Reed Canary Grass	Non-native	Isolated Patches
Eastern Red Cedar	Native	Isolated Patches
Multiflora Rose	Non-native	Isolated Patches
Crown Vetch	Non-native	Isolated Patches
Autumn Olive	Non-native	Widely Distributed
Sericea Lespedeza	Non-native	Widely Distributed
Purple Loosestrife	Non-native	Isolated Patches



Table 2-4 cont.

Invasive Species	Category Distribution		
Japanese Honeysuckle	Non-native	Isolated Patches	
Amur Honeysuckle	Non-native	Isolated Patches	
Honey Locust	Native	Isolated Patches	
Black Locust	Native	Isolated Patches	
Tree of Heaven	Non-native	Isolated Patches	
Invasive Carp	Non-native	Isolated Patches	
Brome Grass	Non-native	Isolated Patches	
Fescue Grass	Non-native	Widely Distributed	
Poison Ivy	Native	Isolated Patches	
Sudden Oak Death	Native	Isolated Patches	
Zebra Mussel	Non-native	Isolated Patches	
Emerald Ash Borer	Non-native	Widely Distributed	
Callery Pear	Non-native	Isolated Patches	
Japanese Beetle	Non-native	Widely Distributed	

This list will likely grow in the future and managers must remain vigilant and act quickly as new threats arise. Exotic species did not evolve with the ecosystem they invade, and their introduction often irreversibly degrades the native ecosystem, and may ultimately affect the survival of native species. Feral hogs, gypsy moths, and Asian long-horned beetles are not yet found within the Project area but are expected to be in the future and will have tremendous consequences both in actual cost to manage and overall dynamic change to the ecosystem they invade. The Operational Management Plan contains additional information on the invasive species. Invasive species control, education, and management programs will be closely coordinated with lake stakeholders and partners, and the Missouri Department of Conservation and other appropriate agencies to identify and address emerging issues.

Ecological Setting. Mark Twain Lake and the re-regulation pool provide a significant fish and wildlife resource for northeast Missouri. Constructed on the three main forks to the Salt River, the lake provides habitat for many species of plants and animals some of which are threatened, endangered, or of concern. Lands around the lake have four designated environmentally sensitive areas.

Wildlife population limiting factors at Mark Twain Lake appear to be minimal. Although approximately half of the fee lands are forested, there is a significant portion in grassland or open lands. The ratio of open land to forest creates the desirable edge effect where food and cover are both abundant and well-interspersed. Woodlots, lake shore, timber, and brushy field borders furnish all the requirements necessary to



support viable wildlife populations. Large habitat complexes allow for the introduction of species such as osprey, barn owl, and river otter.

The Corps has designated and manages 14,536 acres of land exclusively for fish and wildlife purposes at Clarence Cannon Dam and Mark Twain Lake, Missouri. In 1978, the MDC notified the St. Louis District that they could not accept a license at the project for fish and wildlife management. Accordingly, the St. Louis District accepted the responsibility to implement and manage the program with its personnel and resources. The development of recreational facilities and associated access has provided visitors with quality outdoor recreational opportunities with minimal effect on the environment. Campgrounds, picnic areas, boat ramps, etc. have been designed and developed to retain the outstanding aesthetic quality on the lake and surrounding area. Waste collection and treatment is stringently regulated in compliance with state and local regulations. Recreation management including regulating visitor use has kept site deterioration to a minimum. Vegetative and landscape management practices have controlled erosion and prevented potential environmental degradation. Developed roads and hunter/fisherman parking areas have controlled off-road vehicle use while providing visitors with access to trails and natural areas with minimal environmental impact.

Wetlands. Nine wetland sub-impoundments have been developed for waterfowl management. These areas are managed by periodically manipulating water levels to provide resting and feeding areas for migratory waterfowl. The sub-impoundments are not fully productive due to lack of basic physical data and needed maintenance of the wetland berms and outlet structures. The Sustainable Rivers Program at Mark Twain Lake is a new effort that will involve the project staff, USACE staff, and appropriate state, federal, and local groups to clearly identify the problems, opportunities, and potential courses of action for improving and restoring the connection between the Salt River and adjacent riparian wetlands in the re-regulation pool.

2.9 DISPOSAL AREAS

The project has four major disposal areas within its boundaries. One of the areas is inundated by the lake. Two of the sites are immediately downstream of the dam along the exit channel. These sites are now recreation areas with roads, parking and boat launching facilities. Two other sites have been re-vegetated. One of these sites is located near a water tower just off County Road J where it crosses the lake, and the other location is downstream of the exit channel. These sites can be developed; however, subsurface conditions can have extreme variations (boulders, rocks, debris, etc.) and cause additional design and construction costs. Any development such as parking lots, roads and buildings should consider the past use of the land, loads,



potential settlements, and excavation techniques required (boulders, rocks, etc.). Disposal areas should be investigated thoroughly before development.

2.10 MINERAL AND TIMBER RESOURCES

The pre-project exploitation of mineral and timber resources near the project area was not considered detrimental to public use and enjoyment of the resource base, nor does it constrain or influence resource development and management.

Mineral Resources. No economically viable deposits of metallic minerals occur within the project area. However, there are other deposits of economic or potentially economic grade resources within the reservoir area. These include fire-clay, limestone, sand and gravel, and coal.

- Fire-Clay. The Cheltenham Clay is the chief source of high-grade ceramic clay in the region and is known to occur within the project area, and adjacent uplands. At present, clay is only being produced locally in the Goss area, approximately 14 miles west of the dam site. These deposits generally occur at elevations above maximum flood pool; however, it is possible that some of the clay pits may be deep enough to be impacted by prolonged periods of high pool. Sump pits in some of the excavations are below maximum flood pool, but it is believed that seepage into these pits from the reservoir will be minimal due to the short periods of high water and natural topographic boundaries between the pits and the reservoir.
- Limestone. Limestone is suitable for use as flagstone. Crushed stone is common in the reservoir area and outcrops are numerous. To be commercially useful, limestone should be chert free with relatively shallow overburden, accessible to transportation, and relatively free of impurities. The potential economic limestone units within the project area are the Chouteau and the lowest portion of the Burlington Formations. There are a few limestone quarries in the area, but no known active quarry will be impacted by even extended periods of maximum pool. The quarry previously operated by the State of Missouri for resurfacing Highway J is now inundated by the reservoir.
- **Sand and Gravel**. At the time the Dam was under construction there were several producers of sand and gravel operating in the Project area. Production of sand and gravel is generally accomplished by locating a suitable bar or deposit in the riverbed and removing the material by dragline or similar procedure. After depletion of the deposit, or location of more economically exploitable deposits,



the operation is moved. The worked sites are sometimes replenished during seasonal periods of high water and may be reworked following sufficient redeposition. The completion of the dam and reservoir has virtually eliminated this cycle of replenishment, to the extent that production will be limited to existing deposits downstream of the dam without significant renewal. Because of the method of operation, all the areas upstream of the dam have been impacted by the reservoir. Those areas inundated by the pool are no longer accessible to exploitation.

• Coal. There are no economically viable coal deposits known to exist within the reservoir area; however, there have been small coal strip mining operations on lands near the project area southeast of the reservoir. The mining has been of low sulfur coals in the discontinuous Pennsylvanian Cabannis Subgroup. Minor discontinuous coal seams exist within the reservoir area in the Tebo, Scammon, and Weir cyclothems of the Cabannis Subgroup. These deposits outcrop along some of the tributaries of the Salt River in the southern and western portions of the reservoir area west of Highway 107, along Highway 154. These deposits are found at elevations from 640 to 690 feet NGVD, generally above the maximum flood pool.

Timber Resources. The primary forest cover types found within the project area are oak-hickory, and bottomland hardwoods. At present the forest composition can be classified as immature saw timber to mature saw timber. It is capable to sustain a portion of the regional forest products industry through integrated management practices that promote forest and wildlife habitat health.

- . .
- Oak-Hickory Forest Type. The white oak-black oak-northern red oak is the most common association on upland sites. The white oak association also occurs frequently. Shagbark hickory comprises a substantial stocking on most upland sites. Dominant trees include white oak, northern red oak, and black oak. Hickory (Carya spp.). and ash (Fraxinus spp.) typically occupy the co-dominant or intermediate class. Sugar maple, ironwood, elm, black cherry, red bud, flowering dogwood, and serviceberry are the predominant understory species. Understory shrub species include fragrant sumac, blackhaw, corralberry, greenbriar, and various forms of shade tolerant grasses.
- Bottomland Hardwoods Forest Type. Flood plain forests of the Salt River
 Basin are predominately silver maple and American elm (Forest Cover Type No. 62); however, local variations do occur in the area with such species as eastern



cottonwood, sycamore, river birch, pin oak, green ash, persimmon, hackberry, and black willow being common.

2.11 CULTURAL RESOURCES

The St. Louis District Historic Properties Management Report No. 47, Historic Properties Data Synthesis, Mark Twain Lake, Missouri, September 1995 provides site information and guidance to Project personnel on identified archaeological sites, material and remains. The Historic Properties Management Report documents archaeological investigations in the Mark Twain Lake region prior to impoundment. The pre-impoundment archaeological research in the project region was divided into four phases:

- Phase 1, 1959-64, the University of Missouri surveyed and excavated archaeological sites under a cooperative agreement with the National Park Service.
- Phase 2, 1967-68, University of Missouri, under contract with the National Park Service, excavated nine archaeological sites.
- Phase 3, 1974-May 1977, University of Nebraska, under contract with the U.S.
 Army Corps of Engineers, St. Louis District, conducted further survey and testing.
- Phase 4, May 1977 August 1980, the Cannon Reservoir Human Ecology Project (CRHEP) was executed.

The combined archaeological research efforts performed in the Mark Twain Lake Project area identified over 1500 prehistoric sites and 300 historic sites ranging in age from 12,500 to 100+ years old.

In addition to subsurface remains, a total of 225 historic buildings were evaluated prior to impoundment. Of these, a total of 25 were recorded to standards established by the Historic American Building Survey (H.A.B.S.) standards. Prior to impoundment, and following completion of the H.A.B.S. documentation, all historic structures were razed and removed from the Project area.

It is the policy of the St. Louis District to manage historic properties at the same level as other programs (i.e., recreation, wildlife, flood control, etc.). The *St. Louis District Historic Properties Management Plan, Mark Twain Lake, September 1994*, serves as a reference to assist lake personnel in managing identified cultural resources and meeting federal regulations concerning cultural resource management.



2.12 INTERPRETATION/VISUAL QUALITIES

The Interpretive Services and Outreach Program (ISOP) is an essential part of the Corps Civil Works program. Through this program the project can communicate Corps missions and accomplishments, achieve management objectives, and foster environmental stewardship. Reaching diverse audiences and partners, it can improve visitor and employee safety, help with team cohesiveness, and enhance visitor's experiences by providing interpretive resources to meet their needs. It is one of the most effective tools to connect with the public, user groups, and stakeholders. The Corps' Interpretive Services and Outreach Program regulations are found in ER 1130-2-550 and EP 1130-2-550. The Corps defines interpretation as "communication and education processes provided to internal and external audiences, which support the accomplishments of the agency's missions, tell the agency's story and reveal the meanings of and the relationships between natural, cultural, and created environments and their features." The key is to help people connect to and relate to project sites, leading to their involvement and support. This can be done through displays, brochures, visitor center exhibits, and interpersonal contacts, among other ways. Interpretive services are provided by highly trained and motivated Park Rangers, many of whom are professionally certified interpreters. They have the skills to help visitors relate to project sites, promote safety, encourage stewardship, and understand the role of the Corps. Mark Twain Lake's ISOP communicates to the public through various resources including but not limited to guided tours, self-guided trails, Visitor Center exhibits, virtual tours on the website, on and off-site educational programs, campfire programs, safety fairs, special events and through the M.W. Boudreaux Memorial Visitor Center. The program also uses news releases and billboards to communicate mission and safety messages in addition to social media such as Facebook and email. Water Safety continues to be a top priority.

Geologic Qualities. The site of the Clarence Cannon Dam is on the Salt River in northeastern Missouri, 63 river miles west of the Mississippi River. Mark Twain Lake is principally located in Ralls and Monroe Counties, and at normal pool extends 34 miles upstream on the North Fork of the Salt River, which is the main stem. The highest altitudes in the project area are on the flat upland divides, reaching a maximum altitude of about 780 feet. The local relief is about 100 feet along the major tributaries and increases to approximately 200 feet along the main stem. The sides of the major valleys are dissected by short tributaries whose gradients extend from the flat upland to the valley bottoms; and the divides between these tributaries form a continuous belt of hills along either side of the major valleys. The Salt River and its major tributaries flow through meandering valleys bordered by steep rocky walls. Nearly all the valley meanders occur where the valleys are incised into limestone strata of the Mississippian



age, or, near the Clarence Cannon Dam, into limestone above and below shale. An unusual feature of the valley bottoms along the Salt River is their great variability in width that is now reflected in the variable width of Mark Twain Lake.

Vegetative Qualities. The vegetative types are discussed in Chapter 2.8 entitled "Vegetative Resources." These different vegetative types combine to form moderate scenic qualities.

Land-Uses. Land management on project lands is, for the most part, complementary to scenic qualities. The majority of the adjacent lands are forested, but there is also a significant portion in open land habitats that promote native grasses and forbs.

Visual Qualities. The combination of features listed in the above paragraphs form the overall visual qualities of the lake area. For Mark Twain Lake, the overall esthetic qualities are moderate. The primary reasons for this are the moderate relief topography, exposed rock, the interspersion of forest and open land constituting the majority of adjacent land, and moderately turbid waters.

2.13 DEMOGRAPHICS

The following is a brief demographic analysis of Monroe and Ralls Counties, Missouri. Table 2-5 below reveals a 1.2% decrease in population for Monroe County and a 1.02% increase for Ralls County from 2010 to 2022. The study area experienced an increase in population of less than 1.0% for this period. According to the Missouri SCORP (Statewide Comprehensive Outdoor Recreation Plan 2013-2017), Missouri's population is expected to approach 6.8 million people in 2030, a growth of roughly 1.2 million people from the year 2000, which will represent a 21% increase in the state's population. Missouri's growth rate of 6% per decade is slower than the nation's projected rate of 10% per decade.

Table 2-5 County Populations by Decade

	2022	2010	2000	1990	1980
Monroe County	8,652	8,840	9,311	9104	9716
Ralls County	10,420	10,167	9,626	8476	8911
TOTAL	19,072	19,007	18,937	17580	18627

Both Monroe and Ralls County follow the State of Missouri's racially and ethnically diverse population trends with 93.5% of Missourians identifying as white, nearly 2% as black, 1.8% as Hispanic, and 1.9% as multiracial.



According to the Missouri SCORP, Missouri's population is also aging. By 2030, more than one in five Missourians (1.4 million people) will be over the age of 65, an 87% increase over 2000. The dramatic change in the elderly population is due to increased longevity and aging of the baby-boomer generation. This trend causes recreation professionals to rank the age group 55+ second (after teens) in unmet needs. This trend will continue to grow, as baby-boomers age, unless additional efforts are made to serve seniors. The Monroe and Ralls County median age in 2022 was 45.5 to 46.2 years of age while the median age for Missouri is 38.8 years of age.

2.14 REGIONAL ECONOMICS

Manufacturing, food, medical services, retail trade, construction and agriculture comprise the major employment sectors in northeast Missouri. The unemployment rate for the northeast Missouri region at is 3%, slightly lower than the statewide rate of 3.3%.

2.15 RECREATION FACILITIES, ACTIVITIES AND NEEDS

Visitation Profile. Mark Twain Lake is the most popular water-based recreation location in northeast Missouri. On average, Mark Twain Lake entertains approximately 1.1 million visits per year. Peak visitation at Mark Twain Lake occurs April through September and accounts for 80% of the total visitation. Visitors at Mark Twain Lake recreate through boating, fishing, water sports, swimming, camping, hiking, walking, biking, hunting, photography, geo-caching, picnicking, and horse-back riding.



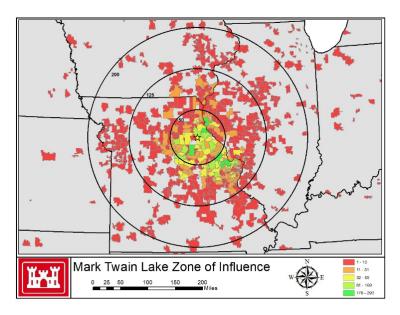
Table 2-6 Visitation at Clarence Cannon Dam and Mark Twain Lake



Zone of Influence. The Zone of Influence is the surrounding geographic area that the site impacts in terms of origins for visitors. The camping zone of influence is composed of a 200-mile radius from the Clarence Cannon Dam; this radius accounts for 95% of the total camping and day-use visitation. This area includes parts of lowa, Illinois, and most of northeastern and central Missouri. Major cities in this zone include Columbia, Osage Beach and St. Louis in Missouri and Springfield in Illinois. The local zone of

influence primarily includes
Audrain, Boone, Clark, Marion,
Monroe, Pike, Ralls, Randolph
and Shelby Counties in
Missouri and Adams and Pike
Counties in Illinois. It also
includes portions of Davis, Lee,
and Van Buren Counties in
lowa.

Figure 2-8 Zone of Influence Mapping Visitor zip codes collected from the ORMS reservation program and annual Customer Comment Card Surveys.



Recreation Analysis. The Statewide Comprehensive Outdoor Recreation Plan (SCORP) is an integral part of capturing the history and popular activities to enhance recreation opportunities in Missouri. The SCORP ties together voices from the users of recreation sites, planners and developers, government officials, agency managers and elected officials. This collaboration effort is in place to lay out a plan to guide recreation development in a useful, beneficial, and sustainable manner.

Availability of Outdoor Recreation

Available Activities. According to Missouri SCORP data, residents are satisfied with the availability of outdoor recreation activities in Missouri overall and more than a third are very satisfied. They are less satisfied, however, with the availability of organized and supervised outdoor recreation programs and only one in five residents are very satisfied. In particular, residents who are not satisfied with programs want more opportunities for walking, biking, and youth related activities.



Available Facilities. Most Missourians are satisfied with the number and availability of outdoor recreation facilities in the state, but those who are not satisfied want more walking trails, water parks/pools and parks. One in ten Missourians has limited access to sidewalks, and more than half of those residents would use sidewalks if they were available in their neighborhoods. Young Americans nationwide expressed similar desires for sidewalks during President Obama's America's Great Outdoors (AGO) Initiative, suggesting that communities use sidewalks and pathways to link neighborhoods to parks and green spaces. Missouri residents who visit certain types of facilities at least once a year say more of these facilities are needed -- gardens, trails, outdoor swimming pools, camping sites, outdoor aquatic complexes, target shooting sites, ATV/ORV riding areas, outdoor basketball courts, tennis courts and disc golf courses.

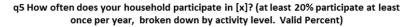
Popularity of Outdoor Recreation

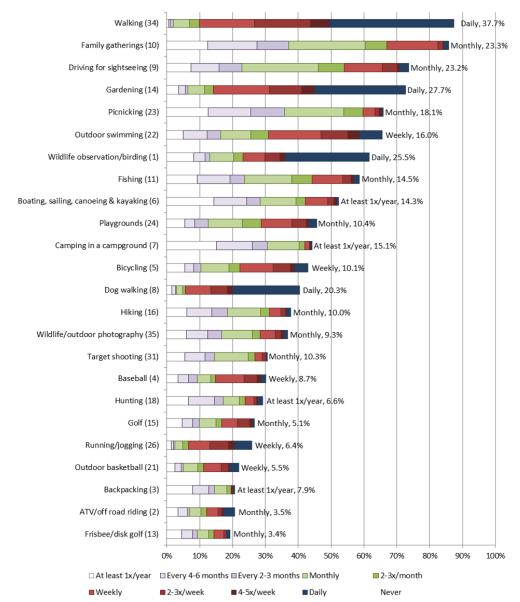
Popular Activities. The most popular outdoor recreation activity among Missourians is walking. More than a third of residents walk daily. More than one in five Missourians enjoy daily gardening, wildlife observation/birding and dog walking. Most Missouri residents walk for recreation, join in outdoor family gatherings, drive for sightseeing, visit local parks and garden at least once a year. More than half enjoy picnicking, outdoor swimming, visiting historic/education sites, wildlife observation/birding, fishing, and boating at least annually. Walking, bicycling, playing baseball and playing golf are more popular among urban residents while rural Missourians are more likely to be fishing, boating, target shooting, hunting and ATV riding. Table 2-8 lists the most popular activities from the Missouri SCORP Data.

Popular Facilities. Walkable streets/sidewalks, local parks, gardens, fishing sites and outdoor swimming pools are the most popular facilities used by Missourians monthly. More than one in five residents visit playgrounds, lakes, trails, boat access sites, rivers, picnic areas, and historic/education sites at least once a month. Three out of four Missourians use local parks and walkable streets/sidewalks at least once a year. More than half of Missourians visit historic/education sites, lakes, gardens, picnic areas, and/or state parks once or more annually. A recent national study showed that people place a greater priority on having sidewalks and places to take walks than on living within walking distance of specific places in a community, such as stores and restaurants. Not surprisingly, urban residents are more likely to use walk-able streets/sidewalks and local parks while rural residents are more likely to use fishing sites, lakes, and rivers.



Table 2-8 Missourians Recreational Activities





Source: Sinnard, Chris. "Missouri SCORP Residents Survey 2013-2017 Statewide Comprehensive Outdoor Recreation Plan." Mississippi SCORP, Synergy Group Pragmatic Research, Inc. James Pona Associates, 27 Oct. 2011.

Recreational Carrying Capacity. Utilization rates of camping and day use areas at Mark Twain Lake vary and are impacted by environmental, geographic, and facility development factors. During the main recreation season (May-August) on holiday weekends most of the campgrounds and developed day use areas are utilized at or beyond the physical carrying capacity of the current infrastructure. Additionally, when environmental factors such as the weather or prevalence of fish and game are favorable,



several areas experience heavy use similar to that of a holiday weekend. However, weekdays not leading into or following a holiday, for camp loops with reservations, utilization numbers tend to be lower. Campsites with full-service hook-ups and/or 50 Amp electrical service tend to have higher utilization rates than standard campsites. According to utilization data and customer comment card survey feedback, full-service hook-up campsites and 50 Amp service campsite upgrades are needed, desired by the customer, and would improve utilization.

Resource managers continually balance area usage to sustain high quality recreation opportunities and respond to the increasing and fluid demand for water-based resources to minimize negative impacts to environmental resources, safety, or visitor experiences.

2.16 RELATED RECREATIONAL, HISTORICAL, AND CULTURAL AREAS

The Mark Twain Lake Project is the primary source of outdoor recreational activities for the area. Hunnewell Lake administered by the Missouri Department of Conservation and the Route J Reservoir managed by Monroe City are the two closest lakes to Mark Twain Lake. Both cited lakes are small, with the Route J Reservoir primarily managed as water-source reservoir. Although these lakes have camping, picnicking, and boating opportunities, they do not compete nor compare to the opportunities offered at Mark Twain Lake. The Mississippi River is approximately 30 miles from Clarence Cannon Dam and provides the public with numerous outdoor recreational opportunities on a large river environment. Hannibal, Missouri, located 28 miles northeast of Clarence Cannon Dam, is the site of Mark Twain's Boyhood Home. A shrine commemorating the birthplace of Mark Twain is located on Mark Twain State Park lands near Florida, Missouri. The Union Covered Bridge State Historic Site is home to one of the four remaining covered bridges in Missouri that represents the Burr-arch truss design. These three historical areas provide visitors to the lake with supplementary points of interest.

2.17 REAL ESTATE

Acquisition Policy. The acquisition policy for the Clarence Cannon Dam and Mark Twain Lake Project was the purchasing of a fee area encompassing the majority of lands at or below 642.0 feet NGVD, which is four feet above the top of the flood pool elevation. Additional lands were purchased above this elevation to support project missions and/or operations including recreation, and mitigation. The total fee title real estate interest at the Clarence Cannon Dam and Mark Twain Lake Project is 54,742 acres. The total flowage easement interest at Mark Twain Lake is 9,740 acres.



The majority of fee title land is managed by the U.S. Army Corps of Engineers in accordance with its authorized purposes and regulatory requirements. The Missouri Department of Natural Resources leases 1,559 acres for use as a state park. Other lessees include the Clarence Cannon Wholesale Water Commission, Blackjack Marina, and the Indian Creek Marina.

2.18 PERTINENT PUBLIC LAWS

Development and management of Federal reservoirs for various purposes is provided under several statutes. These laws cover development of recreation facilities, licensing of project lands for fish and wildlife purposes, protection of natural resources, and leasing of project lands for incidental uses other than recreation. In addition, applicable legislation for cultural resource protection at this project is listed.

Recreation. Development and management of recreation facilities by the Corps, other governmental agencies, local groups, or individuals is authorized under the following public laws:

- Section 4 of the Flood Control Act, approved 22 December 1944 (PL 78-534), authorizes providing facilities for public use, including recreation, and conservation of fish and wildlife.
- The River and Harbors Act, approved 2 March 1945 (PL 79-14), specifies the rights and interests of the states in watershed development and water utilization and control, and the requirements for cooperation with state agencies in planning for flood control and navigation improvements.
- Section 209 of the Flood Control Act of 1954 (PL 83-780), approved 3 September 1954, amended the Flood Control Act of 1944. It authorized the Secretary of the Army to grant leases to federal, state, or governmental agencies without monetary considerations for use and occupation of land and water areas under the jurisdiction of the Department of the Army for park and recreation purposes when in the public interest.
- The Land and Water Conservation Fund Act of 1965 (PL 88-578), approved 1 September 1964, contains provisions by which the Corps may charge for admission and use of its recreation areas under prescribed conditions.
- The Federal Water Project Recreation Act (PL 89-72), approved 9 July 1965, contains cost sharing provisions for acquisition of lands and development of



recreation facilities for water resource projects authorized after 1965. It also provides for cost sharing development of new areas that were not part of initial project construction.

- The Architectural Barriers Act of 1968 (PL 90-480), together with the acts and amendments listed in 7, 8, and 9 below, provides information and guidance regarding universal accessibility for persons with disabilities to Corps recreation facilities and programs.
- The Rehabilitation Act of 1973 (PL 93-112) and the Rehabilitation Act Amendments of 1974 (PL 93-516) (see Architectural Barriers Act above).
- The Rehabilitation, Comprehensive Services, and Developmental Disabilities Amendments of 1978 (PL 95-602) (see Architectural Barriers Act above).
- The Americans with Disabilities Act of 1990 (PL 101-336) (see Architectural Barriers Act above).
- Architectural Barriers Act (ABA) standards and guidelines for accessible design, 2004.
- Accessibility Guidelines for Outdoor Developed Areas, 26 September 2013.
- The Water Resources Development Act of 1992 (PL 102-580), approved 31
 October 1992, authorized the Challenge Cost Sharing Program (Section 225)
 that permits the Corps to develop and implement a program to accept
 contributions of funds, materials, and services from non-Federal public and
 private entities to be used in managing recreation facilities and natural resources.
 This is now known as the Challenge Partnerships programs.
- The Omnibus Budget Reconciliation Act Day Use Fees, approved 10 August 1993 (PL 103-66), contains provisions by which the Corps may collect fees for the use of developed recreation sites and facilities, including campsites, swimming beaches, and boat launching ramps but excluding boat launching ramps in undeveloped or lightly developed areas with minimum security and illumination.
- The Water Resources Development Act of 1996 was approved 12 October 1996.
 Section 208 (Recreation Policy and User Fees) directed the Corps to put increased emphasis on recreation opportunities at Corps projects and specifies



that a portion of recreation fees collected at Corps projects remain for use at the project where they are collected. Section 519 (Recreation Partnership Initiative) directed that, in general, the Corps is to promote federal, non-federal, and private sector cooperation in creating public recreation opportunities at Corps projects.

Fish and Wildlife. Fish and wildlife resources are maintained and protected in compliance with the following public laws:

- The Fish and Wildlife Coordination Act, enacted 10 March 1934, as amended, 14
 August 1946 (PL 79-732), 1958 (PL 85-624), provides authority for making
 project lands of value for wildlife purposes available for management by
 interested federal and state wildlife agencies. It further provides for more
 effective integration of a fish and wildlife conservation program with federal water
 resources developments.
- The National Environmental Policy Act of 1969, as amended (42 USC 4321 et seq), declares a national environmental policy and requires that all federal agencies shall, to the fullest extent possible, use a systematic, interdisciplinary approach which integrates natural and social sciences and environmental design arts in planning and decision making.
- The Endangered Species Act of 1973 as amended (16 USC 1531 and 1536) requires that federal agencies shall, in consultation with the U.S. Fish and Wildlife Service (USFWS) (or the National Marine Fisheries Service), use their authorities in furtherance of conserving endangered and threatened species and take such action as necessary to assure that their actions are not likely to jeopardize such species or destroy or modify their critical habitat.
- The Water Resource Development Act of 1986, Section 1135, provides for modifications in the structures or operations of a project, consistent with authorized project purposes to improve the quality of the environment, i.e., restoration of fish and wildlife habitat. WRDA 1996 amended Section 103 of WRDA 1986 by specifying that the non-federal share of environmental restoration and protection projects shall be 35 percent.
- Executive Order 12962, 7 June 1995, entitled Recreational Fisheries directs
 Federal agencies to improve the quantity, function, sustainable productivity, and
 distribution of U.S. aquatic resources for increased recreational fishing
 opportunities by means of a number of duties. In addition, it establishes a
 National Recreational Fisheries Coordination Council consisting of seven



members (including one designated by the Secretary of Defense). The "Coordination Council" is charged with developing a comprehensive Recreational Fishery Resources Conservation Plan. This EO also directs all federal agencies to identify and minimize conflicts between recreational fisheries and their responsibilities under the Endangered Species Act of 1973 and expands the role of the Sport Fishing and Boating Partnership Council.

Forest Resources - Protection and Improvement of Natural Resources.

- The Forest Conservation Act (PL 86-717) approved 6 September 1960, provides for the protection of forest cover in reservoir areas, and specifies that reservoir areas of projects for flood control, navigation, hydroelectric power development, and other related purposes, owned in fee and under the jurisdiction of the Secretary of the Army and the Chief of Engineers, shall be developed and maintained so as to encourage, promote and assure fully adequate and dependable future resources of readily available timber through sustained yield programs, reforestation, and accepted conservation practices, and to increase the value of such areas for conservation, recreation and other beneficial uses; provided, that such development and management shall be accomplished to the extent practicable and compatible with other uses of the project. The law further provides that in order to carry out the national policy declared in the first section of this Act, the Chief of Engineers, under the supervision of the Secretary of the Army, shall provide for the protection and development of forest or other vegetative cover and the establishment and maintenance of other conservation measures on reservoir areas under his jurisdiction, so as to yield the maximum benefit and otherwise improve such areas. Programs and policies developed pursuant to the preceding sentence shall be coordinated with the Secretary of Agriculture, and with appropriate state conservation agencies.
- Other Incidental Uses. Title 10, United States Code, Section 2667, authorizes the lease of land at water resource projects for any commercial or private purpose not inconsistent with other authorized purposes, subject to specific restrictions thereupon, as set out in regulations, policy, and Delegations of Authority. Title 16, United States Code, Section 460d, authorizes use of public lands for any public purpose, including fish and wildlife, if it is in the public interest. Such uses are also subject to regulations, policy and Delegations of Authority. The use of project lands for easements and licenses is authorized in various Congressional Acts and codified in Titles 10, 16, 30, 32 and 43 of the United States Code. Lands and rights-of-way will be acquired pursuant to



provisions of the Uniform Real Property Acquisition and Relocation Assistance Act of 1970, PL 91-646, as amended.

Cultural and Historical Considerations Protected and Maintained in Compliance with Laws and Plans

A number of laws mandating the protection of cultural resources on public lands have been passed during the past 95 years. These laws and Executive Orders are summarized in Appendix A of the St. Louis District Cultural Resource Management Policy (April 1982). The following laws subsume, clarify or supersede all previous cultural resource law:

- The National Historic Preservation Act of 1966 (PL 89-665) approved 15 October 1966, as amended through 2000 (PL 91-243, PL 93-54, PL 94-422, PL 94-458, PL96-1999, PL 96-244, PL 96-515, PL98-483, PL 99-514, PL 100-127, PL 102-575, PL 103-437, PL 104-333, PL 106-113, PL 106-176, PL 106-208, and PL 106-355), states a policy of preserving, restoring, and maintaining cultural resources and requires that federal agencies take into account the effect any undertaking may have on sites that may be eligible for inclusion on the National Register of Historic Places.
- The Archaeological and Historic Preservation Act of 1974 as amended (16 USC 469-469c), amended the 1960 Reservoir Salvage Act (PL 86-523), and provides for the preservation of historical and archaeological data that might otherwise be lost or destroyed as the result of flooding or any alteration of the terrain as a result of any federal construction project.
- American Indian Religious Freedom Act of 1978 (PL 95-341) enacted on 11
 August 1978, protects the rights of Native Americans to exercise their traditional
 religions by ensuring access to sites, use and possession of sacred objects, and
 the freedom to worship through ceremonials and traditional rites.
- The Archeological Resources Protection Act of 1979 (16 USC 470 et seq.), PL 96-95, 96th Congress Revision and update of 1906 Antiquities Act protects archaeological resources and sites that are on public lands and Indian land and fosters increased cooperation and exchange of information between governmental authorities, the professional community, and private individuals.



- The Native American Graves Protection and Repatriation Act (PL 101-601) was enacted on 16 November 1990 and requires federal agencies and museums to inventory and summarize human remains, funerary objects, sacred objects, and objects of cultural patrimony and to provide this information to potentially affiliated Native American Tribes. The Act requires repatriation of these items, upon request and following the guidelines in 43 CFR Part 10, to the cultural affiliated tribe(s) and establishes a grant program within the Department of the Interior to assist tribes with repatriation and museums in preparing the inventories and collection summaries. The act also outlines the procedures that federal agencies must follow in the event of an inadvertent discovery or intentional excavation of human remains and funerary objects from federal or tribal lands.
- Indian Sacred Site, Executive Order 13007, signed on 24 May 1996, directs
 federal land-managing agencies to accommodate Native American use of sacred
 sites for religious purposes and to avoid adversely affecting the physical integrity
 of sacred sites. Agencies are required to develop procedures for reasonable
 notice to tribes of a proposed action or land management policy that may restrict
 access to, or ceremonial use of, a sacred site or adversely affect its physical
 integrity.
- The Water Resources Development Act of 2000, Section 208, authorizes the army to rebury Native American human remains that were discovered on Civil Works project lands and have been rightfully claimed by a tribe on those lands.
- Mark Twain Lake Historic Property Management Plan 1995 summarizes the identified cultural resource sites occurring on the public lands of Mark Twain Lake. The plan also outlines applicable laws, and guides activities of public land managers on the processes associated with cultural resources.





CHAPTER 3 RESOURCE OBJECTIVES

The purpose of this section is to define and prescribe a series of resource objectives for Clarence Cannon Dam and Mark Twain Lake. Resource objectives provide general guidance and direction for the use, development, and management of Project resources. The objectives listed below have been determined through study and analysis of regional needs, public input, and resource capabilities and potentials. As stated in Chapter 1, the authorized purposes for Clarence Cannon Dam and Mark Twain Lake are flood control, hydropower generation, recreation, fish and wildlife conservation, water supply, and incidental navigation. Certain Project purposes by their nature can be in conflict. The development of sound resource objectives increases user satisfaction and mitigates conflicts that are inherent to Project purposes. Resource objectives applicable to the Project are presented below. They are formulated to provide general guidance and direction to the overall management and development of Clarence Cannon Dam and Mark Twain Lake resources. The objectives are grouped into three categories: General, Recreation, and Environmental Stewardship.

3.1 GENERAL

Administration and Management. Ensure administration and management of all Project lands, waters and other associated man-made and natural resources are consistent and thorough. Seek to continually increase efficiency, cost effectiveness, and innovation in projects while maintaining public use and enjoyment as a goal.

All Project administrative and management decisions/actions will comply with applicable laws, regulations, policies, and agreements. Consistent coordination, both internally and with other applicable federal, state, local government agencies, private organizations and individuals will be maintained.

All actions and/or plans will be implemented compatible with authorized Project purposes and all applicable social and environmental factors to insure maximum benefits. Compromise will be used to minimize conflicts in Project uses and development.

Regional Economic Growth. Develop and invest in partnerships with communities, agencies, groups, and individuals with the common goal of lake and regional tourism and economic development. The Mark Twain Lake region is nationally recognized as the birthplace and boyhood home of author Samuel Clemens. Promotion of the historical significance of the region, and recreational opportunities available can be



efficiently accomplished through the joint effort of the Corps and other groups, local communities, and individuals.

Current partnerships have successfully yielded increased visitation, facility development, and economic benefit to the region. Cooperative agreements with the Mark Twain Lake FOREST Council (Friends of Recreation and Environmental Stewardship), the Mark Twain Lake Visitors and Educational Resources Center Committee, and partnerships with other regional groups have demonstrated great benefit to the public through additional development of facilities and special events. Continued investment and advancement of partnership initiatives are imperative to regional vitality.

The use of volunteer services to assist with the operation and management of Project recreational and natural resource assets has yielded great benefit and efficiency. This program will continue to be fully implemented and expanded when feasible and meeting the mission requirements of the Project. Furthermore, when appropriate, monetary, service, and resource contributions will be accepted under the Contributions Program or the Challenge Partnership Program to improve recreational and natural resource assets, and to support regional initiatives commensurate with Project mission.

3.2 RECREATION

ER 1130-2-550 states that programs and activities related to outdoor recreation have, as their design base, the following mission statement:

"The Army Corps of Engineers is the steward of the lands and waters at Corps water resources projects. Its Natural Resources Management Mission is to manage and conserve those natural resources, consistent with ecosystem management principles, while providing quality public outdoor recreation experiences to serve the needs of present and future generations.

In all aspects of natural and cultural resources management, the Corps promotes awareness of environmental values and adheres to sound environmental stewardship, protection, compliance, and restoration practices.

The Corps manages for long-term public access to, and use of, the natural resources in cooperation with other Federal, State, and local agencies as well as the private sector.



The Corps integrates the management of diverse natural resource components such as fish, wildlife, forests, wetlands, grasslands, soil, air, and water with the provision of public recreation opportunities. The Corps conserves natural resources and provides public recreation opportunities that contribute to the quality of American life."

Recreation Objectives

The national recreation program objectives are:

- 1. To provide a quality outdoor recreation experience, which includes an accessible, safe, and healthful environment for a diverse population.
- 2. To increase the level of sustainability for the Corps recreation program.
- 3. To provide outdoor recreation opportunities on Corps of Engineers administered land and water on a sustained basis.
- 4. To optimize the use of leveraged resources to maintain and provide quality public experiences at Corps water resources projects.

General

- Provide outdoor recreation opportunities on Corps administered land and water on a sustained basis.
- Contribute to partnerships with agencies, groups, local communities, and individuals with the common goal of quality regional tourism and sustainable economic development with effective environmental protection.
- Provide a setting for schools to safely utilize Project lands and facilities for environmental education.
- Accomplish the program objectives in cooperation with federal, state, regional
 government agencies, community organizations, and volunteers by optimizing
 the use of leveraged resources to provide quality public outdoor experiences.
- Evaluate the extent to which the Corps is competing with the private sector by offering marinas, and other commercial services.

Quality Recreational Experiences

 Provide quality outdoor recreation experiences, which include an accessible, safe and healthy environment for a diverse population of Project visitors/users.



- Seek to increase the quality of visitor's experience by maintaining and developing purposeful, functional recreation facilities and services that meet the needs of
 - visitors, while maintaining the aesthetic and ecological integrity of Project lands and waters.
- Maintain as a top priority facility and asset rehabilitation efforts designed to stop environmental degradation, facility deterioration, and reduction of high pool elevation impacts (Figure 3-1).
- Provide public health and safety facilities and services, such as sanitary toilets, drinking water, trash collection, law enforcement, directional-regulatory signage, and vehicle parking.



Figure 3-1 Quality Recreation at South Fork Boat Ramp

Public Access Areas and Trails

- Provide facilities that will enhance the visitor's experience such as picnic areas, observation areas, and adequate resting areas for visitors commensurate with fiscal availability.
- Evaluate and monitor demand for improved public access to and on Project managed lands and water for walking, hiking, biking, boating/paddling, hunting, fishing, wildlife viewing, etc. Evaluate and monitor demand for traditional public recreation facilities (campsites, picnic facilities, overlooks, trails, boat ramps, interpretive signs/exhibits, and parking lots) commensurate with fiscal availability.
- Conduct comprehensive evaluation of public access on Project lands and waters and correct deficiencies in a manner that is responsive to public, and agency needs while protecting and enhancing ecological values of the Project.
- Utilize partnership initiatives to pursue additional trail and recreational initiatives.

User Conflicts

- Measure current public visitation levels and evaluate impacts from overuse and crowding on recreational use and environmental quality. Implement a plan of action where necessary to reduce any identified impacts.
- Evaluate and monitor recreational use zoning and regulations for both consumptive and non-consumptive activities, such as hunting, trapping, fishing, camping, boating and wildlife viewing.
- Evaluate and monitor recreational use zoning and regulations for designated nowake areas with emphasis on natural resource protection, quality recreational opportunities, and public safety concerns.



 Consider the physical and biological changes/impacts known to be associated with recreational use of the Project for all water-based management activities and plans.

Facilities Management

- Maintain, develop and/or modify facilities through cost effective means to meet the changing and diverse use patterns of Project visitors.
- Provide Project visitors with the necessary facilities or services to support a diverse range of outdoor recreation activities, such as boating, picnicking, swimming, hunting, fishing, wildlife viewing and environmental education commensurate with fiscal availability (Figure 3-2).



Figure 3-2 Trails - Bike Rider on Mark Twain Lake Outdoor Adventure Bike Trail

- Evaluate and provide facilities that meet the needs of the visitors to the Project.
- As funds become available, renovate, and upgrade recreation areas to improve available facilities and reduce maintenance costs.
- All developed recreation areas designated for recreation use are regularly
 evaluated for the presence of safety hazards and environmental compliance with
 the Environmental Review Guide for Operations (ERGO) guidelines. As any
 detrimental conditions are identified, they will be given priority for evaluating and
 implementing feasible corrective actions.
- The need for additional concession services including resort and marina developments have been identified through market feasibility studies and efforts will be made to meet this demand.

Barrier-Free Access

Increase outdoor recreational opportunities for disabled visitors by providing barrier free access by building, modifying, and redesigning areas to promote accessibility required by law. Development and modifications shall be considered while protecting environmental quality.

All persons must be given access to a wide range of outdoor recreation activities through careful and appropriate planning, design, and program implementation. Accordingly, consideration is given to accessible facilities and services for disabled persons in the planning, design, and operations of existing recreation areas, and the development of future public use areas at the Project. Accessible shoreline fishing



continues to be a need that warrants attention. Efforts to meet this need have been executed through the development of a small accessible lake in the Frank Russell Recreation Area. Accessible hunts are offered to meet recreational opportunities for deer and turkey.

3.3 VISITOR ASSISTANCE

Visitor assistance is a management program designed to protect natural resources and government property, while assisting Project visitors. Park rangers serve as a regulation enforcer with full citation authority contained in Title 36, Part 327. Available use-of-force options include visual presence, verbal persuasion, and unarmed self-defense. States, counties, and other political subdivisions retain the statutory authority and inherent responsibility to enforce appropriate state and local laws. Contracts are administered with appropriate local law enforcement agencies to provide these necessary services on public lands. The development of visitor services for information and recreation purposes facilitates a safe, expedient, and enjoyable experience in relation to the Project resources.

Visitor Assistance Objectives

- Provide opportunities for communication between agencies, special interest groups and the general public.
- Provide the stimulus for cooperation with local communities to develop strong linkages between them and the Project.
- Provide necessary directional information to enable visitors to easily find the Project facilities.
- Assist visitors with an understanding of other tourism facilities and attractions in the area.
- Establish uniform, clearly written fishing, hunting, and boating regulations throughout the Project service area.
- Effectively inform recreational users about special concerns and regulations regarding the use of Project lands and waters.
- Increase public awareness that special use permits, or other authorizations are required for fishing tournaments and other organized special events and commercial activities on Project lands and waters.
- Establish a well-coordinated process for collecting/utilizing data concerning public interests and demands to improve visitor safety and the outdoor recreation opportunities.



3.4 INTERPRETIVE SERVICES AND OUTREACH PROGRAM (ISOP)

ER 1130-2-550 states that an Interpretive Services and Outreach Program (ISOP) shall be implemented at each Corps-operated project. The type and magnitude of this program shall be determined by the District Commander and shall be commensurate with the type and size of the Project, Project visitation, funding, and personnel resources. In addition, all ISOP efforts shall provide for universal accessibility where practical.

The goal of the Mark Twain Lake Interpretive Service and Outreach Program is to enhance the visitors' understanding and appreciation of public lands and waters, communicate the Corps of Engineers' mission, instill visitors with a sense of proprietorship, and promote environmental stewardship to preserve the natural and cultural resources of the region for future generations. Through effective communication, education, and collaborative processes provided to internal and external audiences, the ISOP will seek the public's understanding of the resources managed and incorporate the Corps stakeholders and partners in managing those resources.



Figure 3-3 Visitor Center during Fireworks Show

An effective interpretive program serving diverse audiences will be implemented to engage both on-site visitors and community entities beyond the physical boundaries of Corps facilities on the natural resources and outdoor opportunities available at Mark Twain Lake (Figure 3-3). The National Environmental Policy Act encourages federal agencies to "enrich the understanding of the ecological systems and natural resources important to the Nation." By virtue of the land and water

resources under its administration, the Corps has a responsibility to take an active part in the process of creating a more knowledgeable public and educating the next generation about environmental and recreational resources relevant to the Project. This strategy is essential to sustaining project resources, perpetuating our relevance to the region, and proactively addressing impacts where visitor use dictates.

The Mark Twain Lake Interpretive Service and Outreach Program staff also provides the "Face of the Corps" to our regional constituency. Serving as the Project information



conduit, the ISOP staff is responsible for daily interaction with regional visitors, community organizations, media outlets, and national and international tourists. Furthermore, it will be the strategy of the Mark Twain Lake ISOP to actively contribute to regional tourism through community collaboration and managing the M.W. Boudreaux Visitor Center as a progressive tourism asset providing visitors an interactive experience, enhancing their connection to the region, and stimulating the regional economy.

Special events hosted at Mark Twain Lake are valued by the region and serve the mission of the Corps and promote regional economic benefit. Community collaboration, partner engagement, and available funding resources will provide the path forward to implement engaging and informative Special Events. These events will be hosted to promote public awareness about scientific discovery, the regional cultural heritage, and the historical perspective of the area.

Interpretive Services & Outreach Program Objectives

- Provide environmental education to foster public stewardship of natural and cultural resources through community education and outreach opportunities.
- To improve public awareness of the Corps' civil works and military missions through effective, proactive communication.
- To improve availability of public lands for use as an outdoor classroom and provide educational opportunities that help develop science, technology, engineering, and math skills.
- Implement educational and research programs. Topics should include water quality and quantity, history, culture, safety, recreation, nature, and ecology.
- To partner with multiple agencies and organizations to leverage financial and staff resources.
- Encourage partnerships and sponsorships that will promote the interpretation of local values and a sense of proprietorship by local communities.
- Establish a network among local, state and federal conservation agencies concerning exchange of related information for public education and management purposes.
- Enhance the visitors' experience and enjoyment by anticipating their needs and providing interpretive resources to meet those needs.
- Improve visitor and employee safety using interpretive techniques.
- Utilize the resources provided by the Mark Twain Lake Visitors and Educational Resource Center Committee and the Mark Twain Lake FOREST Council Cooperative Associations, 501(c)(3) partners, to further ISOP activities and events.



3.5 ENVIRONMENTAL COMPLIANCE

ER 200-2-3 establishes the policy for the management of environmental compliancerelated operations and maintenance (O&M) activities for the U.S. Army Corps of Engineers (USACE).

USACE shall fully comply with all applicable federal, state, and local environmental laws and regulations, Executive Orders (EOs) and policies. The ER affirms the USACE commitment to environmental compliance (EC) and establishes additional environmental protection policies and practices pertaining to O&M activities at Civil Works projects, facilities (including outgrants), and USACE owned facilities as appropriate. USACE fully recognizes the importance of environmental protection and strives to comply with environmental laws and regulations, and to achieve sustainable operations by incorporating the prevention of pollution and other sound environmental management practices in all environmentally significant mission activities, products, and services.

USACE Real Estate shall execute acquisition, outgrants and disposal transactions at Civil Works projects in compliance with applicable federal, state, and local environmental laws and regulations, including performance of environmental due diligence. This regulation establishes USACE requirements for compliance with CERCLA in the acquisition, outgrant and disposal of real property in support of O&M activities at Civil Works projects and facilities.

The Corps audits its operations and work place through an Environmental Review of Government Operations. This is a comprehensive internal inspection of our facilities and management practices aimed at assuring compliance with all applicable laws and regulations. This audit is applicable not only to Corps operated and maintained facilities and lands, but also to those that are operated and maintained through outgrants (lease, license, easement, etc.). Real Estate Division will review the final report for these areas and will transmit the findings to the appropriate representative for development of a Corrective Action Plan. The formal ERGO inspection is performed every 5 years with an internal audit accomplished on an annual basis.



Any Corps maintenance activities performed on or near the water must comply with the same regulatory permit process as the general public or private enterprise requiring the proper Section 404 permit and Section 10 permit, if applicable, from the St. Louis District Corps of Engineers Regulatory Division. In addition, if applicable, the Corps must secure the proper Section 401 Water Quality Certification from EPA.

Environmental Compliance Objectives

General

- Maintain an overall quality environment on Project lands.
- Give equal consideration to economic, environmental and social impacts associated with all plans.
- Improve cooperation between city, state and federal agencies to resolve and mitigate environmental problems.
- Stop unauthorized uses of public lands, such as agricultural trespass, timber theft, structures, clearing of vegetation, unauthorized roadways, off-road vehicle (ORV) use, trash dumping, poaching, and placement of advertising signs that create negative environmental impacts.
- Assess and manage all human activities on Project managed lands and waters.
- Ensure that all activities, developments and other management actions comply with National Environmental Policy Act requirements.
- Ensure all activities occurring on Project lands fully comply with federal, state and local laws, regulations, ordinances and other environmental protection requirements.

Water Resources

- Coordinate with partner agencies and customer to manage water resources to sustain healthy fish and wildlife populations, habitat conditions, recreation opportunities, public health and mitigate impacts to public water supply.
- Seek ways to coordinate with the NRCS and other affiliated agencies to contribute to the watershed system serving the Mark Twain Lake Area.
- Coordinate with local units of government to find ways to improve sewage and sanitation standards for public and private developments within the Project watershed.



Rare and Endangered Species

- Complete inventories and identify existing populations of federal and state endangered and threatened plant and animal species and develop and implement recovery actions in cooperation with the USFWS and state agencies.
- Aggressively seek and/or develop management techniques and strategies where populations of endangered species exist to enhance these populations while permitting other compatible management activities to occur.
- Sustainable Rivers Project below the Re-Regulation Dam for the Lake Sturgeon spawn.

Unique or Endangered Habitats

- Inventory Project lands and waters to identify and protect unique or endangered habitats in cooperation with the USFWS and state agencies. (Example spawning habitat below the Re-Regulation Dam for the Lake Sturgeon.)
- Implement techniques to protect and maintain unique or endangered habitats wherever they are found. (Examples of habitat types of concern are limestone bluffs, hill prairies, unique bottomland forest communities, and fisheries.)

Environmentally Sound Public Use Areas

- Provide a quality experience for visitors and enhance ecological integrity by continually monitoring, maintaining and improving the aesthetic and environmental quality of Project resources.
- Upgrade existing public use facilities that do not meet required minimum health and safety standards.
- Evaluate existing, and future public use needs to develop strategies to avoid resource degradation and sustain and/or increase current levels of recreation/open space opportunities.
- Develop Project facilities and opportunities utilizing sustainable methods and sound environmental standards. Use aesthetic site designs, site impact hardening, vegetative buffers, natural landscaping and other practices to accomplish this objective.
- Monitor site deterioration and take actions through the ERGO process to prevent or rehabilitate areas before site impacts have any negative effects on visitor's experiences, public health and safety, or the environment.

Outgrants

- Only outgrants that are compatible with the Project missions should be pursued.
- Conduct periodic inspections of outgrants to ensure full environmental, safety, and administrative compliance with all applicable leases, licenses, permits, regulations and federal, state and local laws. Changes in existing uses of



outgranted areas may be warranted when the general public's needs are not being met, and the land is needed for higher public purposes.

3.6 ENVIRONMENTAL STEWARDSHIP

ER 1130-2-540 states that programs and activities related to environmental stewardship and the management of natural resources shall implement and be consistent with the Corps' Environmental Stewardship mission statement.

"The Army Corps of Engineers is the steward of the lands and waters at Corps water resources projects. Its Natural Resources Management Mission is to manage and conserve those natural resources, consistent with ecosystem management principles, while providing quality public outdoor recreation experiences to serve the needs of present and future generations.

In all aspects of natural and cultural resources management, the Corps promotes awareness of environmental values and adheres to sound environmental stewardship, protection, compliance, and restoration practices.

The Corps manages for long-term public access to, and use of, the natural resources in cooperation with other federal, state, and local agencies as well as the private sector.

The Corps integrates the management of diverse natural resource components such as fish, wildlife, forests, wetlands, grasslands, soil, air, and water with the provision of public recreation opportunities. The Corps conserves natural resources and provides public recreation opportunities that contribute to the quality of American life."

The Mark Twain Lake Environmental Stewardship Program is chartered through laws and regulations to manage public lands under its jurisdiction in such a manner which "conserves fish and wildlife," "benefits wetlands," "maintains healthy forests" and "provides a safe and healthy environment for visitors." The stewardship authorities afforded through the National Environmental Policy Act of 1969 (PL 91-190), Water Resource Development Acts, Forest Cover Act, and numerous engineering regulations offer natural resource managers several methods to accomplish their role.



National Environmental Stewardship Program Objectives

- 1. To manage natural resources on Corps of Engineers administered land and water in accordance with ecosystem management principles, to ensure their continued availability.
- 2. To provide a safe and healthful environment for Project visitors.

General Environmental Stewardship Management Objectives

- Protect and enhance threatened and endangered species habitat.
- In order to provide the opportunity for a quality recreational experience, it is
 essential to consider the aesthetic impact of planned improvements as well as
 the economic and functional requirements. Plan and design all management
 actions and activities with consideration to visual enhancement, impacts, and
 aesthetics. Each design, construction or maintenance action will be considered
 according to its visual impact to the environment.
- Develop and maintain partnerships with federal and state agencies, wildlife support groups, community organizations, and volunteers to collaborate on management goals for terrestrial and aquatic resources.

Wildlife Management Objectives

Based on the concept of sustaining and enhancing ecosystems, the objectives of the wildlife management program is to manage public lands for the provision of vegetative habitat to encourage optimal utilization of a diversity of game and non-game wildlife species. Management strategies will be in accordance with the authorized project purposes. The methodologies used will consider public use demands, environmental conditions, regional need and applicable state and federal laws. They will be implemented with accepted management techniques.

- Non-consumptive uses of wildlife, such as hiking and photography will receive equal consideration with consumptive uses, such as hunting and fishing
- The concept of ecosystem management or landscape management will be employed to manage wildlife communities, promote regional environmental values, and sustain or enhance habitats.
- Forest management will be applied to develop, maintain, protect, and/or improve vegetative conditions for wildlife and recreation uses.
- Flora and fauna special status wildlife species and wildlife species specified by laws and national focus plans/agreements will warrant special emphasis.
- Proactive and beneficial management techniques will be implemented whenever the opportunity exists to promote openland, grasslands, forests and prairie communities utilizing current applicable scientific and professional standards and



practice (Figure 3-4). The outdoor recreational opportunities will consider the needs of the physically challenged community. Mark Twain Lake will conduct, in cooperation with community volunteers, physically challenged special events (Fall Deer Hunt and Spring Turkey Hunt) in the Indian Creek Recreation Area.



Figure 3-4 Upland Habitat at Mark Twain Lake

- Implement management activities in accordance with the Invasive Species Act (1996) and the USACE Invasive Species Policy (2009) to address emerging or existing terrestrial invasive species to minimize harmful impacts on native flora and fauna.
- Special management considerations for Endangered Indiana Bat (*Myotis sodalis*) and concerned Neotropical Species.

Forest Resources Objectives

Forest resources at Mark Twain Lake will be managed in accordance with Public Law 86-717, the Forest Cover Act. The objectives of the forest resource management program will encourage, promote, and assure fully adequate and dependable future resources of readily available timber through sustained yield programs. Goals will be accomplished to the extent practicable and compatible with other uses of the Project.

- Forest management will be founded in sustained yield management, providing for diversity in all age groups and species composition.
- Use scientifically sound silvicultural practices to enhance forest health.
- Maintain forest cover for its scenic, recreational, water quality, fishery, and wildlife values.
- Flora and fauna special status wildlife species and wildlife species specified by laws and national focus plans/agreements will warrant special emphasis.
- Special management considerations for endangered Indiana Bat (Myotis sodalis) and concerned neotropical species.

Cultural Resources Objectives

The cultural resource management objectives of Mark Twain Lake are to preserve significant archaeological and historical sites occurring on Project lands in accordance with the Historic Properties Management Plan, and applicable federal and state laws.

 Implement established procedures for inadvertent discoveries of Native American burials.



- Preserve and protect the Crigler Mounds Complex, listed on the National Register of Historic Places.
- Implement Mark Twain Lake Historic Properties Management Plan 1995 to identify, evaluate, mitigate, and manage culturally significant sites and resources for future generations.

Soil Resource Objectives

All land management activities will be based on suitable soil types, soil characteristics and land use capabilities.

- Minimize effects of wind, water, and mechanical erosion through sound conservation practices.
- Develop sedimentation management strategies to preserve water quality.
- Collaborate with Federal and State agencies to coordinate suitable management practices commensurate with regional initiatives.

Wetland Resource Objectives

Establish, maintain, and protect high quality wetlands to improve water quality and provide diverse habitat for wetland flora and fauna.

- Develop and/or restore high quality wetland habitat and establish wetland vegetation in degraded moist soil units to support a diversity of wildlife species.
- Develop and manage opportunistic wetlands and moist soil units in reservoir area where conditions support this habitat.
- Manage the Middle Fork and Elk Fork Waterfowl Refuge as a seasonal resting and feeding resource for migratory waterfowl.
- Flora and fauna special status wildlife species and wildlife species specified by laws and national focus plans/agreements, such as Endangered Species Act and the North American Waterfowl Plan will receive special emphasis.

Fisheries Resource Objectives

The objectives of the fisheries management program will be accomplished using practices that will be in concurrence with the authorized project purposes. Methodologies shall improve the quantity, function, sustainable productivity, and distribution of aquatic resources for increased recreational fishing opportunities to the extent permitted by law, and in compliance with State and Federal laws. Coordination efforts and management objectives will focus on optimizing a quality fishery and fishing success (Figure 3-5).

 Foster sound aquatic conservation and restoration endeavors to benefit recreational fisheries.



- Coordinate in mutual consensus with the Missouri Department of Conservation (MDC) on the management of a viable and productive fishery population described in the MDC Mark Twain Lake Fishery Management Plan. Cooperate
 - with MDC as studies continue to increase understanding of biotic and abiotic variables and population dynamics associated with gizzard shad, crappie, largemouth bass, and blue catfish.
- Coordinate fisheries management requirements with external partners and stakeholders in compliance with the Mark Twain Lake Water



- Mark Twain Lake project through management partnerships with state and community entities.
- Provide land based recreational fishing through the management of the several small recreational ponds with the support of Missouri Department of Conservation.
- Coordinate with State and Corps entities to manage water flows downstream of Re-regulation Dam to benefit Lake Sturgeon and improve water quality conditions.
- Implement management activities in accordance with the Invasive Species Act (1996) and the USACE Invasive Species Policy (2009) to address emerging or existing aquatic invasive species to minimize harmful impacts on native aquatic flora and fauna.

Grassland Resources Objectives

Grassland management objectives will maintain and enhance diverse openland habitats, promoting diversity in species composition that support wildlife management initiatives, improving stabilization of soil, and providing water quality benefits.

- Manage native grass and forb communities to closely reflect historic prairie ecosystems.
- Manage openland ecosystems to provide optimal wildlife habitat.
- Manage for flora and fauna identified by public law or national initiatives, such as species identified in the Endangered Species Act.



Resource Protection Objectives

The objectives of the Resource Protection Program are to monitor Project resources to ensure protection against fire, overuse, abuse, insect, invasive flora and fauna, and disease infestation, encroachments, and trespasses. Corrective actions will be implemented to resolve problems.

- Strive to achieve environmental sustainability and recognize the interdependence
 of life and the physical environment.
- Seek balance between facility development activities and natural systems by designing economic and environmental solutions that support and reinforce one another.
- Accept corporate responsibility and accountability under the law for activities and decisions under our control that impact human health and welfare and the continued viability of natural systems.
- Seek ways and means to assess and mitigate cumulative impacts to the environment.
- Build and share an integrated scientific, economic, and social knowledge base that supports a greater understanding of the environment and impacts of our work.
- Respect the views of individuals and groups interested in Corps activities and our projects. Listen to them actively and learn from their perspective in the search to find innovative solutions to the problems that also protect and enhance the environment.



Figure 3-6 Prescribed Burning at Mark Twain Lake Management Project

 Foster partnerships toward resolving water resources and erosion problems in the Salt River watershed.

Fire Management Objective

Fire is a critical natural process of the ecosystem. Many natural resource values can be enhanced by allowing fire to play its natural role where safe and applicable, providing for the protection of private property and social values. The wildland fire management program at Mark Twain Lake will be consistent with the needs of the public and the management objectives of the Project (Figure 3-6). Wildland fire management will comply with guidance supplied in ER 1130-2-540, EP 1130-2-540 and the 2001 Federal



Wildland Fire Management Policy. The following are the tenets of the fire management activities executed at Mark Twain Lake:

- Fire Management and Ecosystem Sustainability Wildland fire and prescribed fire management policies will be implemented to achieve ecosystem sustainability, including its interrelated ecological and social components.
- Protection Priorities Fire fighter and public safety is the first priority in every fire management activity.
- Planning Fire management plans are developed to manage wildland and prescribed fires based on the land management objectives.
- Science Fire management will be based on a foundation of sound, current science.
- Preparedness The Mark Twain Lake staff will ensure their capability to provide safe, cost–effective fire management programs in support of land and resource management plans through appropriate planning, staffing, training, equipment, and management oversight.
- Suppression Wildfires will be suppressed or contained immediately and safely, considering fire fighter and public safety, benefits, and values to be protected, consistent with resource objectives.
- Prevention Mark Twain Lake personnel will work with other agencies and affected groups to prevent unauthorized ignition of wildland fires.
- Cooperation and Coordination Fire management planning, preparedness, prevention, suppression, prescribed burn application, and education will be conducted with involvement of cooperating agencies.

Wildfire Management

All wildfires upon Project lands shall be suppressed or contained immediately in a manner that provides for the safety of the fire fighter, protection of the public, protection of public facilities, and protection of private property. A fire protection plan that will serve as a guide for the prevention and suppression of wildfires at Mark Twain Lake is contained in the Operations Management Plan (OMP). The objective of the fire protection plan is three-fold: Fire Prevention, Pre-suppression, and Suppression. These objectives should be based on the following guidelines:

- Fire Prevention Reduce the number of human-caused fires. Fire problem areas must be determined, and prevention programs must be established to create public awareness of the destruction caused by wildfires.
- Pre-suppression Pre-suppression planning will establish an efficient fire control
 organization utilizing Project personnel and equipment. This fire fighting force will
 operate in close coordination with similar units provided by local fire protection
 agencies and personnel from the State of Missouri.
- Suppression Established procedures are outlined in detail in the OMP.



Prescribed Fire Management

Prescribed fire management is used to replicate the natural vegetative disturbance of periodic fire occurrence. This vegetative management tool is used to maintain fire dependent ecosystems and restore ecosystems that are outside their natural balance. It is also used to reduce hazardous fuel loads and for preparation for other management practices. Extensive planning and preparation are necessary to successfully and safely execute prescribed fires. Details of specific prescribed fire management practices are contained in the OMP.



CHAPTER 4 LAND ALLOCATION, LAND CLASSIFICATION, WATER SURFACE, AND EASEMENT LANDS

This Master Plan is a land use plan. Specific parcels of land are classified into land use categories based on resource capability. This plan provides a conceptual guide for use, management, and development of all Corps lands.

EP 1130-2-550, 30 Jan 2013, provided guidance utilized to delineate Project lands at Mark Twain Lake based on Land Allocation and Land Classification. The delineation of these lands into individual management areas was an integral part of the planning process and facilitated identification of the most appropriate land and resource uses of the various project areas. The boundaries of the management areas are based on physical, administrative, and operational characteristics.

4.1 LAND ALLOCATION

Land Allocation identifies the congressionally authorized purposes for which Corps lands were acquired. For specific locations and delineations reference Plate No. 1. There are four categories of allocation applicable to Corps projects:

Operations (i.e., flood control, hydropower, multiple resource management, etc.) Lands acquired for the congressionally authorized purpose of constructing and operating the Project.

Recreation

Lands acquired specifically for the congressionally authorized purpose of recreation. These lands are referred to as separable recreation lands. Allocated recreation lands can only be given a land classification of *Recreation*.

Fish and Wildlife

Lands acquired specifically for the congressionally authorized purpose of fish and wildlife management. Allocated fish and wildlife lands can only be given a land classification of *Wildlife Management*.

Mitigation

Lands acquired or designated specifically for the congressionally authorized purpose of mitigating losses associated with the development of the Project.



Four allocations (Operations, Recreation, Fish and Wildlife, and Mitigation) occur at Mark Twain Lake, and established the basis for the authorized acquisition of 54,741 acres of fee title lands and 9,740 acres of flowage easement lands which provide safe, efficient operation of the Project for its authorized purposes. Mark Twain Lake missions include flood risk management, hydropower, water supply, environmental stewardship, recreation, and incidental navigation.

Table 4-1 Land Allocation Acreage Summary, Clarence Cannon Dam and Mark Twain Lake

Land Allocation	Acreage
Operations	46,751
Recreation	3,290
Mitigation	4,700
Total Acreage	54,741

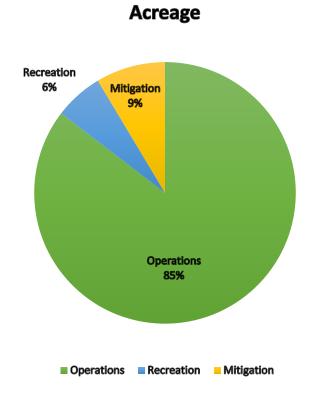


Figure 4-1. Percentages of Land Allocation



4.2 LAND CLASSIFICATION

Land classifications identify the primary purpose and management of the lands of Mark Twain Lake. Project lands are zoned for development and resource management consistent with authorized project purposes. Additionally, the classification process refines land allocations to fully utilized project lands and considers public desires, legislative authority, regional and project specific resource requirements, and suitability. Plate No. 2 reflects the delineation of Project lands according to the following classifications.

Project Operations

This classification includes lands required for the dam and associated structures, powerhouse, re-regulation pool, re-regulation dam, administrative offices, maintenance compounds, and other areas that are used to operate and maintain Clarence Cannon Dam and Mark Twain Lake. Where compatible with operational requirements, Project Operations lands may be used for wildlife habitat management, recreational use or agricultural activities. Licenses, permits, easements or other outgrants are issued only for uses that do not conflict with operational requirements.

High Density Recreation

These lands are designated for intensive levels of recreational use to accommodate and support the recreational needs and desires of visitors. They include lands on which existing or planned major recreational facilities are located and allow for developed public recreation facilities, concession development, and high-density or high-impact recreational use. In general, any uses of these lands that interfere with public enjoyment of recreation opportunities are prohibited. Low-density recreation and wildlife management activities compatible with intensive recreation use are acceptable, especially on an interim basis. No agricultural uses are permitted on these lands except on an interim basis for maintenance of scenic or open space values. Permits, licenses, and easements are not issued for non-compatible manmade intrusions such as pipelines, overhead transmission lines, and non-project roads, except where warranted by the public interest and where no viable alternative area or route is available.

Mitigation

This classification is used for lands allocated for mitigation, and that were acquired specifically for the purposes of offsetting losses associated with development of the Project. Mark Twain Lake possesses lands allocated for mitigation, and subsequently classified as Wildlife Management Areas.



Environmentally Sensitive Areas

Lands in this classification are designated as sensitive areas based on their scientific, ecological, cultural, or aesthetic features. Designation of these lands is not limited to just lands that are otherwise protected by laws such as the Endangered Species Act, the National Historic Preservation Act or applicable state statues. These areas must be considered by management to ensure they are not adversely impacted. Environmental Stewardship management techniques may be implemented within environmentally sensitive areas with full consideration for protecting the ecological or cultural aspect of these areas. Limited or no development of public use is generally contemplated on land in this classification. No agricultural or grazing uses are permitted on these lands unless necessary for a specific resource management benefit, such as prairie restoration, pollinator plots or special status species. These areas are typically distinct parcels located within another, and perhaps larger, land classification area.

Multiple Resource Management Lands

Lands in this classification are designated based on their predominate use as described below with the understanding that alternate compatible uses may also occur within the delineations.

- Low Density Recreation. These lands are designated for dispersed and/or passive recreation use. Development of facilities and infrastructure on these lands is minimal. Recreation experiences provided on these lands include trails, geo-caching, walking, fishing, hunting, primitive camping, nature study, and other outdoor activities commensurate with the purposes of the area. Facilities may include boat ramps, boat docks, trails, parking areas and vehicle controls, vault toilets, picnic tables, and fire rings. Manmade intrusions, including power lines, non-project roads, and water and sewer pipelines, may be permitted under conditions that minimize adverse effects on the natural environment. Vegetation management, including agricultural activities, that do not greatly alter the natural character of the environment, are permitted for a variety of purposes, including erosion control, retention and improvement of scenic qualities, and wildlife management. Hunting and fishing are allowed pursuant to state fish and wildlife management regulations where these activities are not in conflict with the safety of visitors and project personnel.
- **Wildlife Management.** These lands contain valuable wildlife habitat components that are maintained to sustain habitat suitable for diversity of wildlife species. Licenses, permits, and easements for public infrastructure (utilities and public roads) may be permitted under conditions that minimize adverse effects on the natural environment. Wildlife Management lands are available for photography, sightseeing, wildlife viewing,



nature study, and hiking. Consumptive uses of wildlife, including hunting, fishing, and trapping, are allowed when compatible with the wildlife objectives for a given area and with both federal and state fish and wildlife management regulations.

- **Vegetation Management.** Lands in this classification are designated for the stewardship of forest, prairie, or other native vegetative cover. Mark Twain Lake does not have lands classified as Vegetation Management.
- **Future or Inactive Recreation Areas.** This classification consists of lands that have the characteristics compatible with future recreational development. Portions of existing recreation areas possess future development potential as shown on the corresponding plates or in Chapter 5, Resource Plan.

Water Surface

Mark Twain Lake administers a surface water zoning program that has four subclassifications:

- **Restricted.** Water areas are restricted for project operations, safety, and security purposes.
- **Designated No-Wake.** This classification is used to protect environmentally sensitive shoreline areas and recreational water access areas from disturbance, and/or for public safety.
- **Fish and Wildlife Sanctuary.** The Middle Fork Waterfowl Refuge has a seasonal restriction to protect migrating waterfowl.
- **Open Recreation.** These waters are available for year-round or seasonal water-based recreational use.

Table 4-2 Land Classification Acreage Summary, Clarence Cannon Dam and Mark Twain Lake

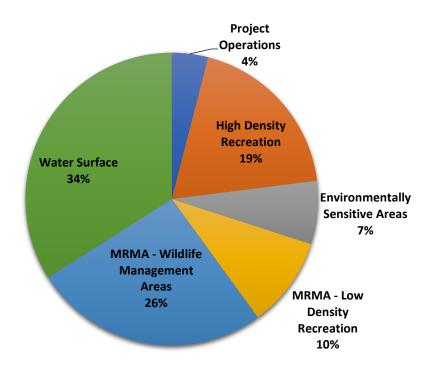
Land Classification	No. of Areas	Acreage
Project Operations	7	2,082
High Density Recreation	15	10,224
Environmentally Sensitive Areas	4	3,633
MRMA – Low Density Recreation	9	5,656
MRMA – Wildlife Management Areas	1	14,536



Table 4-2 cont.

Land Classification	No. of Areas	Acreage
Water Surface	1	18,600
Total Acreage		54,741

Figure 4-2 Percentages of Land Classification



4.3 EASEMENT LANDS

Lands on which easement interests are held, but no fee title ownership was acquired. Planned use and management of easement lands will be in accordance with the terms and conditions of the easement acquired for Project purposes.

- **Flowage Easement.** These are easements purchased by USACE granting the right to temporarily inundate flowage easement lands during flood risk management operations. There are 9,740 acres of flowage easement lands located at Mark Twain Lake.
- Roadway Easement. Mark Twain Lake has three roadway easements. These roadway easements permit Government personnel, vehicles, and equipment to access Corps-managed lands and facilities. The easements and operational status are noted below.



- 1. Spalding Sewage Treatment Plant Access Road Operational
- 2. Joanna Ridge/Little Indian Creek Access Road Not developed
- 3. Bluff View Radio Tower Access Road Not developed





CHAPTER 5 RESOURCE PLAN

5.1 INTRODUCTION

The Mark Twain Lake Master Plan provides guidance for the orderly development, use, and management of Project resources. Resource planning takes into consideration authorized Project purposes, public interests, regional needs, and opportunities and constraints that influence development and management. All proposed development is designed to be compatible with the project's natural and cultural resources. Project planning and land classification deals with several factors: seasonal flooding, soils, ecological conditions, existing and projected recreation demand, state and local participation and interest, and applicable laws, regulations and policies.

5.2 RESOURCE PLANS - GENERAL

Implementation of resource management objectives is dependent upon land classification, anticipated concurrent use, and upon innumerable environmental, geologic, and topographic variables. The Operational Management Plan subdivides the identified classification into management units based upon land use objectives, and natural and constructed delineations, and provides comprehensive stewardship guidance and establishes achievable goals to sustain or improve ecological conditions and outdoor recreational experiences. Paragraphs 5-3 thru 5-6 identify the overall management policy and applied intensity per land classification unit.

Each area description includes a listing of existing facilities and proposed and future actions. Proposed future actions are intended to be completed within ten years or by the next scheduled update.

The Mark Twain Lake Land Classifications are:

- Project Operations
- Recreational Lands
- Environmentally Sensitive Areas (ESA)
- Multiple Resource Management
- Flowage Easement Lands



The management plans identified are presented in broad terms. A more descriptive plan for managing these lands can be found in the Mark Twain Lake OMP. Management tasks described in the OMP must support the Resource Objectives, Land Classifications, and Resource Plan set forth in this Master Plan.

5.3 RESOURCE PLANS - PROJECT OPERATIONS.

The objective of this resource allocation is to provide adequate land for safe and efficient operation and management of the project land and water resources for all authorized purposes. Lands zoned in this category include the main dam, the powerhouse, the outlet channel, the re-regulation pool and dam, and lands required for administrative and maintenance needs. Environmental stewardship management activities will be permitted when it does not conflict with intent of authorized purposes and operational requirements. The OMP contains further details on this land resource allocation and use. Seven areas are classified in this allocation and are depicted on Plate 2 and in Table 5-1 below.

TABLE 5-1 ACREAGE-PROJECT OPERATIONS

Area	Area No.	Acreage	Plate No.	Environmental Stewardship	Recreation
Main Dam/Saddle Dam/Management Office	O-1	260	2	Moderate	Minimal
Clarence Cannon Wholesale Water Commission Treatment Facility	O-2	5	2	Minimal	Minimal
Mark Twain State Park North Extension Sewage Treatment Facility	O-3	5	2	Minimal	Minimal
Indian Creek Sewage Treatment Facility	0-4	26	2	Minimal	Intensive
John F. Spalding Sewage Treatment Facility	O-5	30	2	Minimal	Intensive
Re-Regulation Pool	O-6	1,766	2	Intensive	Minimal
Re-Regulation Dam	0-7	10	2	Minimal	Minimal
Total Operations		2,102			

O-1 Main Dam/Saddle Dams and Outlet Works/Corps Management/Maintenance Complex. The Clarence Cannon Dam was built in two sections consisting of an earthen embankment 1,094 feet long and a concrete monolith structure measuring



approximately 845.75 feet in length. The concrete section includes the powerhouse substructure and a gated spillway section with four 50 feet by 39 feet tainter gates used for flood control. To the extent practical, all releases are directed through the hydroelectric generator turbines rather than the tainter gates. The crest of the dam embankment is at elevation 653 feet NGVD.

The project administrative area is located just north of the main dam. Facilities include the project office, a maintenance complex, a fenced vehicle compound, material storage, fuel tanks, weather station, and employee/visitor parking areas.

Located downstream of the main dam in the Warren G. See North Spillway Recreation Area, is the electrical switchyard owned and maintained by Northeast Missouri Power Cooperative in Palmyra, Missouri on lands leased from the Corps. The switchyard directs electrical power generated by the Clarence Cannon Power Plant to Northeast Power Cooperative transmission lines located east of the dam.

Two small earthen saddle dams with a total area of approximately four acres are located north of the Frank Russell Recreation Area.

O-2 Water Treatment Plant, Clarence Cannon Wholesale Water Commission. This regional water treatment plant is located four miles west of Florida, Missouri off State Highway U. This facility was constructed in 1991 and 1992. The production and sale of water to members began on June 16, 1992.

The Clarence Cannon Wholesale Water Commission (CCWWC) entered into a three-party contract with the US Army Corps of Engineers and the State of Missouri to purchase water storage space in Mark Twain Lake. The contract allows for removal of a maximum of 16 million gallons of raw water per day with an allowance for a failure rate of two years out of every 100 years for not being able to supply the full 16 million gallons per day. The CCWWC owns the rights to five million gallons of storage space, while the remaining 11 million gallons of water per day are available to them through contract with the State of Missouri.

The CCWWC facilities consist of a 10 million gallons per day surface water treatment plant, which uses flocculation, sedimentation, and filtration to purify raw water to acceptable standards for drinking purposes. In addition to the main facilities, the infrastructure consists of 325 miles of transmission mains, four booster pumping stations, a raw water intake structure located on the North Fork Branch of Mark Twain Lake, and daily storage space for 4.5 million gallons of drinking water.



The CCWWC currently serves potable water for use by 15 cities, 14 counties, 9 water districts and 72,942 people. Expansion is underway to serve additional customers.

Land Irrigation Type Sewage Treatment Facilities, North Extension of Mark Twain State Park. Operated by the Missouri Department of Natural Resources, the acreage comprised by the facility is included in the acreage figures for the state park lease with the Corps of Engineers.

Land Irrigation Type Sewage Treatment Facilities, Indian Creek Recreation Area. This sewage treatment facility is approximately 26 acres and serves the Indian Creek campground, picnic area, group use area, and Indian Creek Marina. This facility is a no discharge storage and irrigation system comprised of a two-cell aerated lagoon with an aerated vault waste tank and a 16.9-acre irrigation area.

Land Irrigation Type Sewage Treatment Facilities, John F. Spalding Recreation Area. This sewage treatment facility comprised approximately 30 acres and serves the facilities located at the Ray Behrens Recreation Area, Blackjack Marina, M.W. Boudreaux Visitor Center, John C. "Jack" Briscoe Group Use Area, Frank Russell Recreation Area, Mark Twain Lake Project Office, Clarence Cannon Dam, and the John F. Spalding Recreation Area. This facility is a no discharge storage and irrigation system comprised of a two-cell aerated storage lagoon with a fourteen-acre irrigation area.

Re-Regulation Pool. A total of approximately 1,766 acres of land and water located downstream from the dam are designated for project operations (Figure 5-1). These lands lie along both sides of the re-regulation pool over most of its 9.5-mile length. This area is in the historic floodplain of the Salt River and was primarily acquired to enable operation of the re-regulation pool for hydropower operations. The re-regulation pool is used to store and regulate large releases of water from the generation of hydroelectric power and to store water for the potential use of the pump-back feature of the hydropower plant. This area was evaluated for wetland development as part of the North American Waterfowl Management Plan and contains developed wetlands constructed through the authorities of this plan and project resource use objectives.

The area along the reregulation pool is also used for low density recreational activities including fishing, boating, hunting, hiking, and nature study. Gravel roads, hunter/fisherman lots and two boat ramps provide visitors access to the area. A paved two-lane boatlaunching ramp with an associated paved parking area is located just below the main dam in the Warren G. See South Spillway Recreation Area and



Figure 5-1. Re-Regulation Pool

provides visitor access to the western portion of the pool. A second one-lane paved ramp and associated Hunter/Fisherman Lot # 70 is located upstream of the reregulation dam and provides access to the eastern portion of the pool. Hunter/Fisherman Lot #71 is also upstream of the re-regulation dam and provides walkin access to the re-regulation pool, several wetlands and a wildlife viewing tower.

Re-Regulation Dam. The re-regulation dam is located 9.5 miles from Clarence Cannon Dam, and a component of the Bluff View Recreation Area. It consists of a compacted earthen embankment, a gated concrete spillway, a sluice, and an operating house. The dam and its associated structures comprise approximately 10 acres. The total length of the dam is 1,550 feet.

5.4 RESOURCE PLANS - RECREATIONAL LANDS.

The objective of this zoning classification is to allocate lands, by virtue of location and natural resources, to intensive recreational use. Park and recreation lands are developed to provide for the intensive recreational activities of the visiting public. Factors such as road access, natural resources, recreational facility design, and management practices make these lands conducive to accommodating public use. Lands in this classification include areas for existing, proposed and future commercial concessions, recreational development, and group use. Environmental stewardship management techniques may be implemented within intensive use recreation areas to sustain and enhance biological communities and ecosystems, to prevent vector and



disease problems, and to promote the scenic qualities of the area. Any agricultural use must comply with applicable soil conservation practices.

A description of all recreational development at Clarence Cannon Dam and Mark Twain Lake is presented in this section. A summarization of development at these areas, including existing, previously approved, proposed, and future, are presented below. The following subparagraphs describe recreation areas in a clockwise order around the lake as shown on Plate 2, "Land Classification Map" and in Table 5-2 below.

Proposed facilities are those facilities that maybe completed within a ten-year period following the update and approval of this Master Plan.

The future plans provided in the area descriptions describe what may occur in the area beyond the ten-year time frame. All facility development is subject to current rules and regulations applicable at the time of development.

TABLE 5-2 ACREAGE-RECREATION LANDS

Area Name	Area No.	Acres	Plate No.	Environmental Stewardship	Recreation
M.W. Boudreaux Recreation	1	268	3	Otewardship	
Area/John C. Briscoe Group	'	200		Moderate	Intensive
Use Area				Moderate	IIICIISIVC
Ray Behrens Recreation Area	2	858	4	Minimal	Intensive
Robert Allen Recreation Area	3	1,083	5	Moderate	Intensive
South Fork Recreation Area	4	176	6	Moderate	Intensive
Mark Twain State Park	5	1,073	7	Minimal	Intensive
Stoutsville Recreation Area	6	486	8	Minimal	Intensive
North Fork Recreation Area	7	703	9	Intensive	Minimal
Mark Twain State Park – North	8	486	10	Minimal	Intensive
Extension				Willillai	intensive
Shell Branch Recreation Area	9	377	11	Intensive	Minimal
Sandy Creek Recreation Area	10	594	12	Intensive	Minimal
Indian Creek Recreation Area	11	2,775	13, 14	Intensive	Intensive
John F. Spalding Recreation	12	496	15	Moderate	Intensive
Area				Moderate	intensive
Frank Russell Recreation Area	13	578	16	Intensive	Intensive
Warren G. See Spillway	14	226	17	Minimal	Intensive
Recreation Area				Willillai	IIILEIISIVE
Bluff View Recreation Area	15	45	18	Minimal	Moderate
Total Recreation Areas		10,224			



M. W. Boudreaux Recreation Area. This 268-acre multi-use area is located on the east shore of the lake, just south of the main dam on Missouri State Highway J. The area is divided into two distinct sub-areas, one featuring the M. W. Boudreaux Visitor Center and the other a group use development.

The northern portion of this area contains the M. W. Boudreaux Visitor Center (Figure 5-2). The structure was constructed in 2010 as a Class B Visitor Center that includes two overlooks, a visitor lobby, an exhibit room, and a 75-seat multi-purpose community room. The Mark Twain Lake Visitor and Education Resource Center Committee (MTLVERCC), a partnering cooperative



Figure 5-2. M.W. Boudreaux Visitor Center

association, operates a sales area inside the visitor center. Other features include the Northeast Missouri Vietnam War Memorial, an outdoor education amphitheater, a waterborne comfort station, a barrier-free nature trail with two overlooks, a playground, and a paved parking area. Currently, four barrier-free picnic sites have been developed for public use with authority for up to 14 additional sites. Development of additional sites must align with public demand, fiscal availability, and mission requirements.

<u>Proposed Plans:</u> Includes development of a greenhouse for stewardship and interpretive purposes, and an interpretive trail connecting the visitor center campus with the John C. Briscoe Group Use Area.

<u>Future Plans:</u> Development of a nature study area on grassland areas at the entrance of the campus.

John C. Briscoe Group Use Area. The southern portion M.W. Boudreaux Recreation Area was renamed the John C. "Jack" Briscoe Group Use Area and is developed for group use and camping activities (Figure 5-3). Facilities in the group use area include 20 campsites with electric hookups, a shower building, a group picnic shelter, a primitive nature trail, a playground, two combination fountain/hydrants, and a group fire ring. The area also includes two operational facilities which include a water tower and radio communications tower.



Figure 5-3. John C. Briscoe Group Use Campground

Previously approved plans, but not yet executed include replacement of the play facility in the Group Use Area.

<u>Proposed Plans:</u> Includes upgrading campground electric service from existing 30 amp service to 50 amp service, and installation of water and sewer services at the campsites.

<u>Future Plans:</u> Conversion of existing facilities to a consolidated volunteer village. Development includes

modification of campsites to accommodate individual camping, development of 15 additional campsites dependent upon demand, and group maintenance facility that will accommodate on-site laundry, workshop, and group meeting room.

A site plan that illustrates all development at the M. W. Boudreaux Recreation Area is presented on Plate 3.

TABLE 5-3 M.W. BOUDREAUX RECREATIONAL AREA FACILITIES

M.W. Boudreaux Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	88C	
Visitor Center (Class B)	1	
Group Picnic Shelter	1	
Picnic Sites	4	
Shower Building	1	
Fire Ring	2	
Overlook	4	
Nature Trail	2	1
Comfort Station	1	
Playground	2	
Amphitheater	1	
Group Camp Sites	20	
Individual Camp Sites		15
Vietnam War Memorial	1	
Water and Sewer Hookups		35
Nature Study Area		1
Volunteer Village		1



Ray Behrens Recreation Area. This 858-acre multi-use recreation area is the most highly visited area on the lake and provides a diverse range of facilities for boaters, picnickers, hikers, and campers (Figure 5-4). The area is located on the south shore of the lake approximately eight miles north of Perry, Missouri. The area features 165 campsites with 50 amp electric hookups (62 full-service sites), a full-service marina, a four-lane boat launching ramp with associated fish cleaning station, vehicle/trailer parking, a courtesy boat loading dock, eight picnic sites, a group picnic shelter, and the Lick Creek Trail Head with parking for trailers. Support facilities include three playgrounds, a potable water supply distribution system consisting of fountain/hydrant units, two survey trilateration stations that also function as overlook sites, an outdoor amphitheater with fire ring, three shower buildings, two waterborne comfort stations, one waterborne comfort/changing station, a trailer dumping station, a fee booth, three nature trails, and a paved parking area for 142 cars and 184 car-trailers. An additional 240 car parking spaces are located adjacent to Blackjack Marina.

An area within the concession area of Blackjack Marina is identified as a culturally sensitive area and is protected with a fabric-form revetment mat.

Development approved in previous plans, but not yet constructed includes modification of the Ray Behrens Boat Ramp to reduce congestion and improve operation/maintenance issues, modification of existing boat ramp parking lot to allow for increased length of recreational boats, additional parking spaces at each shower building, conversion of five existing campsites into ADA-compliant fully accessible campsites, and a floating breakwater for Blackjack Marina to be funded by the concessionaire. Recent upgrades have resulted in building consolidation and elimination of campground comfort stations. Additional consolidation of campground restroom/shower facilities to centralized locations is proposed.

Proposed Plan: Includes development of a two-lane highwater boat ramp, installation of water and sewer service at 50 existing campsites, upgrades to campsite parking pads and adjacent living areas on all campsites, additional playfield components, additional recreation area parking, and two additional shelter houses.



Figure 5-4. Ray Behrens Recreation Area, Little Bluestem Campground



<u>Future Plan:</u> White Oak Ridge Campground - Development of new 65-site campground facility with 50-amp electric service, water and sewer service, supporting infrastructure, three shower buildings, playground, and 30 parking spaces. This campground expansion was proposed and approved in previous master plans. Due to current visitor use and trends, this area was selected over the Indian Creek Recreation Area as the preferred location for additional camping development.

Additional future plans include consideration of potential resort concession facilities in the northwest portion of this area, two-lane boat ramp and associated parking on the western side of the recreation area if project utilization warrants additional facilities, and the potential development of a volunteer village with 15 individual campsites and associated amenities in the day use area.

A site plan that illustrates all development at the Ray Behrens Recreation Area is presented on Plate 4.

TABLE 5-4 RAY BEHRENS RECREATIONAL AREA FACILITIES

Ray Behrens Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	142C, 184C/T	21
High Water Boat Ramp, Two Lane		1
Boat Launching Ramp, Four Lane	1	
Overlook/Trilateration Station	2	
Picnic Shelter	1	2
Picnic Sites	8	
Fee Booth	1	
Fish Cleaning Station	1	
Nature Trail	3	
Fire Ring	1	
Comfort/Changing Station	1	
Playground	3	
Amphitheater	1	
Campsites	165	
Comfort Station	2	
Shower Building	3	1
Trailer Dump Station	1	
Courtesy Loading Docks	1	1
Marina	265 Slips	
Marina Parking	240 C	
Water and Sewer Hookups	62	50



Robert Allen Recreation Area. This 1,083-acre area located on the south side of the lake at the midway point of the main reservoir has been developed as a multi-use area. Recreational developments include a four-lane boat-launching ramp, two courtesy boat loading docks, a two-lane high-water boat launching ramp for use at 625 feet NGVD and above, a vault toilet, and parking spaces for 160 car-trailers and ten cars. Included in the parking space total are 60 car-trailer spaces located in an overflow parking lot. (Figure 5-5). Currently, one picnic site is available for public use, with authority for up to three sites. Further development of additional sites be considered based on demand, fiscal availability, and mission requirements.



Figure 5-5. Robert Allen Recreation Area Boat Ramp

<u>Proposed Plans:</u> Modification of existing boat ramp parking lot to accommodate increased size of recreational vessels and towing vehicles.

<u>Future Plans</u>: Development of group use facilities and a fish cleaning station. In addition, a portion of land on the western most peninsula of the Robert Allen Recreation Area is being held in reserve for the potential development of a resort concession.

A site plan that illustrates all development at the Robert Allen Recreation Area is presented on Plate 5.

TARLE 5-5 ROBERT AL	I EN PECPEATIONAL	ADEA EACII ITIES
IADLE 3-3 KUDEK LAL	I FIN RECREATIONAL	AREA FACILITIES

Robert Allen Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	10C, 160C/T	
Boat Launching Ramp, Four Lane	1	
High Water Boat Ramp, Two-Lane	1	
Courtesy Boat Loading Docks	2	
Fish Cleaning Station		1
Picnic Sites	1	
Vault Toilet	1	

South Fork Recreation Area. This 176-acre multi-use recreation area is located at the northeastern point of the South Fork of the Salt River as it converges with the main body of the lake. Facilities located here include a four-lane boat launching ramp, two



courtesy loading docks, a vault toilet, and a 120 car-trailer and 15-car spaces parking lot. Currently, one picnic site is available for public use, with authority for up to three sites. Further development of additional picnic sites will be based on demand, fiscal availability, and mission requirements.

<u>Proposed Plan:</u> Includes modification of existing boat ramp parking lot to accommodate increased size of recreational vessels and towing vehicles, installation of a group use area with shelter house, development of kayak launching facilities, high water boat ramp developed on constructed service road and staging area, shoreline fishing access development. Some development efforts dependent of partnership support.

<u>Future Plan:</u> Development of a fish cleaning station and modifying the parking lot to increase capacity by 30 vehicle/trailer spaces.

The area also has the potential to accommodate an additional commercial concession marina.

A site plan that illustrates all development at the South Fork Recreation Area is presented on Plate 6.

TABLE 5-6 SOUTH FORK RECREATIONAL AREA FACILITIES

South Fork Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	15C, 120C/T	30
Boat Launching Ramp, Four Lane	1	
High Water Boat Ramp, Two Lane		1
Courtesy Boat Loading Docks	2	1
Picnic Sites	1	
Picnic Shelter		1
Vault Toilet	1	
Fish Cleaning Station		1
Shoreline Fishing		1
Kayak Launch Facilities		1

Mark Twain State Park, Recreation Area 5. The Mark Twain State Park is located at the midpoint of the reservoir and is divided into three management units by the North Fork and Middle Fork branches of the Salt River (Figure 5-6). Recreation Area 5, an area of approximately 1,073 acres, comprises the central management component of the 2,700-acre Mark Twain State Park and is leased to the Missouri Department of Natural Resources (MODNR). In totality, MODNR-State Parks leases 1,559 acres from



the Corps of Engineers, with the remaining acreage is owned in fee title by the State of Missouri.

Recreation Area 5 is bounded to the north by Recreation Area 8 (Mark Twain State Park – North Extension), and bounded to the south by State Park lands in State of Missouri fee title ownership. Existing development in Recreation Area 5 is shown on Plate 7, which includes a paved access road, a four-lane boat ramp, a 60-car and 145-car/trailer parking area, and a vault toilet. A visitor contact station is also proposed for development on state park property at the intersection of State Highway 107 and State Route U.

An area of land south of Recreation
Area 5 is owned in fee title by the
State of Missouri and is operated as
part of Mark Twain State Park. This
portion of the park contains a 103-site
campground, six cabins, one fee
booth, a one-lane boat ramp, an
overlook, 20 picnic sites, one
playground, six miles of hiking trails, a
nine-hole disc golf course, two picnic
shelters, two washhouses, five vault
toilets, one amphitheater, a scout
camping area, fish cleaning station, and
boat ramp parking lot.



Figure 5-6. Mark Twain State Park, Buzzard Roost Shelter

Proposed Plan: Development proposed for this area includes development of

Future Plan: Development of kayak rental building and kayak launch.

Stoutsville Recreation Area. This 486-acre multi-use recreation area has been developed for day-use recreational activities. The area is located on the North Fork Branch of Mark Twain Lake. A portion of the area is developed for intensive recreational use while the remainder of the area is held in reserve for future development (Figure 5-7). Facilities include a four-lane boat launching ramp, two courtesy boat loading docks, a high-water boat launching ramp for use at 625 feet NGVD and above, one vault toilet, one fish cleaning station, and 35 car and 145-car/trailer parking spaces. Currently, one picnic site is available for public use, with authority for up to three sites. Further development of additional picnic sites will be based on demand, fiscal availability, and mission requirements.



Figure 5-7. Stoutsville Recreation Area

Proposed Plan: Development includes modification of existing boat ramp parking lot to accommodate increased size of recreational vessels and towing vehicles repurposing of a portion of the existing parking area for the development of amenities for a multipurpose trail, development of shoreline fishing opportunities, and development of kayak launching facilities. Some development efforts are dependent of partnership support.

<u>Future Plan</u>: Development planned for this area includes expanding the picnic area and support facilities, and conversion of the existing vault toilet to a waterborne comfort station. In addition, an undetermined acreage of land on the peninsula is being held in reserve for the potential development of a resort concession.

A site plan that illustrates all development at the Stoutsville Recreation Area is presented on Plate 8.

TABLE 5-7 STOUTSVILLE RECREATIONAL AREA FACILITIES

Stoutsville Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	35C, 145C/T	
Boat Launching Ramp, Four Lane	1	
High Water Boat Ramp, Two Lane	1	
Courtesy Boat Loading Docks	2	
Picnic Sites	1	
Vault Toilet	1	
Comfort Station		1
Shoreline Fishing		1
Multipurpose Trail		1
Fish Cleaning Station	1	
Kayak Launch Facilities		1

North Fork Recreation Area. This 703-acre area is located on the North Fork Branch of the Salt River adjacent to the southeastern portion of the Stoutsville Recreation Area. The area is zoned for recreational use with most of the site reserved for future



development (Figure 5-8). Existing development is limited to a gravel access road, a 20 car-trailer parking lot, and a four-lane boat-launching ramp.

Development previously approved for this area includes a vault toilet.

Proposed Plan:

Development of 16 miles of multi-purpose trail with emphasis placed on equestrian use, four primitive campsites, vault comfort station, and additional vehicle and trailer parking.

<u>Future Plan:</u> Development forecasted for this area includes a paved access road.



Figure 5-8 – North Fork Recreation Area Boat Ramp

A site plan that illustrates all development at the North Fork Recreation Area is presented on Plate 9.

TABLE 5-8 NORTH FORK RECREATIONAL AREA FACILITIES

North Fork Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	20	20
Boat Launching Ramp, Four Lane	1	
Vault Toilet		1
Primitive Camping Sites		4
Shoreline Fishing	1	
Multipurpose Trail		1

Mark Twain State Park-North Extension. This area includes 486 acres of land leased to the Missouri Department of Natural Resources which comprises the northernmost portion of Mark Twain State Park. Existing recreational facilities are shown on Plate 10 and include a four-lane boat ramp,10-car and 120-car/trailer space parking area, one vault toilet, fish cleaning station, 13 picnic sites and a swimming beach with an associated changing house. Other facilities include the "Si" Colborn Group Camp with four barracks-style cabins, a washhouse, kitchen and dining hall, an office/infirmary, swimming facility, play areas, and land irrigation sewage treatment plant (Figure 5-9).



This location was approved for marina development in 1995 at the request of the MODNR, but no marina development occurred. In 1998, the MODNR requested that the area be re-designated as a swimming beach and it was re-opened as such in 2000.

<u>Proposed Plan:</u> Development includes an equestrian trailhead and parking area, an equestrian campground, restroom facilities, associated parking, and a beach shower facility near the Rt. 107 boat ramp.



Future Plan: Development planned for this area is the Ben Sapp Memorial Trail and Trailhead in the 107 Recreation Area, hiking trails and kayak launches at the Si Colborn Organized Group Camp and 107 Recreation Area, picnic shelters in 107 Recreation Area, and a storage building and/or shed at 107 Recreation Area.

Figure 5-9. Si Colborn Area, Mark Twain State Park

Shell Branch Recreation Area. The developed portion of this 377-acre area features a four-lane concrete boat launching ramp, shoreline fishing, a 20 car-trailer parking lot and a courtesy boat dock.

<u>Proposed Plan:</u> There is no proposed development.

<u>Future Plan:</u> Development includes a day use area with picnic sites, vault toilet, a large car/trailer parking area, additional roadside parking areas, and a paved access road.

A site plan that illustrates all development at the Shell Branch Recreation Area is presented on Plate 11.

TABLE 5-9 SHELL BRANCH RECREATIONAL AREA FACILITIES

Shell Branch Recreational Facilities	Existing	Proposed
Parking Spaces (Cars, Car Trailers)	20C/T	20
Boat Launching Ramp, Four- Lane	1	
Courtesy Boat Loading Dock	1	
Shoreline Fishing	1	
Vault Toilet		1



Sandy Creek Recreation Area. Current recreational development in this 594-acre area includes an access road, a hunter/fisherman parking lot, a recreational fishing pond and a nursery pond (Figure 5-10).

A number of undisturbed Indian burial mounds were identified in this area by a University of Missouri archaeological survey team. The Crigler Mound Group Archeological Site is listed in the National Register of Historic Places as provided by the Historic Preservation Act of 1966, Public Law 89-665.

There is no proposed or future development planned for this area.



Figure 5-10. Sandy Creek Recreation Area.

A site plan that illustrates all development at the Sandy Creek Recreation Area is presented on Plate 12.

Indian Creek Recreation Area. This 2,775-acre multi-use area is the largest recreational area on the lake (Figure 5-11). Located on a large peninsula in the east central portion of the north shore of the lake, the area is accessed from Missouri State Highway HH and an off-project county connector road. Several day use areas, a full-service marina, a large campground, two boat ramps, amphitheater/day use area, and a group camping facility are all located within this recreation area.

The main campground at Indian Creek features 190 campsites with 50-amp electrical hookups (65 full-service sites), 20 hike-in tent camping sites, a single lane boat ramp, and a beach (Figure 5-12). Support facilities include five shower buildings, two waterborne comfort stations, two playgrounds, a campground fee booth, two vault toilets, water hydrants, a fish cleaning station, a camp loop, and beach connector trail system, and two trailer dumping stations.

A group camping area located outside of the main campground provides 25 trailer camping sites, 12 tent sites, one shower building, one waterborne comfort station, a group picnic shelter, water hydrants, and a playground.

Day use areas located within Indian Creek Recreation Area feature a four-lane boat ramp with an associated fish cleaning station, two courtesy boat loading docks, a high water boat ramp for use at 625 feet NGVD and above, two waterborne comfort stations,



a playground, a nature trail, seven picnic sites, a full-service marina, a group picnic shelter, an outdoor amphitheater with an associated fire ring, water hydrants and a



Figure 5-11. Indian Creek Recreation Area Access Road

recreational fishing pond. A land irrigation sewage treatment plant and parking for 370 cars and 207 vehicle/trailer units support the entire Indian Creek Recreation Area. The marina area also features a 150-car parking lot and a two-lane boat-launching ramp that is operated and maintained by Indian Creek Marina.

Development plans previously approved for the Indian Creek Recreation Area include converting five existing campsites to ADA accessible campsites (two have been

completed), up to three additional parking spaces at each shower building, and phases three and four of the Indian Creek Trail System. Recent upgrades have resulted in the consolidation of campground restroom/shower facilities to centralized locations. Additional consolidations of campground restroom/shower facilities are proposed.

<u>Proposed Plan</u>: Development in this plan includes converting up to 50 existing campsites to full-service sites, development of a vault comfort/changing station near the existing Indian Creek beach, and proposed facility modifications to the hike-in campground, to include relocation of hike in camping in proximity to parking/infrastructure, and proposed use of existing hike-in campground trail system as a multiuse trail system. The day-use area formerly possessed amphitheater facilities. It is proposed in this plan to relocate the amphitheater and affiliated infrastructure in proximity to the campground area. In addition, plans include playfield development upgrades throughout the recreation area. Development efforts dependent of partnership support and public demand.

Future Plan: Development plans for the area include the expansion of the concession area with overnight accommodations and an additional expansion of the campground. Additional future plans include expansion of the Indian Creek Campground to include an additional loop of 75 campsites. The plan for Whippoorwill Woods Loop was proposed and approved in Supplement No. 7, Additional Recreational Facilities Design Memorandum No. 9, The Master Plan, 1982. Support facilities for the campsite development will include two shower



Figure 5-12. Indian Creek Recreation Area Campground

buildings, one waterborne comfort station, nine combination hydrant/fountains, a playground, and an additional campground fee booth.

A site plan that illustrates all development in the Indian Creek Recreation Area is included on Plates 13 and 14.

TABLE 5-10 INDIAN CREEK RECREATIONAL AREA FACILITIES

Indian Creek Recreational Facilities	Existing	Proposed
Park Spaces (Cars, Car/Trailers)	288C, 222C/T	33
Boat Launching Ramp, Four-Lane	1	
Boat Launching Ramp, Single Lane	1	
High Water Boat Ramp, Lanes	1	
Boat Launching Ramp, Two-Lane (Marina)	1	
Picnic Shelter	2	
Picnic Sites	7	
Fee Booth	1	
Fish Cleaning Station	2	
Beach	1	
Playground	4	
Amphitheater		1
Camp Sites	190	75
Camp Sites (Primitive)	20	10
Comfort Station	5	



TABLE 5-10 INDIAN CREEK RECREATIONAL	AREA FACILITIES	(CONT)

Indian Creek Recreational Facilities	Existing	Proposed
Marina	1	
Marina Parking Area	150	
Comfort /Changing Station (Vault)		1
Water Sewer Hookups	65	50
Shower Building	6	
Trailer Dumping Station	2	
Waste Water Land Irrigation	1	
Hydrant	15	
Group Camp Sites (Trailer)	25	
Group Camp Sites (Tents)	12	
Vault Toilet	2	
Courtesy Boat Loading Docks	2	

John F. Spalding Recreation Area. This 496-acre multi-use recreation area is located eight miles north of the main dam on the northeastern end of the lake. Missouri State Highway J provides the primary access to the area. The area has been subdivided into two use categories: Operations and Recreation. The recreation area features a boat ramp and parking area, picnic facilities and a swimming beach (Figure 5-13). A project operations area, O-5, that includes a wastewater land treatment site and saddle dam is located in the easternmost portion of the Spalding area. The wastewater land treatment site provides services to all facilities on the eastern end of the lake.

A four-lane concrete boat ramp with paved parking area for 40 cars and 155 vehicle/trailer units is featured in a portion of this area. A gravel parking lot accommodating 10 cars and 10 vehicle/trailer units provides access to the Joanna Multi-purpose trail that meanders through the western portion of the area. Support

facilities at the boat ramp include two courtesy boat docks, a fish cleaning station, a two-lane high water boat launching ramp for use at 625 feet NGVD and above, a combination fountain/hydrant, a small waterborne comfort station, and a waterborne comfort/changing station.

Facilities for the swimming beach and picnic area include two picnic shelters, one picnic shelter with waterborne comfort station, one waterborne comfort station, one waterborne



Figure 5-13. Spalding Beach



bathhouse, one playground, shoreline fishing, 18 picnic sites, and parking for 430 cars and 30 car-trailers. Development plans previously approved for this area includes development of a new bathhouse above the operational pool level to protect facility asset.

<u>Proposed Plan:</u> Includes upgrading the existing fish cleaning station facilities, playfield development upgrades, consolidation of existing restroom and picnic shelter infrastructure in accordance with public need, and development of kayak launching facilities.

<u>Future Plan</u>: Lands in the southern portion of this recreation area has been identified as a potential site for a resort concession area.

A site plan that illustrates all development at the John F. Spalding Area is located on Plate 15.

TABLE 5-11 JOHN F. SPALDING RECREATIONAL AREA FACILITIES

John F. Spalding Recreational Facilities	Existing	Proposed
Park Spaces (Cars, Vehicle/Trailers)	470C, 205C/T	
Boat Launching Ramp, Four-Lanes	1	
High Water Boat Ramp, Two-Lane	1	
Courtesy Boat Loading Docks	2	
Picnic Shelter	3	
Picnic Sites	18	
Fish Cleaning Station	1	
Swimming Beach	1	
Comfort/Changing Station	1	
Playground	1	
Multipurpose Trail	1	
Comfort Station	3	
Kayak Launch Facilities		1
Bath House	1	
Waste Water Land Irrigation	2	
Shoreline Fishing	1	

Frank Russell Recreation Area. This 578-acre recreation area lies adjacent to the northern abutment of the dam and has been developed primarily for camping. Currently the area contains 72 campsites with electrical hook-ups (56 sites are full service), a fee booth, one centrally located shower building, two vault toilets, two playgrounds, an amphitheater, a trailer dumping station, and parking for ten vehicles. Other development



within the recreation area includes a horse corral/shelter with access to the Joanna Trail, a barrier-free fishing pond with a fishing pier, picnic shelter, environmental demonstration area, the Mark Twain Lake Archery Park, and the Mark Twain Lake Outdoor Adventure Bike Trail (Figure 5-14).

Approved actions from previous supplements include, replace wooden playground and installing seven new equine campsites with 50 Amp electric (seven completed with partnership implementation).



Figure 5-14. Frank Russell Recreation Area Pond

Proposed Plan: Proposed actions include upgrading of electrical service to 50 Amp at remaining individual sites, development of two campsites adjoined by a common living area in the equestrian campground, proposed extension of pond area perimeter sidewalk to encompass pond and connect with archery park trail, addition of a vault toilet area to the archery complex, expansion of day use parking by 20 spaces, addition of a waterborne restroom facility at maintenance building

for employee and volunteer use, and playfield upgrades to include pickleball and corn hole courts. In addition, initiating planned phases of the Mark Twain Lake Outdoor Adventure Bike Trail to complete the 8-mile facility.

A portion of the Frank Russell Recreation Area is proposed as a potential resort site.

Approximately 119 acres is available for the development of a resort facility featuring hotel accommodations, formal/casual dining, boat mooring facilities, conference center, and on/off season recreational opportunities. Of the locations designated for this purpose on the Project, market analysis and



Figure 5-15. Campsite Upgrades in Frank Russell Recreation Area



feasibility yield that Frank Russell is best suited to service this purpose.

<u>Future Plan</u>: Development of additional campsites with full-service amenities, a new shower building, and one comfort station.

A site plan that illustrates all development at the Frank Russell Recreation Area is presented on Plate 16.

TABLE 5-12 FRANK RUSSELL RECREATIONAL AREA FACILITIES

Frank Russell Recreational Facilities	Existing	Proposed
Park Spaces (Cars, Vehicle/Trailer)	48C, 6 C/T	20
Fishing Pier	1	
Fee Booth	1	
Vault Toilet		1
Playground	1	1
Amphitheater	1	
Camp Sites 50amp	50	22
Camp Sites 30amp	22	
Equestrian Camp Sites	7	2
Comfort Station	1	1
Shower Building	1	
Trailer Dump Station	1	
Horse Corral/Shelter	1	
Water and Sewer Hookups	56	9
Picnic Area	2	
Picnic Shelter	2	
Multipurpose Trail (Pack&Saddle)	1	
Bike Trail	1	
Archery Trail	1	
Archery Target Range and Platform	1	

Warren G. See Spillway Recreation Area. This 226-acre recreation area lies contiguous to Clarence Cannon Dam along the north and south sides of the reregulation pool and is accessed by Highway J. The Corps administration and maintenance compound form the northern border of the area. The area features opportunities for many day-use recreational activities including fishing, picnicking, boating, shooting and special event activities. Facilities on the north side of the reregulation pool are in the Warren G. See North Spillway Recreation Area and include one water-borne comfort station, 57 parking spaces, five universally accessible parking spaces and a playground.



Figure 5-16. Warren G. See South Spillway Overlook

A parking area is provided for visitors to the Cannon Dam Power Plant Exhibit Area.

Recreational facilities on the south side of the re-regulation pool are in the Warren G. See South Spillway Recreation Area and include a one-lane boat ramp, a water-borne comfort station, overlook, several combination fountain/hydrants, a playground, 45 parking spaces, seven universally accessible parking spaces, 104 vehicle/trailer parking spaces, 18-hole

disk golf course, a shooting range, two group picnic shelters and a multi-purpose building with a no-discharge wastewater infiltration system. This area is utilized as a special event activities area by a variety of groups and organizations.

The shooting range has been named in honor of the late Assistant Operations Manager, David C. Berti, and consists of 25-, 50- and 100-yard ranges. (Figure 5-17)

Development plans previously approved for this area include universally accessible fishing piers, shelter, and replacement of wooden playground facility.



Figure 5-17 David C. Berti Shooting Range

<u>Proposed Plan:</u> Playfield development upgrades. The South Spillway formerly ho

upgrades. The South Spillway formerly hosted an annual rodeo sponsored by a non-governmental community organization. Facilities and infrastructure were designed and developed with the annual event, but the event is no longer held. The community building, arena area, and large picnic shelter are viable facilities, and engagement with community partners must occur to encourage alternate special event use.

Future Plan: Clay target shooting sports area, sports/playfields and picnic sites.



A site plan that illustrates all development at the Warren G. See Spillway Recreation Area is presented on Plate 17.

TABLE 5-13 WARREN G. SEE RECREATIONAL AREA FACILITIES

Warren G See Spillway Recreational Facilities	Existing	Proposed
Park Spaces (Cars, Car/Trailers)	114C, 104 C/T	
Boat Launching Ramps, Single Lane	1	
Picnic Shelter	2	
Overlook/Trilateration Station	1	
Playground	1	
Comfort Station	2	
Power Plant Exhibit	1	
Multi-Purpose Building	1	
Shooting Range	1	
Disk Golf Course	1	
Shoreline Fishing	2	

Bluff View Recreation Area. This 45-acre recreation area is located downstream of the re-regulation dam and is developed for a variety of day use activities. Improvements in the area include a one-lane boat ramp, group picnic shelter, one vault toilet, and parking spaces for 71 cars and seven vehicle/trailers. Currently, one picnic site is available for public use, with authority for up to 14 sites. Further development of additional picnic sites will be based on demand, fiscal availability, and mission requirements.

<u>Proposed Plan:</u> Development of a fish cleaning station.

A site plan that illustrates this development is presented on Plate 18.

TABLE 5-14 BLUFFVIEW RECREATIONAL AREA FACILITIES

Bluff View Recreational Facilities	Existing	Proposed
Park Spaces (Cars, Car/Trailers)	71C, 7C/T	
Boat Launching Ramps, Single Lane	1,1	
Picnic Shelter	1	
Overlook/Trilateration Station	1	
Picnic Sites	1	
Vault Toilet	1	
Fish Cleaning Station		1
Shoreline Fishing	1	
Disk Golf Course	1	



5.5 ENVIRONMENTALLY SENSITIVE AREAS

Lands classified as environmentally sensitive areas contain significant scientific, ecological, cultural or aesthetic features. These areas are normally located within one of the other classification categories and must be taken into consideration by management to ensure the integrity of the environmentally sensitive areas are not adversely impacted due to conflicting management activities or objectives. Environmental Stewardship management objectives and techniques may be implemented within environmentally sensitive areas with full consideration for protecting the ecological or cultural aspect of these areas. Limited or no development of public use is generally contemplated on land in this classification. Eight areas are classified environmentally sensitive areas with four considered ecological areas (ES-1, etc.), and four areas considered cultural areas (CS-1, etc.).

The following paragraphs describe the areas classified as environmentally sensitive areas. These areas are described in clockwise progression around the lake beginning at the main dam and are displayed on Plate 2 and in Table 5-15 below. The zoning of cultural sites as environmentally sensitive areas insures their protection.

TABLE 5-15. ACREAGE - ENVIRONMENTALLY SENSITIVE LANDS

Area Name	Area No.	Acres	Plate No.	Environmental Stewardship	Recreation
Lick Creek Ecological Sensitive Area	ES-1	1,404	2	Moderate	Minimal
Quarry Lake Ecological Sensitive Area	ES-2	10	2, 6	Moderate	Minimal
Indian Creek Ecological Sensitive Area	ES-3	987	2, 13	Intensive	Minimal
Little Indian Creek Drainage Area	ES-4	1,232	2, 15	Intensive	Minimal
Hatten Mounds Culturally Sensitive Area	CS-1	*	2	Minimal	Minimal
Pollard Cemetery Culturally Sensitive Area	CS-2	*	2, 7	Minimal	Minimal
Shell Branch Village Site Culturally Sensitive Area	CS-3	*	2	Minimal	Minimal
Crigler Mounds Culturally Sensitive Area	CS-4	*	2	Minimal	Minimal
Total Recreation Areas	-	3,633			

^{*-} Acreages for culturally sensitive areas are incorporated into other land classifications.

ES-1 Lick Creek Ecological Sensitive Area. The 1,404-acre Lick Creek Ecological Sensitive Area features a variety of natural attributes that make it a unique area in the Salt River Basin. Vegetative and scenic qualities of the area make it an ideal location for



ecological study. Extending southward along both sides of Lick Creek, on the east from the John C. "Jack" Briscoe Group Use Area and on the west from the Ray Behrens Recreation Area, the area is easily accessed by hikers and equestrian users. The 7.5-mile Lick Creek Trail currently extends through the western portion of the area. Five primitive campsites lay along the trail. The diverse Lick Creek drainage area contains a broad cross section of the plant types found in the Salt River Basin. Of particular note is the Western Wallflower (Erysimum capitatum), found in 1974 on limestone outcroppings in this area. Many of the limestone bluffs provide scenic vistas of the lake. The area is managed to provide diverse vegetative structure. The area contains gravel access roads and a hunter/fisherman parking lot. The lot provide access for low density recreational activities, such as hunting, primitive camping, fishing, hiking, and nature study.

ES-2 Quarry Lake Ecological Sensitive Area, South Fork Salt River. Located at the northern tip of the South Fork Recreation Area, the Quarry Lake Ecological Sensitive Area comprises 10 acres and features an abandoned quarry that forms a small clear lake. Surrounding the lake, 30-40 feet high vertical walls of limestone are reflected in the very clear water and many forms of aquatic life are visible. Although the lake is manmade, the overall scenic effect is of great interest and charm. The area is managed to provide diverse vegetative structure. The area contains a gravel access road and provide access for low density recreational activities, such as hunting, fishing, hiking, and nature study.

ES-3 Indian Creek Ecological Sensitive Area. The 987-acre Indian Creek Ecological Sensitive Area lies along both sides of the Indian Creek Branch of Mark Twain Lake. Ecological features of the area are noteworthy and will be preserved under this designation. The bluffs located in the area are largely wooded and feature a good representative cross section of the flora of this region of Missouri. Another feature of this ecological zone is an unnamed cave, which will be protected under this classification.

The Indian Creek Ecological Sensitive Area contains some of the largest expanses of native prairie grassland on the Mark Twain Lake Project. Prescribed burns and other management techniques are implemented to maintain and provide diverse vegetative structure within the area. Efforts in this area will also focus management on the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest.

The area lies adjacent to the highly developed Indian Creek Recreation Area and affords visitors excellent opportunities for hiking and nature study.



ES-4 Little Indian Creek Drainage Area (Joanna Ridge). The Little Indian Creek Drainage Area comprises 1,232 acres and is located along the eastern shoreline of the Little Indian Creek Branch that is composed of diverse ecosystems. Scenic limestone bluffs rim the area, while the plateau areas above the bluff feature a glade type ecosystem with post oak, white oak, and eastern red cedar as the dominant species. Open land species include prairie grass, lichens and mosses. The southeastern portion of the area (S 1/2 Sec. 15, Section 16 T 55 N, R 7W) provides an extremely interesting prairie remnant ecosystem of which Big Bluestem and Little Bluestem prairie plants are typical. These large tracts of warm season grass prairies are managed through a prescribed burn program. The area is managed to preserve its diverse vegetative habitat structure. Efforts in this area will also focus management on the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest. The majority of the Joanna Trail traverses this area.

Previously approved facilities that have been installed in this area include signs and bulletin boards. The area contains Hunter/Fisherman Lot 10. The lot provide access for low density recreational activities, such as hunting, primitive camping, fishing, hiking, and nature study.

CS-1 Hatten Mounds. These mounds are located on the South Fork of the Salt River one and a half miles south of State Highway 154. Excavation has been done on both sites and identification indicates occupation since Archaic times (CA. 3,500 years ago). These salvage excavations, conducted by Dr. Dale R. Henning were done between 1960 and 1962 under the auspices of the University of Missouri. The mounds were used by Archaic and Late Woodland peoples. Site erosion on a portion of this site required extensive mitigation in the form of riprap armament in 2022.

The hillside is expected to yield further burial sites and evidence of habitation. The location provides a vista over the South Fork area.

CS-2 Pollard Cemetery. This site is located east of State Highway 107 and north of the town of Florida. Three identified mounds make up the site. Members of the Pollard family are buried in the larger mound. These mounds are of interest to archaeologists because of their proximity to numerous prehistoric villages. The vista is perfectly located for viewing the lake and provides an opportunity for interpretation of the significance of Native American occupancy.



CS-3 Shell Branch Village Sites. The Shell Branch Village Sites are located on the southernmost side of Shell Branch Creek where it enters Mark Twain Lake. Dr. Dale R. Henning (University of Missouri) tested these two sites in 1961. Both sites were extensively occupied, judging from the amount of surface material recovered. Although Archaic (CA 3,500 years ago) materials are found on both, the principal occupations appear to have been by Late Woodland peoples. Evidence of funerary practices, food resource development and house form and use has come from these sites. This site yielded valuable archeological information and is also of great interest to the general public.

CS-4 Crigler Mounds. These Native American burial mounds are known as the Crigler Mound Group Archaeological Site. The site was listed on the National Register of Historic Places in 1974 (Federal Register, Vol. 29, No. 108, June 4, 1974) and is located in Monroe County, Missouri, two miles east of the town of Florida in the undeveloped portion of the Sandy Creek Recreation Area.

The Crigler Mound Group Archeological Site is composed of seven mounds that were investigated by a University of Missouri survey team in 1960. Dr. Dale R. Henning was the field archaeologist in charge of the investigation. The mound group, known locally as "Crigler Cemetery," is possibly the largest and best-preserved group within the Mark Twain Lake project.

5.6 RESOURCE PLAN - MULTIPLE RESOURCE MANAGEMENT.

The objective of this zoning classification is to allocate lands to one or more of the following uses based on their location and their natural resources: (a) recreation low density, (b) wildlife management general, (c) vegetative management and (d) inactive and/or future recreation areas. Nine areas are classified as recreation low density, and one area is classified wildlife management. No lands were classified as vegetative management or future recreation.

The following ten areas have been classified as Multiple Resource Management Lands with primary classifications as listed below. These areas are depicted on Plate 2 and shown in Table 5-4 below.



TABLE 5-16. ACREAGE OF MULTIPLE RESOURCE MANAGEMENT AREAS, LOW DENSITY RECREATION AND WILDLIFE MANAGEMENT

Area Name	Area No.	Acres	Plate No.	Environmental Stewardship	Recreation
Lick Creek Multiple Resource Area	ML-1	560	32	Intensive	Minimal
Pigeon Roost Multiple Resource Area	ML-2	1609	2	Intensive	Minimal
Allen Multiple Resource Area	ML-3	345	2	Intensive	Minimal
North Fork Multiple Resource Area	ML-4	643	2	Intensive	Minimal
Shell Branch Multiple Resource Area	ML-5	614	2	Intensive	Minimal
Crigler Multiple Resource Area	ML-6	242	2	Intensive	Minimal
Sandy Creek Multiple Resource Area	ML-7	259	2	Intensive	Minimal
Indian Creek - Upper Drainage Multiple Resource Area	ML-8	517	2	Intensive	Minimal
Little Indian Creek Multiple Resource Area	ML-9	867	2	Intensive	Minimal
Upper End - Multiple Resource Area	MW-1	14536	2	Intensive	Minimal
Total Recreation Areas		20,192			

Recreation - Low Density

ML-1 Lick Creek Multiple Resource Area (MRA). The 560-acre Lick Creek MRA forms the southern boundary of public lands lying on Lick Creek adjacent to State Route J, approximately one mile north of the town of Perry, MO. The area is characterized by a small area of bottomlands with steep bluffs or steep banks on the opposing side of the creek. Pool elevations lie within the confines of the historic creek channel. Included within the area is a hunter/fisherman parking lot, the Lick Creek Trail, and a one-lane boat ramp.

The primary vegetative cover of the area is oak-hickory forest and occupies the upland ridges and slopes. Past land management practices have created a forest of varying size classes, species composition, and conditions. Small pockets of bottomland hardwoods occur in drainage areas, and areas directly adjacent to the Lick Creek River system and have been negatively impacted to repetitive and prolonged inundation. Sustainable forest management practices are implemented in the upland areas.

The open land component of this area, characterized as early to mid-succession is managed to provide diverse vegetative habitat. Hunting, trail riding/hiking, and other low density recreation activities are popular pursuits in this area.

ML-2 Pigeon Roost Multiple Resource Area. The 1,609-acre Pigeon Roost MRA lies between the Ray Behrens and Robert Allen Recreation Areas and acts as a buffer zone between these two areas that have been developed for intensive recreational use. The



area encompasses the Pigeon Roost and Ely Branches, which flow into the lake from the south.

The primary vegetative cover of the area is oak-hickory forest and occupies 1,100 acres on the uplands and slopes. Past land management practices have created a forest of varying size classes, species composition, and conditions. Small pockets of bottomland hardwoods occur in drainage areas, and areas directly adjacent to the lake, and have been detrimentally impacted by repetitive and prolonged inundation. Sustainable forest management practices are implemented in the upland areas.

The open land component of this area is characterized by warm season grasslands, and old field habitat maintained in early to mid-succession. These areas are managed to provide diverse vegetative habitat.

The area contains a gravel access road and a hunter/fisherman parking lot with a boat-ramp designed for small fishing boats. The lot and boat ramp provide access for low density recreational activities, such as hunting, fishing, hiking, and nature study. The area also features the Dovin Sink-hole cave feature.

ML-3 Allen Multiple Resource Area. The 345-acre Allen MRA lies between Robert Allen Recreation Area and Mark Twain State Park and acts as a buffer zone between these two areas that have been developed for intensive recreational use. Ground elevations range from the top of the conservation pool (606 feet NVGD) to over 690 feet NVGD. The original vegetative cover in the area was forest. The tops of the ridges were cleared and in agricultural production prior to the formation of the lake. These areas are currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. The slopes and drainages are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland areas. Hunting, fishing, boating, and nature study are popular recreational pursuits in the area.

ML-4 North Fork Multiple Resource Area. The North Fork MRA comprises 643 acres and lies between the North Fork Recreation Area and north extension of the Mark Twain State Park. The original vegetative cover in the area was forest. The tops of the ridges were cleared for agricultural production prior to the formation of the lake. These areas are currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. The slopes and drainages are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are



implemented in the upland areas. Efforts in this area will also focus management on the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest. Hunting, fishing, boating, and nature study are popular recreational pursuits in the area.

ML-5 Shell Branch Multiple Resource Area. This 614-acre area lies between the North Extension of the Mark Twain State Park and the Shell Branch Recreation Area. The area acts as a buffer between the eastern edge of the state park, private lands and the lakeshore. Gravel access roads provide continuous access for hunting, hiking, fishing, boating, and nature study. The Shell Branch MRA also features a cultural resource site consisting of two Native American village sites. (See description of CS-3.) These sites contain material from the Archaic Period through the Woodland Period with the principal occupation occurring in the Woodland Period. The tops of the ridges were cleared and in agricultural production prior to the formation of the lake. These areas are currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. The slopes and drainages are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland areas Efforts in this area will also focus management favoring the Indiana Bat (Myotis sodalis), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest. Hunting, fishing, boating, nature study, and other low density recreation activities are popular pursuits in the area.

ML-6 Crigler Multiple Resource Area. The approximately 242-acre Crigler MRA lies between the Sandy Creek Recreation Area and the Shell Branch Recreation Area. Past land management practices have created a forest of varying size classes, species composition, and conditions. Small pockets of bottomland hardwoods occur in drainage areas, and areas directly adjacent to the lake, and have been negatively impacted by repetitive and prolonged inundation. Sustainable forest management practices are implemented in the upland areas.

The open land component of this area is characterized as warm season grasslands and old field habitat maintained in early to mid-succession. These areas are managed to provide diverse vegetative habitat. Autumn olive intrusion/invasion is a significant problem in this area.



The area contains a minor access site with a gravel road, parking lot, and a trail to the lake. The area is used for hunting, fishing, hiking, and other low density recreational pursuits.

ML-7 Sandy Creek Multiple Resource Area. The 259-acre Sandy Creek MRA serves as a buffer between private lands and the Indian Creek Recreation Area. The area consists of a series of former agricultural fields interspersed with forested ridges. The openland component of this area is currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. Autumn olive intrusion/invasion is a significant problem in these open lands. The peripheral ridges and slopes are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland areas. The entire area is available for low-density recreation activities.

ML-8 Indian Creek - Upper Drainage Multiple Resource Area. The 517-acre Indian Creek Multiple Resource area comprises the upper limits of public land on the Indian Creek tributary to the lake. The area is comprised of bottomland habitat with the lake being confined to its ancestral channel, except during high water events. The original vegetation was oak-hickory forest on the uplands with bottomland hardwoods in the lower areas and along stream courses. The majority of the upland and bottomland areas were cleared previous to Government ownership for agricultural purposes. Management in the open land component of this area is maintaining late-stage succession, with planned occupation of native forest species. The ridges and slopes are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland areas. The area contains a gravel access road, and two hunter/fisherman parking lots. The lots provide access for low density recreational activities, such as hunting, fishing, riding/hiking, and nature study.

ML-9 Little Indian Creek Multiple Resource Area. The Little Indian Creek MRA lies along the Indian and Little Indian Creek branches of Mark Twain Lake. Comprising 867 acres, the area features plateaus and limestone bluffs dominated by oak-hickory forests. Sustainable forest practices are implemented in these habitats. The upland interior of this area is occupied in warm season grasslands with an interspersion of early succession old fields. These areas are managed to provide diverse grassland habitat. Efforts in this area will also focus management on the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species,



reduction of forest volume, and resource harvest. A portion of the Joanna Multi-use Trail is located within ML-9. The area contains a gravel access road, a hunter/fisherman parking lot with a boat ramp designed for small vessels, and a portion of the Multi-use Joanna Trail. The lots and boat ramp provide access for low density recreational activities, such as hunting, fishing, riding/hiking, and nature study.

- **MW-1 Upper End Multiple Resource Area.** An area encompassing a total of 14,536 acres, the Upper End MRA encompasses project lands west of the Stoutsville and South Fork recreation areas. The area includes all project lands found along the upper reaches of the North Fork, Middle Fork, Elk Fork, South Fork and Long Branch tributaries of the Salt River and thus contains a large amount of riparian lands. To facilitate a description of this diverse area, it will be divided into three sub-areas as follows: 1) South Fork and Long Branch Sub-Area, 2) Elk Fork and Middle Fork Sub-Area, and 3) North Fork Sub-Area.
- South Fork and Long Branch Sub-Area. The South Fork and Long Branch Sub-Area extends southward on both sides of South Fork Branch from the South Fork Recreation Area (Rt. 154) to near the community of Santa Fe, Missouri. It includes the South Fork, Long Branch, and Brush Creek tributaries to Mark Twain Lake. The original vegetative cover in this area was generally forest, however, the tops of the ridges and areas with gentler slopes were cleared and farmed after settlement of the area. The open lands are now in various stages of succession with some areas being managed for native warm season grasses. The peripheral ridges and slopes consist of oakhickory forest. Sustainable practices are implemented in the forested areas. Bottomland areas less prone to flooding are managed through reforestation or modified grass/forb habitats. The area contains a gravel access road, a hunter/fisherman parking lot, and provides access for low density recreational activities, such as hunting, fishing, riding/hiking, and nature study. The area is used for low density recreation with hunting, fishing, hiking, and nature study being popular pursuits.
- Elk Fork and Middle Fork Sub-Area. The Elk and Middle Fork Sub-Area includes the lands along Jordan Branch, the South and Middle Forks westward of the juncture of the South and Middle Fork branches. The original vegetative cover in the area was forest. The tops of the ridges were cleared and in agricultural production prior to the formation of the lake. These areas are currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. The peripheral ridges and slopes are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland and slope areas, with an objective to maintain the integrity of the riparian zone. Efforts in this area



will also focus management favoring the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest.

A portion of this area is designated as a seasonal waterfowl refuge. The refuge is comprised of approximately 3,000 acres of land and water that have been set-aside as a resting area for migrating waterfowl. Waterfowl hunting and boating is prohibited in the area during the Missouri waterfowl hunting season. The area remains open for other recreation pursuits.

The area contains a gravel access road, a hunter/fisherman parking lot, and a boat ramp designed for small fishing boats. The lot and boat ramp provide access for low density recreational activities, such as hunting, fishing, riding/hiking, and nature study.

• North Fork Sub-Area. The North Fork Sub-Area includes lands along the North Fork west of the Stoutsville Recreation Area and Mark Twain State Park. It includes the Otter Creek, Crooked Creek, Crutcher Branch, and Brush Creek tributaries to Mark Twain Lake. The North Fork Wetland Restoration Area is located in this area. The original vegetative cover in the area was forest. The tops of the ridges were cleared and in agricultural production prior to the formation of the lake. These areas are currently managed in various grasslands and old field habitats and provide diverse vegetative habitat. The peripheral ridges and slopes are vegetated with oak-hickory forest. Past land management practices have created a forest of varying size classes, species composition, and conditions. Sustainable forest management practices are implemented in the upland and slope areas, with an objective to maintain the integrity of the riparian zone. Efforts in this area will also focus management favoring the Indiana Bat (*Myotis sodalis*), a federally-listed endangered species, due to the forest habitat, grassland habitats, and interspersion of old field habitat. Efforts will include enhancement of pollinator species, reduction of forest volume, and resource harvest.

A tract of land (O-2) in the southernmost section of this area near Mark Twain State Park is leased to the Clarence Cannon Wholesale Water Commission for operation of a water treatment plant. This area possesses the pumping facility, pipeline, and maintenance corridor for facility operation.

The area contains a gravel access road, a hunter/fisherman parking lot, and a boat ramp designed for small fishing boats. The lot and boat ramp provide access for low density recreational activities, such as hunting, fishing, riding/hiking, and nature study.





CHAPTER 6 SPECIAL TOPICS/ISSUES/CONSIDERATIONS

This chapter discusses the special topics, issues, and considerations identified as necessary to the future management of Mark Twain Lake. Special topics, issues, and considerations are defined in this context as items that are unique to the Project and not covered in other parts of the plan. For simplicity, the topics are discussed below under generalized headings.

6.1 PARTNERING

The Corps of Engineers has control and oversight of stewardship activities on the public lands and waters at Mark Twain Lake. The Missouri Department of Natural Resources has responsibility for recreation management at Mark Twain State Park. The Missouri Department of Conservation is responsible for fisheries management and state statutes governing wildlife.

Increasingly, competition for the use of project lands and waters and their natural resources can create conflicts and concerns among stakeholders. The need to coordinate a cooperative approach to protect and sustain these resources is compelling. Many opportunities exist to increase the effectiveness of federal programs through collaboration among agencies and to facilitate the process of partnering between government and non-government organizations.

To sustain healthy and productive public lands and waters with the most efficient approach requires that individuals and organizations recognize their unique ability to contribute to commonly held goals. The key to progress is building on the strengths of each sector, achieving goals collectively that could not be reasonably achieved individually. Partnering opportunities exist and can promote the leveraging of limited financial and human resources. Partnering aids the identification of innovative approaches to deliver acceptable levels of service, defuses polarization among interest groups and leads to a common understanding and appreciation of individual roles, priorities and responsibilities.

To the extent practicable, this Master Plan and a proactive approach to partnering will position the Mark Twain Lake Project to aggressively leverage project financial and human resources in order to identify and satisfy customer expectations, protect and sustain natural and cultural resources and recreational infrastructure, and sustain Corps management efforts and outputs at an acceptable level of service.



Memorandums of Agreement and Legislative Authorities for Partnering and Coordination, or both are established to define partnering arrangements with other agencies or organizations. These partnerships have become vital in providing the levels of service that users of project related resources demand. The Mark Twain Lake Project continues to seek new partnerships and strengthen existing ones to accomplish project initiatives. The Mark Twain Lake Project maintains many forms of partnerships such as Volunteer Agreements, Memorandums of Agreements, Memorandums of Understanding, and Cooperative Agreements. Currently, the Friends of Recreation and Environmental Stewardship Council (FOREST Council) a 501c3 "Friends" group and the M.W. Boudreaux Visitor Center Committee a 501c3 serve as engaged community resources for partnership initiatives at the Project.

6.2 UTILITY CORRIDORS

A variety of utility corridor outgrants exist at the Clarence Cannon Dam and Mark Twain Lake Project. Public utilities for electricity, water, phone, fiber optics, natural gas, and petroleum products currently have outgrants that traverse portions of the Project. In 2009, the Corps issued a Non-Recreational Outgrant Policy (USACE, 2009a) stating that the primary rationale for authorizing any future non-recreational outgrant request for use on Corps lands or waters will be (1) no viable alternative to the activity or structure being located on civil works lands or waters, or (2) a direct benefit to the government. Requests for utility outgrants are managed through the St. Louis District Real Estate Division. Requests must meet all regulatory and Real Estate Division requirements for consideration of an outgrant. Additionally, requests must not interfere with the authorized purposes or public use of the project.

6.3 WATER CONTROL MANUAL

The Master Plan does not cover lake regulation, shoreline management, water quality, or operational water control structures. As a result, lake regulation is covered in detail in the Mark Twain Lake Water Control Manual that was approved on February 28, 2011, which supersedes the Water Control Manual dated November 1991. The purpose of the Water Control Manual is to present the detailed plan of water regulation and pertinent information relative to Mark Twain Lake. The plan presents a description of the multipurpose reservoir project features; the responsibilities of the personnel and organizations involved in the regulation of the project, the means of receiving hydrologic, stream flow and water quality data, the methods of data analysis and data communication, and the plan of regulation. Mark Twain Lake water level is regulated by the Water Control Section, Hydrologic and Hydraulics Branch of the St. Louis District Engineering and Construction Division.



6.4 BARRIER-FREE ACCESSIBLE SHORELINE ACCESS

The provision of a universally accessible fishing pier on the project shoreline is difficult with a pool fluctuation of over 50 feet and the steep topography of the project. Due to these difficult conditions, development of lake-based accessibility has not been feasible. Lack of accessible fishing is one of the most significant customer complaints received at the Project Office. Expanding the capability of existing hunter/fisherman access is currently being assessed, with three areas recently designated for this purpose. Additionally, barrier free fishing facilities are provided at the recreational fishing pond within the Frank Russell Recreation Area.

Ambulatory fishing opportunities on Mark Twain Lake exist at many developed recreation areas and hunter fisherman access lots on the project. Additionally, stocked fishing ponds exist on project lands that are easily accessible from developed recreation areas and hunter/fisherman access lots.

Currently, ambulatory overnight docking facilities exist at the Blackjack and Indian Creek Marinas located on Mark Twain Lake. Accessible docking and fishing facilities may be provided by the marinas. Accessibility at these locations may be limited during certain lake elevations.

6.5 SHORELINE MANAGEMENT

The Shoreline Management Policy, in accordance with Title 36 Code of Federal Regulations 327.30 states that it is USACE policy to protect and manage shorelines of USACE water resource development projects "in a manner which will promote the safe and healthful use of the shorelines by the public while maintaining environmental safeguards to ensure a quality resource for use by the public." The policy recognizes the need to balance competing interests present at multi-purpose properties. The Shoreline Management Policy regulations prohibit private shoreline uses on water resource projects where construction was initiated after December 13, 1974, or where no private shoreline uses existed as of that date. USACE projects with private development prior to December 13, 1974, are managed in accordance with a shoreline management plan. Currently, private development does not exist at the Mark Twain Lake Project, however, commercial development potential exists.

Development is possible at Mark Twain Lake through its leasing or outgrant program. Before federal property could be made available for development, the following documentation would need to be prepared: 1) market study; 2) feasibility study; 3)



environmental/cultural resources evaluations. Currently, USACE does not have the resources to prepare this documentation. If interested, individual developers or groups would be required to prepare the documentation for USACE review to support additional development at the Mark Twain Lake Project.

6.6 REGIONAL WASTEWATER TREATMENT.

Expansion in the distribution of potable water has had positive impacts on the quality of life and growth in Northeast Missouri. Future needs for the Mark Twain Lake region should address issues such as wastewater requirements necessary for additional growth. In 2013, the Cannon Water Supply District No. 1 attempted to develop an initiative to deliver a Regional Sewer System in Ralls County adjacent to State Routes J and EE. The initial meetings were well attended by interested parties. The initiative lacked funding to continue pursuit of an Engineering Report that would have identified alternatives and cost for the project. The economies of many communities and continued growth in the area will be hampered until a regional wastewater system is provided to address these needs. Additionally, the Corps may potentially be interested in treatment options if a regional public wastewater system was developed within proximity to the Mark Twain Lake COE facilities.

6.7 RESORT NOTICE OF AVAILABILITY (NOA) AT FRANK RUSSELL

The St. Louis District and Mark Twain Lake Project Corps of Engineers are pursuing the development of a commercial resort facility providing expanded, shoreline-accessible recreational opportunities. Seven potential development locations were identified in the initial Master Plan. Subsequent updates evaluated potential sites and reduced the number of areas of concession considerations to six. Based on utility infrastructure, transportation networks, regional commerce trends, and visitor use patterns, it has been determined that the Frank Russell Recreation Area (119 acres) possesses the salient characteristics and capabilities necessary to meet market needs. Regional market analysis supports the economic feasibility and benefit of a resort facility proposed for the area. This resort concession, developed through commercial funding sources, would be initiated under a Notice of Availability action (NOA). The NOA would establish the minimum development criteria for the proposed facility, to include a resort/hotel complex with a minimum of 100 rooms, casual/formal dining amenities, a conference facility with accommodations for 300, 25 boat mooring slips, paved parking and road surfaces, and utility infrastructure.



6.8 MODERNIZATION OF FACILITIES

Various facilities at the Mark Twain Lake Project have been recently modernized and/or replaced as a result of funding availability from sources other than the annual Operations and Maintenance funding allocation for the Project. Facilities that have been modernized, replaced, or consolidated as a result of the Infrastructure Investment and Jobs Act (IIJA) of 2021 included replacement of fish cleaning stations in Indian Creek Recreation Area, comfort station replacement at the Indian Creek West Boat Ramp, building consolidations in Ray Behrens and Indian Creek Campgrounds, and sewer line inspection and repairs in the Indian Creek and John Spalding Recreation Areas. Additional supplemental funding through the President's budget has included lighting upgrades in all restrooms and picnic shelters, new water lines in the Frank Russell Recreation Area, Ray Behrens fish cleaning station replacement, and water valve replacements across the Ray Behrens and Indian Creek Recreation Areas.

It should be noted that fiscal availability through the National Recreation Business Line for the basic annual Operations and Maintenance funding requirements for the project has diminished in recent years and is not expected to increase in the near future. As a result, efficiencies in annual operations have been deployed to ensure availability of recreation opportunities at the Mark Twain Lake Project. It is anticipated that it would be difficult to provide additional future modernizations without availability of supplemental funding sources or partnerships.

6.9 HYDROPOWER

The Clarence Cannon Power Plant has an installed nameplate capacity of 58,000 KW of electrical power that is delivered through two hydroelectric turbines and is operated as a peaking plant. Hydropower is an authorized purpose of the project and provides peaking power to the regional market of the Southwestern Power Administration (SWPA). SWPA is a power marketing administration that delivers power from U.S. Army Corps of Engineers (COE) Hydropower plants to power cooperatives and municipalities within the southwestern region of Missouri, Arkansas, Kansas, Oklahoma, Louisiana, and Texas.

SWPA repays to the U.S. Treasury the Federal investment in the project through its cost-based rates for all hydropower costs and a percentage of project-specific joint-use costs. Repayment includes initial construction costs, interest during construction, reinvestment costs including new replacement equipment, interest on reinvestment, and annual operations and maintenance costs. All costs are recovered and repaid regardless of funding source (e.g., appropriations, use-of-receipts authority, and



customer funding via Memorandum of Agreement (MOA). An MOA has been entered into by and between Department of the Army acting through the COE, SWPA, and Centennial Bank, Trustee of the Southwestern Preference Customer Trust, which is part of the customer group served by SWPA. The MOA allows the customer group to provide funding to the COE to accomplish properly identified and prioritized work items, such as efforts for maintenance, rehabilitation, and modernization work at hydroelectric facilities owned by the COE districts within the SWPA marketing region.

6.10 PRIVATE INTEREST IMPACTS ON PUBLIC LAND RESOURCES

Private land development adjacent to fee title interest of the U.S. Army Corps of Engineers at Mark Twain Lake, and to private lands along primary transportation infrastructure accessing public land resources has realized substantial increases throughout the previous ten-year management period. This impact has yielded increasing and dynamic demands and will present management challenges throughout the next ten-year management period. The following are current development efforts that impact management actions:

- A drastic increase in the number of long-term private campgrounds have definitive impact to environmental concerns to public lands, increases to impacts to habitats, an increase in off-highway vehicle usage, and a substantial increase of traffic on existing transportation infrastructure.
- Private residential development around the lake has similar impacts to traffic patterns and environmental impacts. In addition, increases to non-permitted use of public resources is occurring, and increased recreational demands on existing facilities.





CHAPTER 7 AGENCY AND PUBLIC COORDINATION

Public involvement and coordination within the Corps and with other affected agencies and organizations is a critical feature required in the updating of the Clarence Cannon Dam and Mark Twain Lake Project Master Plan. Throughout the process the Corps involved the public, and coordinated with federal, state, and local agencies, and communities. The Master Plan revision process was initiated during the late winter of 2023.

Coordination and input meetings were held with other federal, state and local agencies, special interest groups, and the general public to identify project issues and concerns to guide the master plan development. Many different means have been utilized to obtain public and agency input into the master planning process, these included:

- Web Page: The Clarence Cannon Dam and Mark Twain Lake Master Plan page invited comments using an online comment form; fact sheets were posted along with a copy of the 2014 Master Plan Update.
- Focus Groups: Letters were mailed to local groups, agencies, congressional representatives and local governments inviting participation in meetings and requesting comment.
- News Releases: Mailed to local and state newspapers, television, and radio stations in May 2024 in preparation for the public meeting. Additionally, interviews local television and radio affiliates were conducted.
- Comment Boxes and One-on-One Communication: Questionnaires and master planning fact sheets were distributed to the public at the M.W. Boudreaux Visitor Center and the Mark Twain Lake Project Office.

7.1. PUBLIC OPEN HOUSE SUMMARY AND COMMENT PERIODS

A public open house meeting was conducted in June of 2024 at the M.W. Boudreaux Visitor Center to solicit comments on the Clarence Cannon Dam and Mark Twain Lake Project Master Plan revision. Written comments on the plan were received through 30 April 2024. Key agency partner meetings were held during April of 2024 to make plan revisions as well.

The Draft Master Plan update was completed in January 2025. This revised plan was posted on the Mark Twain Lake Project Master Plan website for 30 days to allow the public to provide comments. A news release was sent out, as well as letters to various partners, stakeholders, political leaders, and public members that had previously provided comments, advising them of the documents release for a public review period and how to access the document.



Based upon comments received from the Draft Master Plan, the Final Master Plan Update, an internal technical review, and NEPA review were completed, as necessary. The Final Master Plan Update was then routed to the St. Louis District Corps of Engineers Commander for signature.

A mailing list was developed and added to throughout the master planning process. Informational master plan letters and newsletters were prepared and sent out during each major phase of the process. The Draft Master Plan was placed on the Mark Twain Lake Internet homepage for review purposes. Federal, state and local political office holders with jurisdiction within the Mark Twain Lake Project service area have been kept informed and given opportunities to comment throughout the master planning process.

7.2. SUMMARIZATION OF PUBLIC COMMENTS RECEIVED

Written comments were collected from the public during the public open house in June of 2024. Additional written comments were received through the comment form on the Mark Twain Lake Project Master Plan website as well as comment boxes and through the mail. Comments were received on a variety of topics with the following examples identified: additional lighting at boat ramps, additional trails at the State Park and USACE visitor center, additional equestrian camping in Frank Russell Recreation Area, trailer parking in North Fork Recreation Area, fish cleaning facilities at South Fork Recreation Area, additional equine and/or multi-purpose trails and associated amenities at various locations, additional full service campsites within campgrounds and general support for the Mark Twain Lake Project.

Written comments were also collected from the public during review of the Draft Master Plan Update. Comments were collected through the comment form on the Mark Twain Lake Project Master Plan website as well as comment boxes and through the mail. Comments were received on a few topics with the following examples identified: modification of parking at boat ramps to accommodate larger vehicles and boat trailers, environmental stewardship objectives, partnering ideas and general support for the project. Comments and associated responses cited in Appendix C.





CHAPTER 8 SUMMARY OF RECOMMENDATIONS

8.1 SUMMARY

This Master Plan conceptually establishes and guides the orderly development, administration, preservation, enhancement and management of all natural, cultural, and recreational resources at Clarence Cannon Dam and Mark Twain Lake consistent with the capabilities of the resource and public needs. The update format is a land use management document and does not address water management operations, water quality, associated prime facilities (dam, spillway etc.), or shoreline management as those topics are outlined in separate documents. It is stewardship-driven and seeks to balance recreational development and use with protection and conservation of natural and cultural resources dependent upon funding availability. This Master Plan is also considered to be a flexible living document providing latitude through formal supplementation to address emerging issues identified through periodic review.

8.2 LAND CLASSIFICATIONS

There are no changes proposed to land classification for the 2025 Master Plan update for Clarence Cannon Dam and Mark Twain Lake. Chapter 5 describes in detail the 'balanced' approach in maintaining the land classifications. The team evaluated numerous factors and public comments when evaluating land classification for the 2025 Master Plan update, which included but are not limited to: how lands were previously classified in the 2015 Master Plan update; current public use patterns; what kind of development or non-development was taking place adjacent to Corps property; and what kinds of activities are currently taking place in those areas.

Throughout this master plan process, the Corps focused on the modernization and update of current recreation areas and facilities within existing footprints. No new recreation areas are being proposed at this time. The Corps also focused on resource protection and management in accordance with Engineering Regulation 1130-2-540 and Engineering Pamphlet 1130-2-540.

8.3 RECOMMENDATION

This updated Master Plan presents an inventory of land resources and how they are classified, existing park facilities, an analysis of resource use, anticipated influences on project operation and management, and an evaluation of existing and future needs. It is recommended that this Master Plan be approved as the basis for future development and management of the Clarence Cannon Dam and Mark Twain Lake land and water resources.





CHAPTER 9 BIBLIOGRAPHY

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Spring Migration of Indiana Bats from Lime Kiln Mine, Hannibal, MO, 16 December 2021, USFWS MO Field Office, Copperhead Environmental Consulting

St. Louis District Historic Properties Management Plan, Mark Twain Lake, September 1994

Soil survey of Marion and Ralls Counties, Missouri, USDA, 1984





APPENDIX A

PREVIOUSLY ISSUED DESIGN MEMORANDA **CLARENCE CANNON DAM & MARK TWAIN LAKE**

NO.	<u>TITLE</u>	SUBMITTED/APPROVED	
1	Hydrology and Hydraulic Analysis	Sep	1963
1	Hydrology and Hydraulic Analysis (Revised)	Jan Jul	1967 1967 (1 st Ind)
2	Hydropower Capacity	Jan	1965
2	Hydropower Capacity (revised)	Feb Jul	1967 1967 (3 rd Ind)
3	General Design Memorandum	May	1965
3	General Design Memorandum (Revised)	Mar Mar	1967 1968 (3 rd Ind)
4	Low Flow Regulation	Apr Sep	1968 1968 (5 th Ind)
4A	Site Geology	Jun Aug	1966 1966
5	Availability of Construction Materials	Dec Jun	1967 1968 (9 th Ind)
5	Supplement 1	Oct Aug	1971 1972 (6 th Ind)
5	Supplement 2	May	1972
6	Real Estate – Main Dam, Reservoir, Public Use Areas	Jun Jan	1966 1967 (5 th Ind)
6	Supplement 1	Prepa	red but not submitted.
6	Supplement 2	Oct Nov	1984 1984 (1 st Ind)
6A	Real Estate – Re-Reg Dam	Aug Nov	1967 1967 (3 rd Ind)
6A	Supplement 1	Nov Nov	1973 1973 (1 st Ind)



NO.	<u>TITLE</u>	SUBM	MITTED/APPROVED
6A	Supplement 2	Oct Nov	1979 1979 (1 st Ind)
6A	Supplement 3	Aug Dec	1977 1978 (1 st Ind)
6A	Supplement 4	Jun Oct	1980 1980 (3 rd Ind)
7A	Preliminary Master Plan	May Sep	1966 1966 (1 st Ind)
7A	Supplement 1	Jun Aug	1967 1967 (5 th Ind)
8	Relocations – Railroads	May Apr	1968 1969 (7 th Ind)
8	Supplement 1	May Aug	1968 1971 (11 th Ind)
8	Supplement 2	Jul Aug	1971 1971 (1 st Ind)
8	Supplement 3	Jan Jun	1976 1976 (3 rd Ind)
9	The Master Plan	Aug May	1968 1969 (7 th Ind)
9	Supplement 1	Jul Jan	1975 1976 (3 rd Ind)
9	Supplement 2	Mar Jun	1976 1976 (1 st Ind)
9	Supplement 3	Sep Dec	1977 1977 (3 rd Ind)
9	Supplement 4	Jan Feb	1978 1978 (1 st Ind)
9	Supplement 5	Nov Jun	1979 1980 (2 nd Ind)
9	Supplement 6 – Hunter/Fisherman Access Areas	Mar May	1980 1980 (1 st Ind)



NO.	TITLE	SUBMITTED/APPROVED	
9	Supplement 7 – Additional Recreational Facilities	Feb Apr	1982 1982 (1 st Ind)
9	Supplement 8	May Jun	1987 1987 (1 st Ind)
10	Generator and Generator Motor	Dec Jun	1968 1969 (3 rd Ind)
11	Administration Building and South Overlook	Apr Dec	1969 1969 (5 th Ind)
11	Supplement 1	Nov Apr	1976 1977 (5 th Ind)
11	Supplement 2	Oct Mar	1977 1978 (5 th Ind)
11	Supplement 3	Oct Dec	1979 1979 (3 rd Ind)
12	Embankment Design – Main Dam	Nov May	1969 1971 (9 th Ind)
13	Phase II – Main Dam	Aug Oct	1970 1972 (8 th Ind)
	Main Dam Embankment Phase I (Revised)	Oct	1978
14	Instrumentation and Evaluation Program	Jul Dec	1971 1972 (7 th Ind)
15	Re-Regulation Dam and Spillway	Jun Feb	1971 1975 (9 th Ind)
16	Relocations of State Highways	Oct Nov	1972 1972 (1 st Ind)
16	Supplement 1	Sep Oct	1973 1973 (5 th Ind)
16	Supplement 2	Dec Feb	1973 1975 (3 rd Ind)
16	Supplement 3	Apr Apr	1974 1975 (5 th Ind)
16	Supplement 4	Oct Feb	1975 1976 (7 th Ind)



NO.	TITLE	SUBM	MITTED/APPROVED
17	Turbine and Pump Turbine Governors	Sep	1973
18	Relocations – Utilities	Aug Mar	1973 1975 (7 th Ind)
18	Supplement 1	Jun Aug	1976 1976 (1 st Ind)
18	Supplement 2	May Dec	1978 1978 (3 rd Ind)
18	Supplement 3	Oct Oct	1980 1980 (1 st Ind)
18	Supplement 4	Jun Aug	1983 1983 (3 rd Ind)
19	Relocations – Cemeteries	Jul Mar	1975 1976 (4 th Ind)
20	Relocations – County Roads	May Jun	1975 1975 (1 st Ind)
20	Supplement 1	Aug Sep	1980 1980 (1 st Ind)
20	Supplement 2	Jul Dec	1982 1982 (4 th Ind)
21	Wastewater Land Treatment System	Dec Sep	1976 1977 (9 th Ind)
21	Supplement 1	Oct Jan	1979 1980 (3 rd Ind)
22	Initial Reservoir Filling Plan	Mar Oct	1983 1983 (3 rd Ind)
23	Analysis of Hydropower Design	Feb	1986
24	Final Cost Allocation Study		Year 1986 Year 1987



APPENDIX B

PLATES AND PARK MAPS CLARENCE CANNON DAM & MARK TWAIN LAKE

- Plate 1 Land Allocation Map
- Plate 2 Land Classification Map
- Plate 3 Watershed Map
- Plate 4 M.W. Boudreaux Recreation Area 1
- Plate 5 Ray Behrens Recreation Area 2
- Plate 6 Robert E. Allen Recreation Area 3
- Plate 7 South Fork Recreation Area 4
- Plate 8 Mark Twain State Park Area 5
- Plate 9 Stoutsville Recreation Area 6
- Plate 10 North Fork Recreation Area 7
- Plate 11 Mark Twain State Park North Extension Area 8
- Plate 12 Shell Branch Recreation Area 9
- Plate 13 Sandy Creek Recreation Area 10
- Plate 14 Indian Creek Recreation Area 11
- Plate 15 Indian Creek Recreation Area 11
- Plate 16 John F. Spalding Recreation Area 12
- Plate 17 Frank Russell Recreation Area 13
- Plate 18 Spillway Recreation Area 14
- Plate 19 Bluff View Recreation Area 15



APPENDIX C

PUBLIC INVOLVEMENT PLAN FOR MASTER PLAN UPDATE CLARENCE CANNON DAM & MARK TWAIN LAKE

Coordinating the update of this Master Plan with the public and government agencies was very important for identifying resources and determining public needs and desires. Through an informal workshop, social media, letters, internet web page, meetings and news releases, the public and agency partners have been involved and informed during the entire update process. Notification of congressional interests was an important part of the public coordination and involvement process as well. Elected officials, government agencies, organizations, and the public were invited to participate in the workshop and review of the draft plans.

Part I includes comments that were received relative to the public meeting held on June 8, 2024. Part II includes comments that were received from government agencies, organizations and individuals regarding the draft released in January 21, 2025. The COE provided responses for each of the comments provided. The responses follow each comment in Part I and II of this Appendix.

PART I: PUBLIC MEETING – INITIAL PUBLIC COMMENTS RECEIVED ON JUNE 8, 2024, AND FOR A 30-DAY PERIOD POST MEETING.

Submitted by: Randy Hinkel

Comment No. 1: A suggestion that I would make, based on boating experience, is to add some streetlights at the boat ramps. Ray Behrens for example. When coming off the water in the late evening, it is dark at the ramps. Vehicles waiting to back into the water will leave their headlights on facing the water, which is blinding to the boat operator attempting to come off the water and load onto a trailer. In my opinion, light the area up!

Response No. 1: Overhead streetlights are installed at all major boat ramps that illuminate the maneuvering area.

Comment No. 2: Please monitor the condition of the courtesy walk out ramps! So often the ramps are exposed metal! Rubber pad placement on these walk outs would save a few dents and scratches on some nice boats! Probably a petty request but thank you for your consideration.



Response No. 2: Comment noted. Courtesy docks are routinely monitored for safety, integrity, and elevation above water surface.

Submitted by: Bob Kendrick, Mississippi Hills Chapter of Missouri Master Naturalists

Comment No. 3: On behalf of the Mississippi Hills Chapter of Missouri Master Naturalists, we/I would like cooperation for the Ben Sapp Trail near Mark Twain State Park and for the interpretive signs and assudry support for this trail. Ben Sapp is deceased and was a very good friend of the State Park system and the Corps and me.

Response No. 3: The Ben Sapp Memorial Trail was included as a proposed facility in the 2025 Update, Chapter 5 Resource Plan, Mark Twain State Park-North Extension.

Comment No. 4: A long time ago, I served on the Board of the Mark Twain Lake Association and served with Jack Briscoe and Mike Boudreaux. They were both dynamic individuals and very outspoken. I ask for a connecting walking trail from the Visitor Center to the Jack Briscoe Area. Those men would appreciate that and it would serve the public well!

Response No. 4: An interpretive trail has been proposed in the 2025 Update, Chapter 5 Resource Plan, M.W. Boudreaux Recreation Area that will connect the Visitor Center and the John C. Briscoe Group Use Area.

Comment No. 5: We appreciate all that you do for use in this area. I am on the Board here at the Visitor Center, and a member of the Mississippi Hills Chapter of the Missouri Master Naturalists. We helped you with the environment trail at Frank Russell and archery trail as well. We would like to ask for some more assistance on interpretive signs on this wonderful trail. This whole area is so rich in nature and we need to do a better job of explaining and exposing our visitors to it.

Response No 5: Environmental stewardship and the provision of recreation are civil works missions of Clarence Cannon Dam and Mark Twain Lake. Partnership initiatives and community collaboration are fully supported at Mark Twain Lake, and the suggested effort would align with the public communication and education of our missions.

Comment No. 6: My son, Kip, who used to work here married well. He married a lady that eventually became the Missouri State Ornithologist. She has moved and is now with the U.S. Fish and Wildlife Service as the midwestern state migratory bird person.



Her replacement is now Kristen Heath who gave our Master Naturalist core training class a presentation at the Visitor Center last night. I ask you that you work with her to get some designation of the "The Great American Bird Trail" here. There are now national 10 birders for every hunter. This would lend us credibility and increase visitation.

Response No. 6: Engagement with community entities to progress environmental initiatives that are aligned with mission responsibilities at Mark Twain Lake is supported.

Submitted by: Kurt Meyer, Cannon Dam General Store and Cabins, kurt@cannondam.com

Comment No. 10: Ralls vs Monroe County Populations.

- a. Please refer to the 2015 MTL master plan pg 2-16 which shows the populations of Monroe and Ralls County. According to the chart on this page you can see the population of Ralls County continues to grow while Monroe County has waned. This trend is continuing into more recent years with 2023 populations being 10,489 for Ralls and 8,698 for Monroe.
- b. The area around the Clarence Cannon Dam is clearly the focal point of Mark Twain Lake. There is a much higher concentration of campsites, homes and weekend rentals. The above population numbers do not tell the whole story of population growth in the region around the lake as many lake homes are secondary residences and as such and are not captured in the census data. Furthermore, many short-term rental establishments are located within a 5-mile, drive of Cannon Dam, with a search on Airbnb finding 16 rentals available near the dam. These transient visitors are here primarily to utilize USACE facilities around the lake.
- c. Employment in Ralls County shows an even larger discrepancy between the counties. According to census data Ralls County has non-farm payrolls that are more than 3 times greater than Monroe County with increasing payrolls while Monroe County payrolls are decreasing. Furthermore, the total jobs in Ralls County is more than double that of Monroe.
- d. This is all a clear indication that facility improvements to support the burgeoning population of the Ralls County and Rt "J" corridor which is a major economic and population driver for the area.



Response No. 10: Comment is noted. The Mark Twain Lake Master Plan is a document that guides management of the public lands for the purposes of public benefit and quality outdoor experiences. It does not convey management intent for economic development.

Comment No. 11: Ray Behrens Boat Ramp

The 2015 master plan mentions a "two-lane high water boat ramp" is proposed. I believe this is no longer needed. Due to changes in the MTL water control manual high water boat ramps have become a largely obsolete concept. How many times have the high water ramps been active since the new water control plan was adopted (2011?)? Since before it was adopted?

As this ramp is the oldest of all major boat ramps and the top of the ramp has the lowest elevation of all the major boat ramps I would propose expanding the current master plan statement on pg 5-6, which currently, states "...modification of the Ray Behrens Boat Ramp to reduce congestion and improve operation/maintenance issues..." to "increase the elevation of the top of the Ray Behrens boat ramp to be consistent with other boat ramps at the lake. Increase the width of the ramp by two lanes, remove existing stairs on the sides of the ramp, rebuild the ramp access trail to be more accessible, and expand the parking area to relieve congestion at the ramp during peak times."

Response No. 11: The Ray Behrens Boat Ramp is an older design standard common on USACE civil works projects. The remaining four-lane boat ramps at Mark Twain are designed for better maneuverability and lack the fixed access steps. The 2025 update will reflect the following: "to reduce congestion and improve operation/maintenance issues, modification of existing boat ramp parking lot to allow for increased length of recreational boats..." This will permit flexibility in design that accommodates existing site conditions when resources are available for facility modification.

Comment No. 12: Campsites

The 2015 master plan states "...expanding the campground by 65 campsites... this area was selected over the Indian Creek Campground" while I agree that if a campground expansion occurs it should be the Ray Behrens area for reasons I mentioned above, I propose that doing so without increasing boat launching capacity in the area through either an expansion of existing boat ramp facilities or an addition of a new facility would lead to increased congestion. Private campgrounds have already emerged to fulfill the need for increased camping demand. Many of these private campgrounds are located only a few miles away from the Ray Behrens recreation area causing additional contention for limited boat launching resources in the area.



Response No. 12: Comment noted. If campground expansion to accommodate visitor demand is considered, Ray Behrens Recreation Area is established as the probable location. Prior to consideration, assessments of user trends, demographics, facility capability, public traffic distribution and infrastructure, recreation carrying capacity, and cost benefit analysis would review all aspects of a project of this magnitude.

Comment No. 13: ML2 Pigeon Roost

The Pigeon Roost "hwy BB" ramp is another option for relieving congestion from the Ray Behrens ramp and from the Eastern end of Mark Twain Lake more generally. Simply doubling the size of the parking area with some modest improvements to the ramp to allow it to more easily accommodate larger boats would give boaters another alternative ramp only minutes from the Ray Behrens ramp and the Dam. This boat ramp is very narrow and has some underwater hazards. Patrons of the BB ramp are already parking along the road on busy weekends, so additional parking would not just be convenient but eliminate a potentially hazardous situation.

Response No. 13: Pigeon Roost Multiple Resource Aera is a low-density recreation area that provides dispersed use and quality remote outdoor experiences. Authorization provides latitude for limited development to serve public needs. The boat ramp was developed on a pre-existing hardened road surface with a grade differentiation at a common pool level to accommodate launching vessels. Its intent is to provide access to a remote area of the reservoir, and not to serve as a primary access route to the lake.

Comment No. 14: Reserve USA

Many patrons of the Ray Behrens campground have indicated to me that they would like to see the return of "first come first serve" (non-reservable) camping. Allowing some sites to revert back to this "old" mechanism would, in my opinion, increase long term camping (weekly) and weekday campground occupancy.

Response No. 14: Comment noted. Campground management is an operational function that is not addressed in the Master Plan.

Submitted by: Anonymous



Comment No. 15: South Fork Recreation Area needs a fish cleaning station and expanded parking lot

Response No. 15: A fish cleaning station and expanded parking is included as a proposed facilities in the 2025 Update, Chapter 5 Resource Plan, South Fork Recreational Area.





Department of Energy Southwestern Power Administration

6655 S Lewis Ave Tulsa, Oklahoma 74136

February 21, 2025

Allen E. Mehrer U.S. Army Corps of Engineers, St Louis District Clarence Cannon Dam and Mark Twain Lake 20642 Highway J Monroe City, MO 63456

Mr. Mehrer,

This letter is in response to the U.S. Army Corps of Engineers (Corps) letter dated January 24, 2025, concerning the revision of the Clarence Cannon Dam and Mark Twain Lake Master Plan (Master Plan). Thank you for the opportunity to provide input on the draft Master Plan. Southwestern Power Administration (Southwestern) is a Federal agency within the U.S. Department of Energy which is responsible for marketing the hydroelectric power and energy from 24 Corps projects in the region, including Clarence Cannon. Southwestern has the following comments regarding the revision of the Master Plan.

First and foremost, any updates made to the Master Plan should not negatively impact current hydroelectric power operations at the Clarence Cannon project. Hydroelectric power is one of the original Congressionally authorized purposes of the project, and Southwestern applies the power sales revenues collected each year to repaying the U.S. taxpayers' original investment and ongoing reinvestment, plus interest, as well as annual operation and maintenance costs for the Clarence Cannon hydroelectric power plant and for an allotted portion of the joint-use infrastructure and project facilities. Southwestern is pleased to see the draft Master Plan does not appear to provide additional benefits to other project uses to the detriment of hydroelectric power.

Additionally, there should be no changes to the Master Plan that would affect the ability to utilize the pump-back capability of the power plant in the future. While the pump-back feature is not currently being utilized, Southwestern may wish to explore options in the future to mitigate the risks of a fish kill and restore the full pump-back capabilities from the original design. Such capability could prove vital to Southwestern in managing the evolving needs of the bulk electric system. The draft Master Plan does not appear to make any such changes, and acknowledges the role of the re-regulation dam in the event of an operational pump-back.

It is also important to state within the Master Plan that it is not intended to address water level management at Mark Twain Lake, as is noted in Section 6.3. Water Control Manual. Lake users should also be made aware in the Master Plan revision that lake levels will fluctuate depending on a variety of factors, including rainfall (or lack thereof), flood control operations, water supply withdrawals, and power demand, as noted in Section 2.8 Resource Analysis. Prior to the construction of additional facilities in or around Clarence Cannon Dam and Mark Twain Lake, developers should be informed of these routine and sometimes significant fluctuations.



Page 2

Southwestern also supports efforts to improve the water quality at Mark Twain Lake. In addition to improving recreation and fish habitat, increased water quality has a positive impact on the severity of dissolved oxygen (DO) conditions in the lake. Improved DO in the lake and subsequent hydropower releases downstream will allow Southwestern to maintain operational flexibility at the Clarence Cannon project during the low DO season, which historically occurs during the months of June through October.

Southwestern also suggests that a sufficient buffer around the current powerhouse and switchyard be included as project operations land to allow for potential expansion, and the Master Plan appears to provide such a buffer as described in section 4.2 Land Classification.

Southwestern appreciates the opportunity to provide input for the Clarence Cannon Dam and Mark Twain Lake Master Plan revision. If you have any questions, please contact Jared Milford at (918) 595-6650 or jared.Milford@swpa.gov.

Sincerely,

ASHLEY CORKER Digitally signed by ASHLEY CORKER Date: 2025.02.21 13:51:10 -06'00'

Ashley Corker Director

Division of Resources and Rates

cc: Nicki Fuller Executive Director Southwestern Power Resources Association

Response to Department of Energy Comments: The Department of Energy comments for preparation of the Master Plan (Plan) were carefully considered for incorporation. There are no proposed changes to the authorized purposes or land classifications of the project. As a result, there are no significant changes to management of the project. Lake regulation and water quality are not addressed in detail in the master plan. These plans are addressed in detail in other plans and/or documents.



Mehrer, Allen E CIV USARMY CEMVS (USA)

From: Heath Hall heath Hall <a href="hall@clarencecannonw

Sent:Monday, January 27, 2025 1:46 PMTo:Mehrer, Allen E CIV USARMY CEMVS (USA)

Cc: Scott Allen

Subject: [Non-DoD Source] Master Plan Final Draft comments

Allen,

We reviewed the 2025 Mark Twain Lake Project Master Plan draft and have only one comment. On page 74 where it describes the CCWWC WTP, the third paragraph, it states "The CCWWC facilities consist of a 4.5 mgd......". The 4.5 mgd should be 10 mgd. We did a major plant upgrade in about 2007 to add capacity.

The rest looks good, thanks for sharing and working on this. I bet it took a ton of man hours to update.

Thank you,

Heath N. Hall

General Manager Clarence Cannon Wholesale Water Commission 34146 Route U Stoutsville, MO 65283-2117

Office: (573) 672-3221 Cell: (217) 440-8722

www.clarencecannonwater.org

Response to Cannon Wholesale Water Commission Comments: The comments are noted and appreciated. The requested modification was made to the document to accurately reflect of volume of raw water treated daily at the facility.



Mehrer, Allen E CIV USARMY CEMVS (USA)

From:Cindy Hultz <chultz@marktwaincog.com>Sent:Monday, February 3, 2025 9:12 PMTo:Mehrer, Allen E CIV USARMY CEMVS (USA)Subject:[Non-DoD Source] Master Plan Review

Allen-

Thank you for giving me the opportunity to review the Master Plan. I found it to be both informative and insightful, and it was great to see the planned projects and future developments. It's exciting to get a glimpse of what's ahead and how these initiatives will impact the lake.

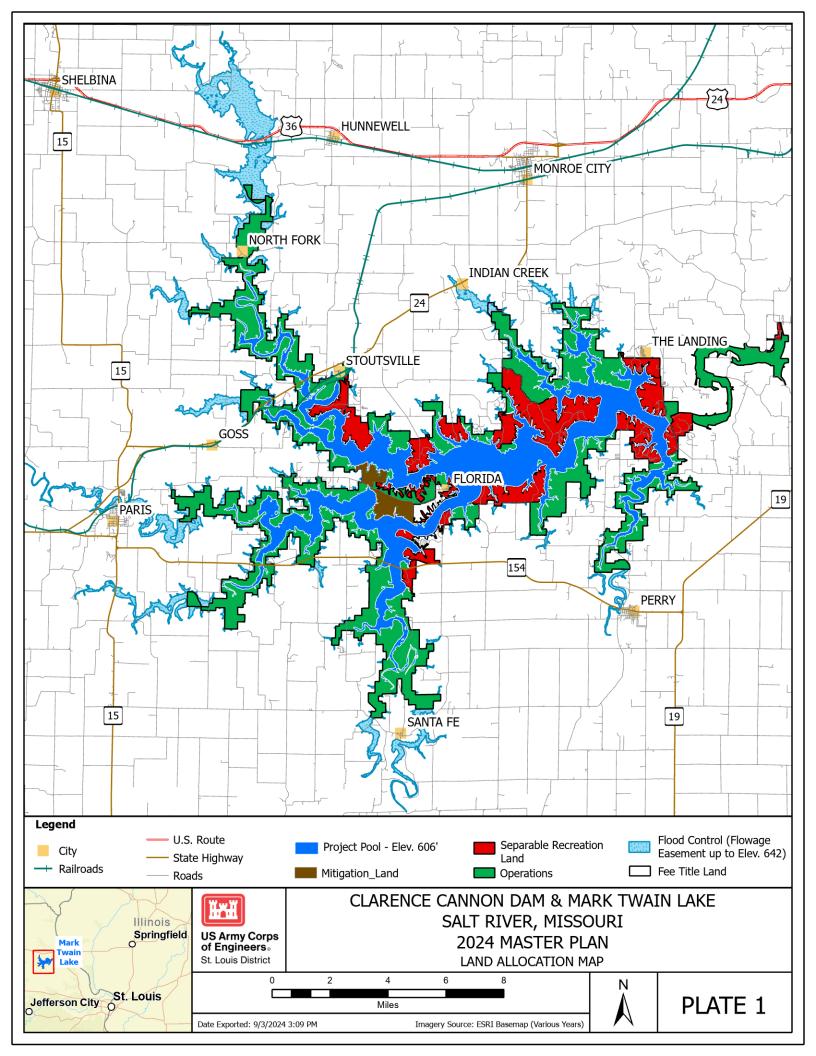
I appreciate the chance to be involved and look forward to seeing these plans come to life!

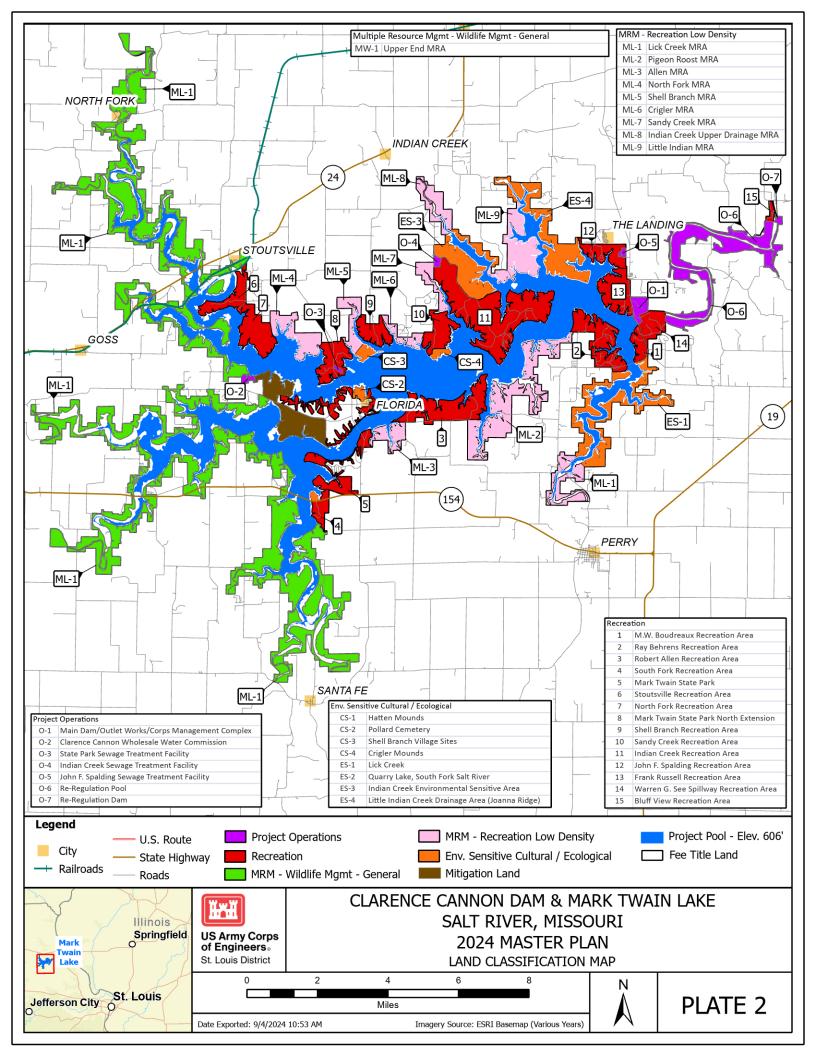
Thanks again,

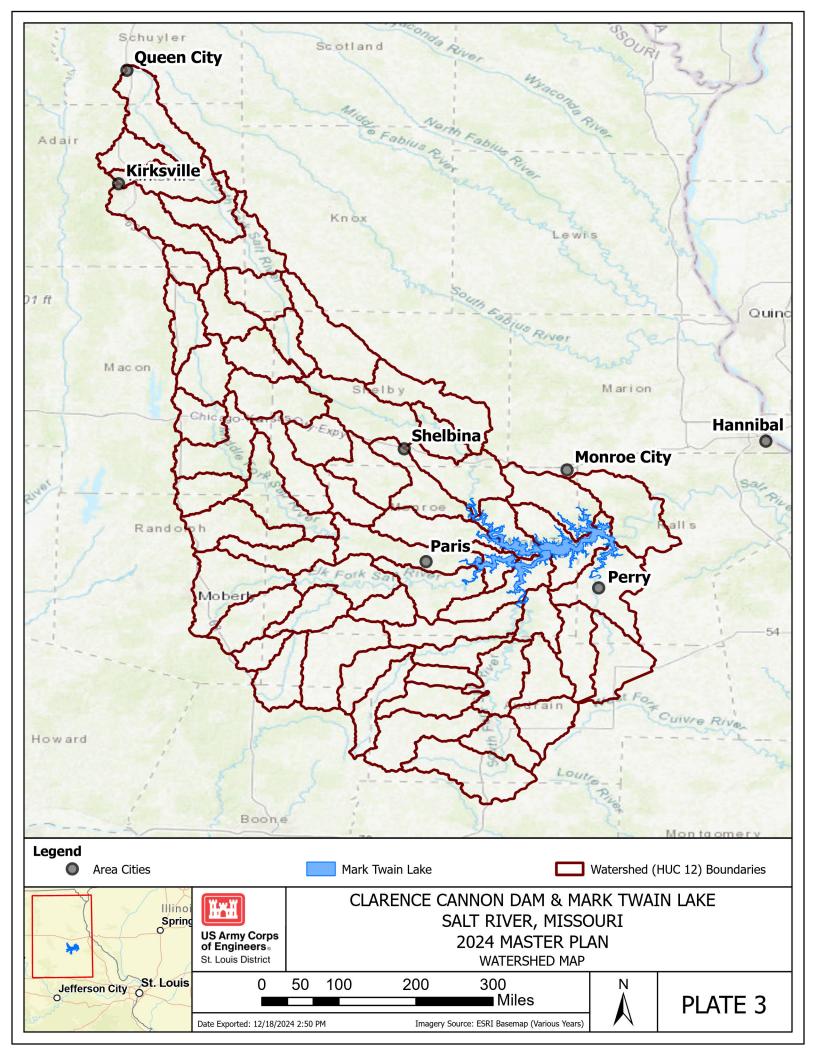
Cindy Hultz Executive Director

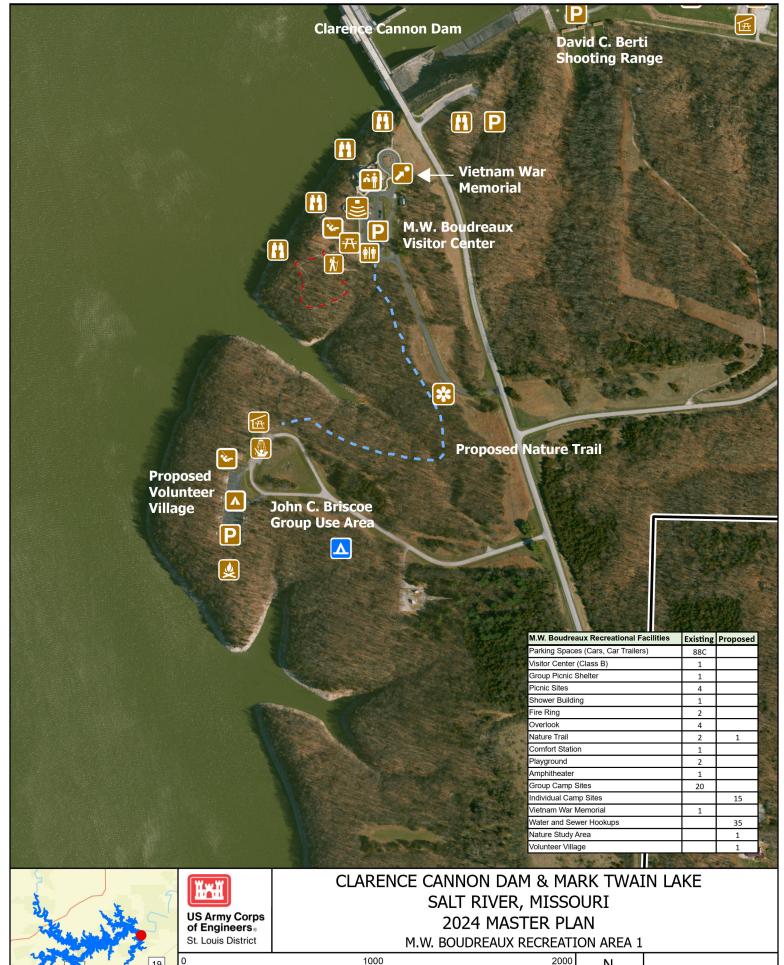
Mark Twain Regional Council of Governments 42494 Delaware Lane Perry, MO 63462 o. 573-565-2203 c. 660-651-9738 www.marktwaincog.com

Response to Mark Twain Regional Council of Governments Comments: The comments are noted and appreciated.





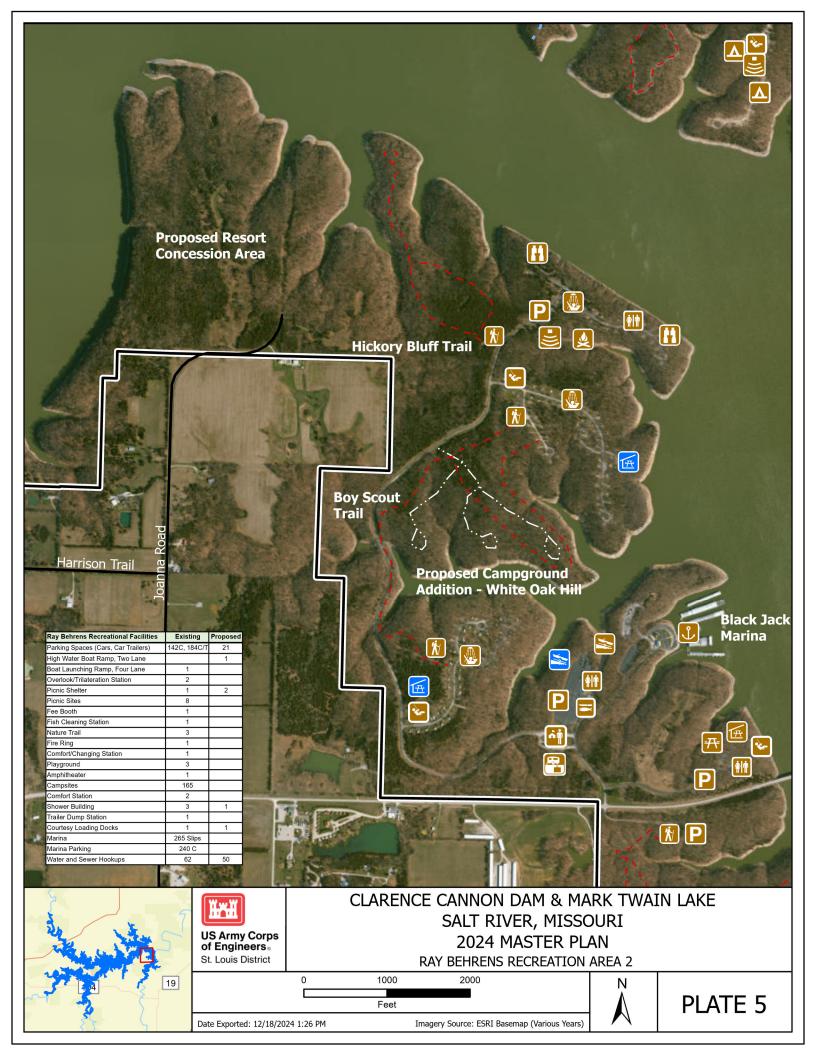


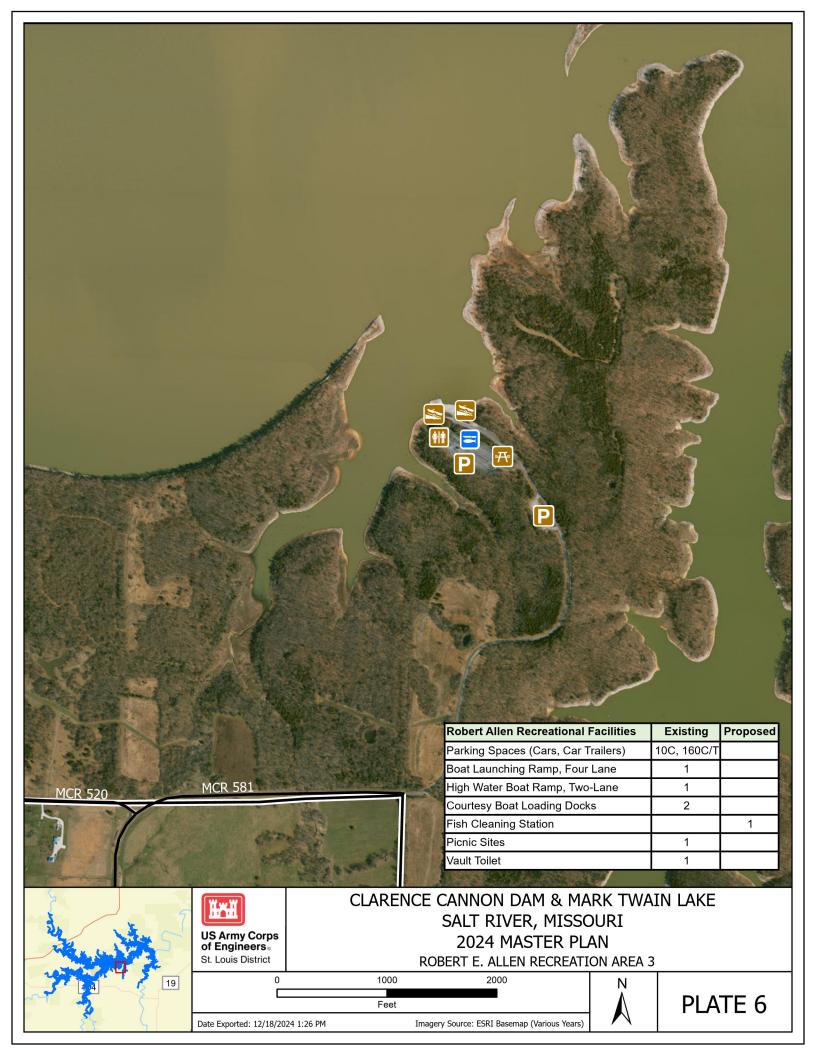


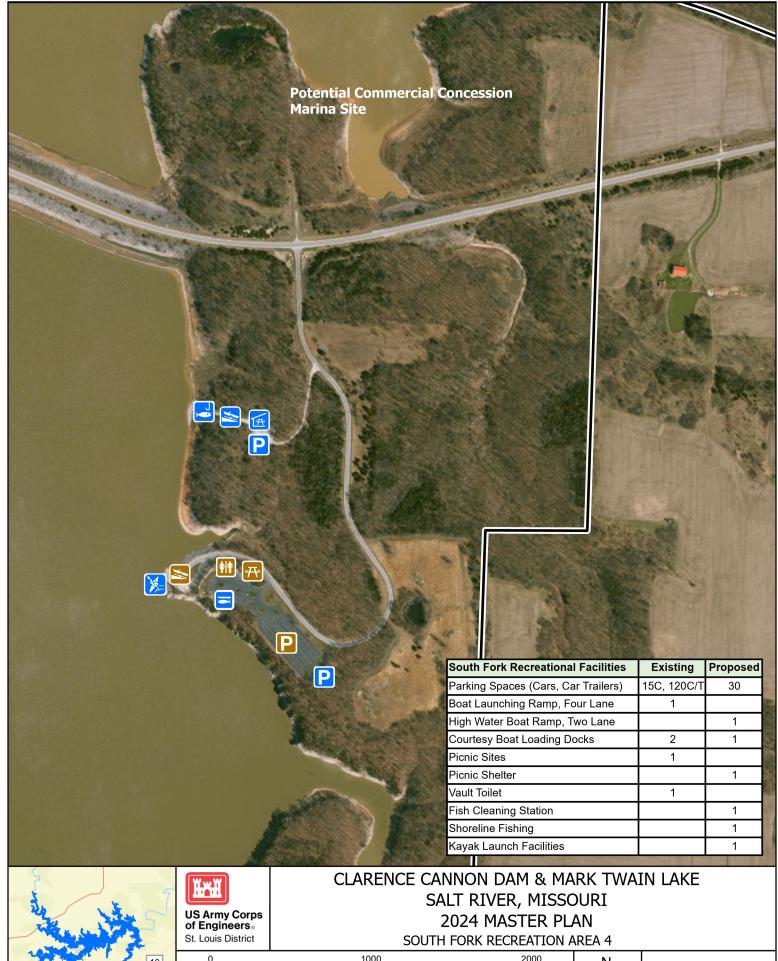
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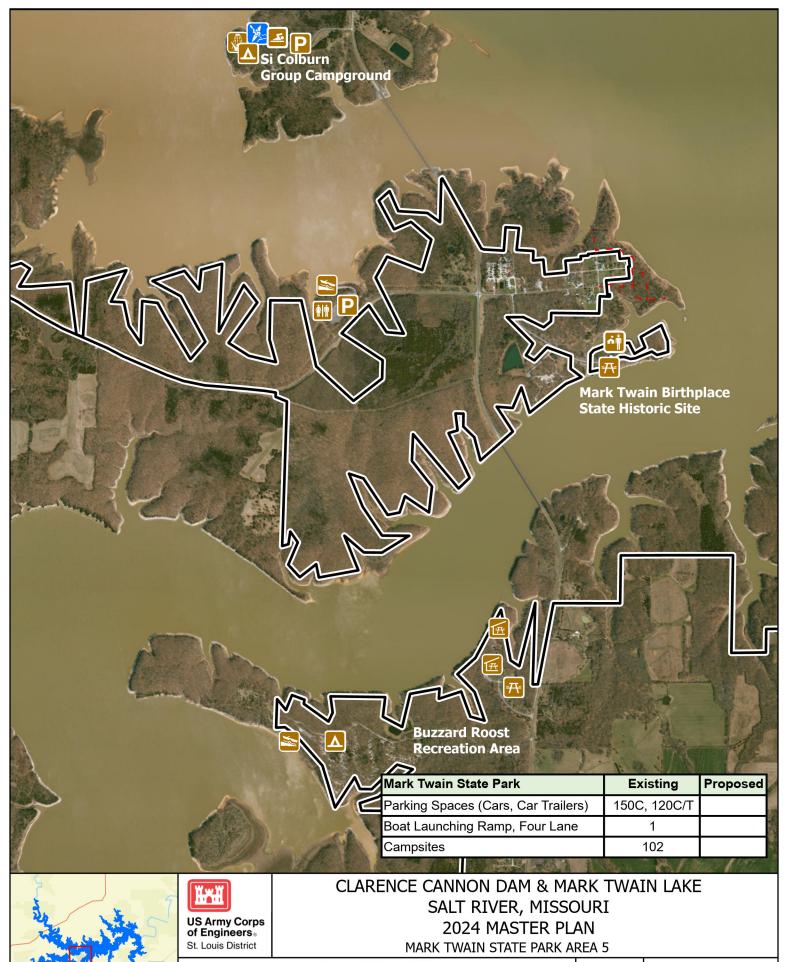




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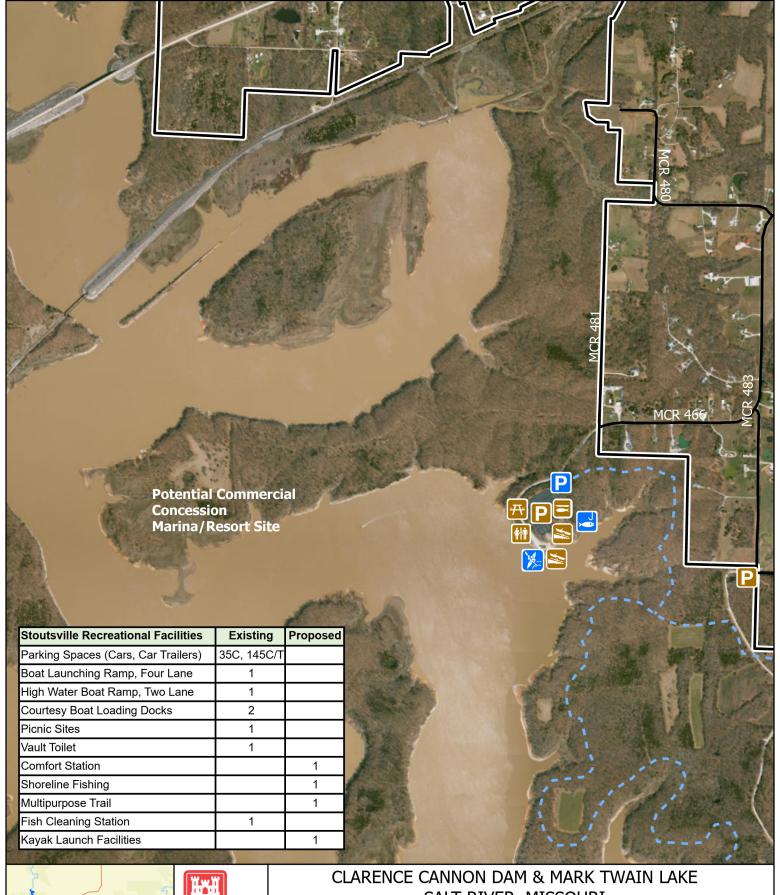


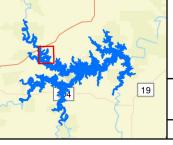




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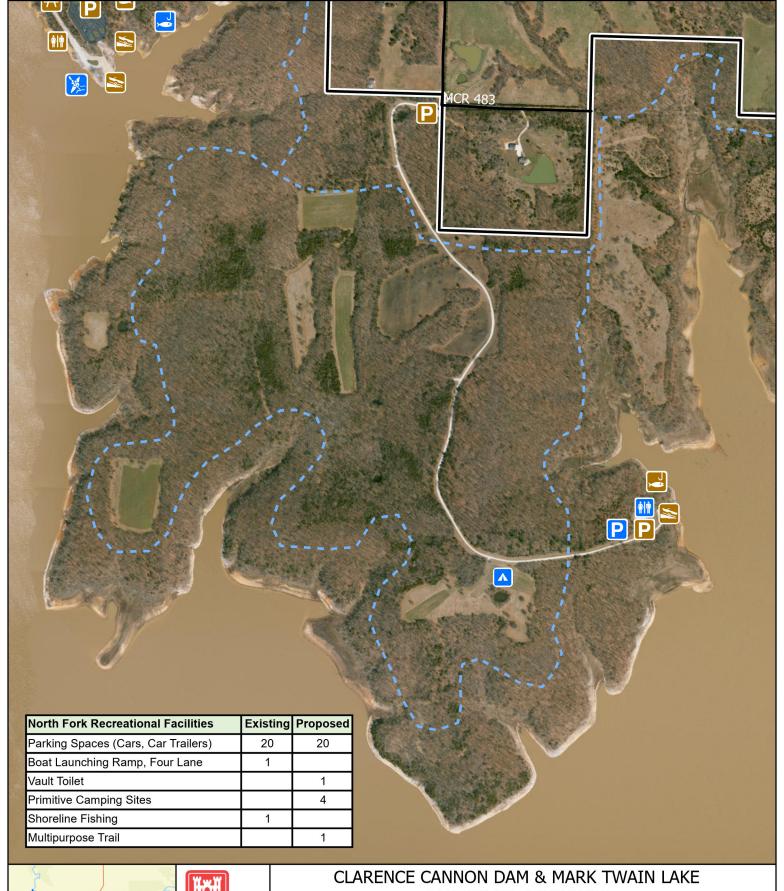
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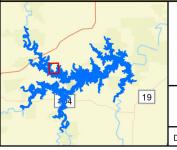
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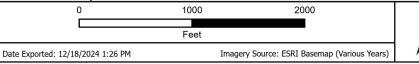




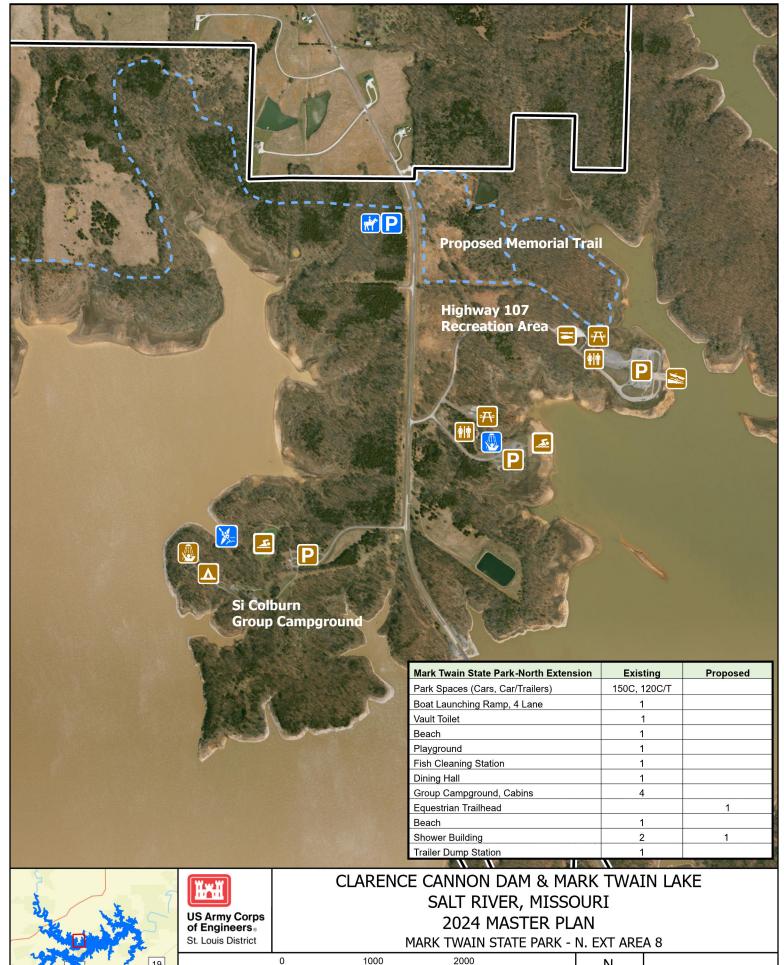


CLARENCE CANNON DAM & MARK TWAIN LAKE SALT RIVER, MISSOURI 2024 MASTER PLAN

NORTH FORK RECREATION AREA 7



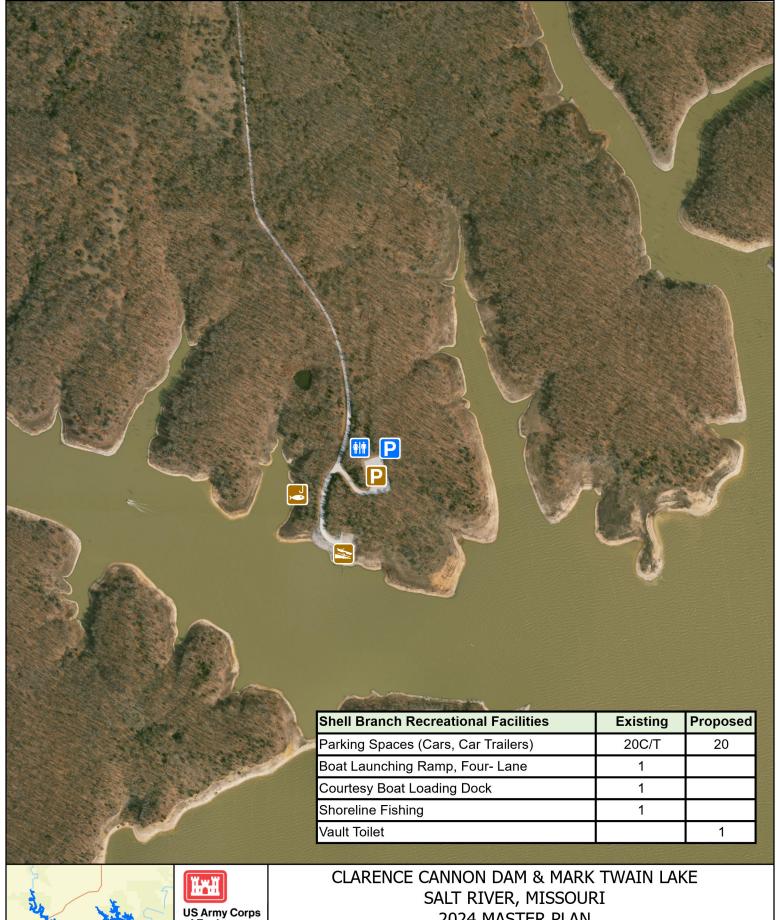






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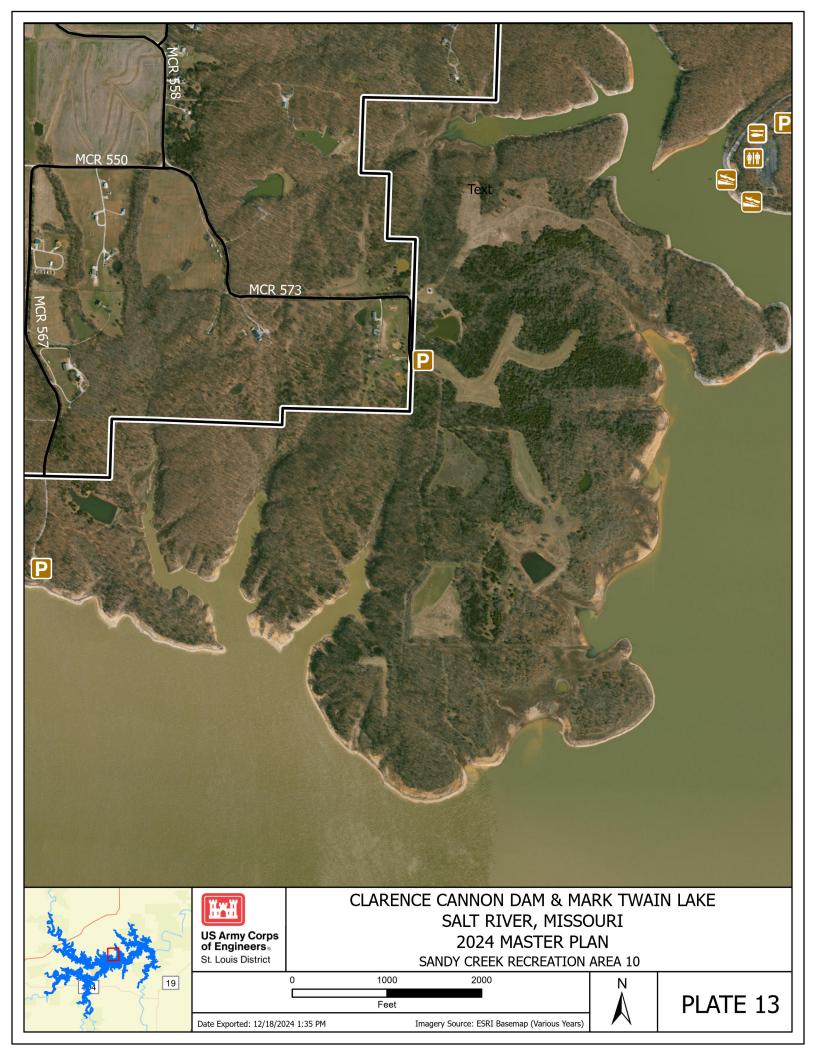


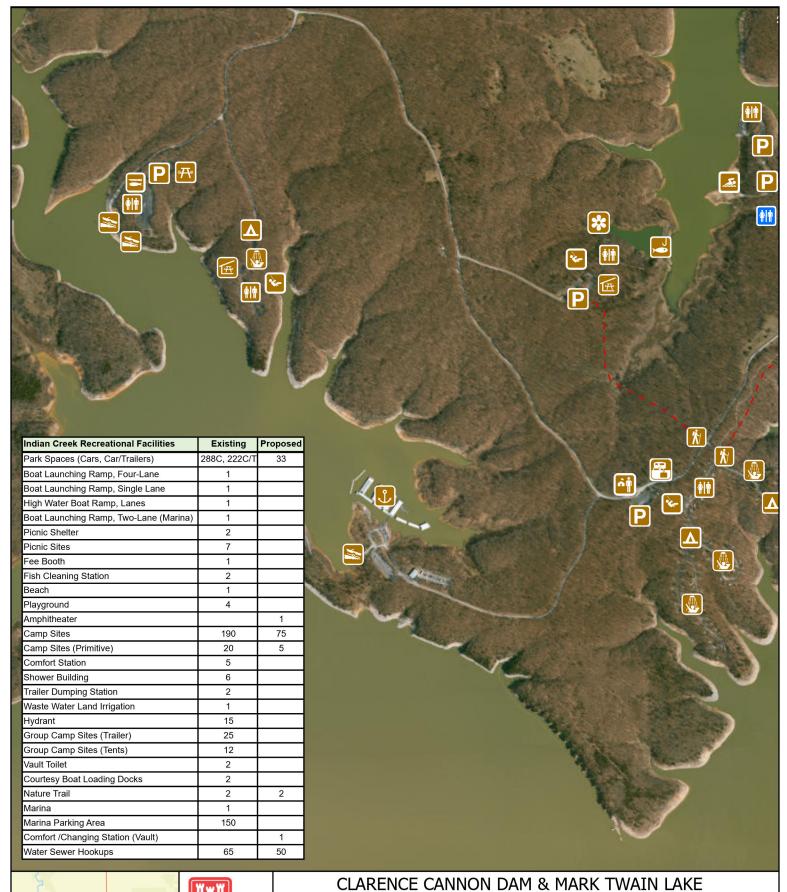
2024 MASTER PLAN

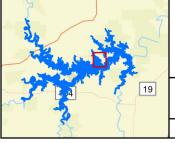
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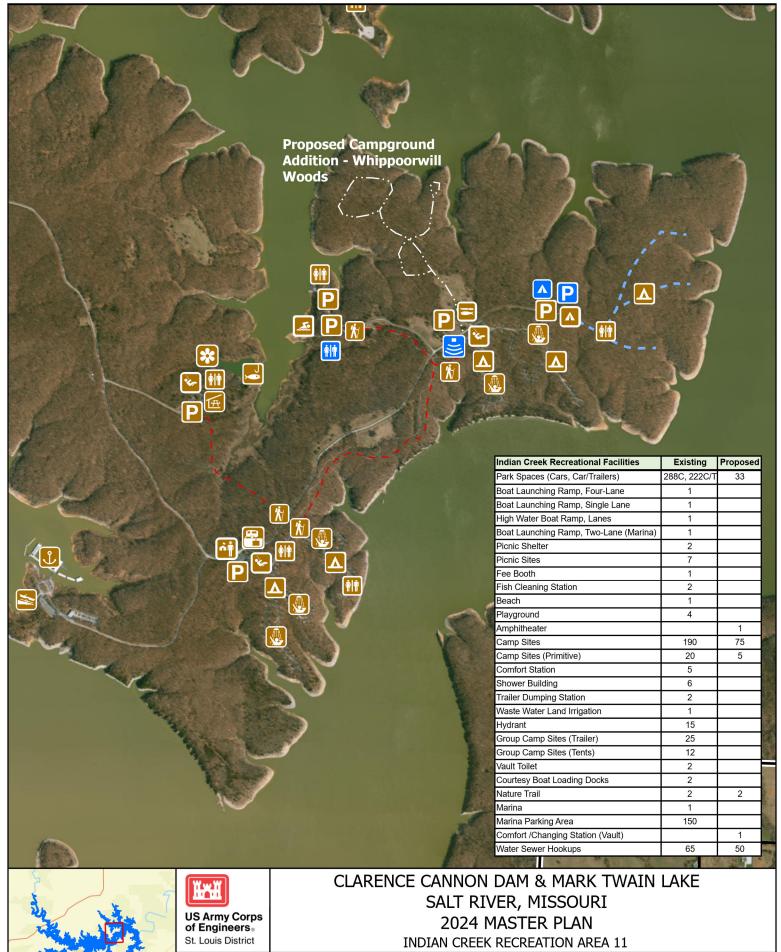
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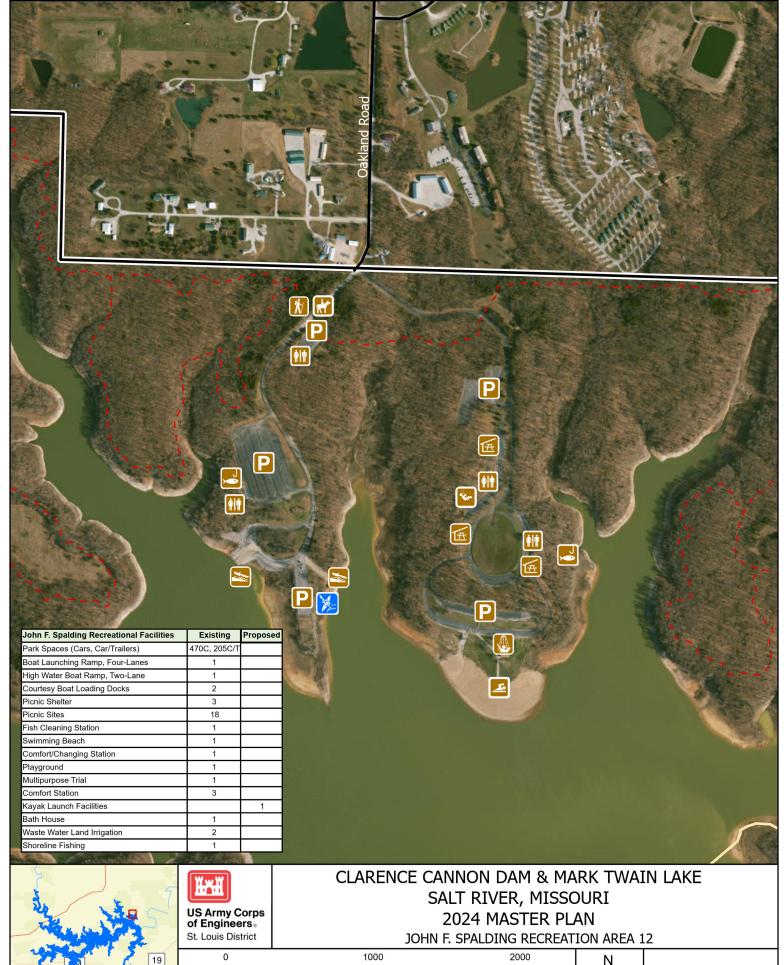
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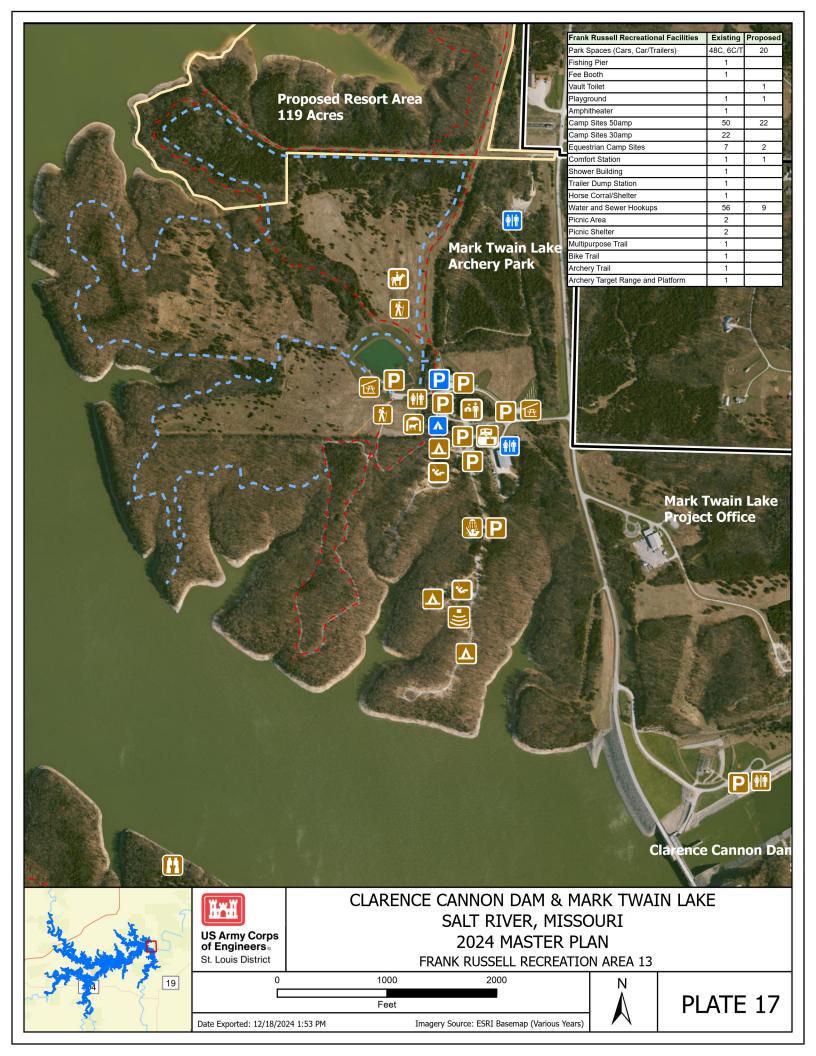


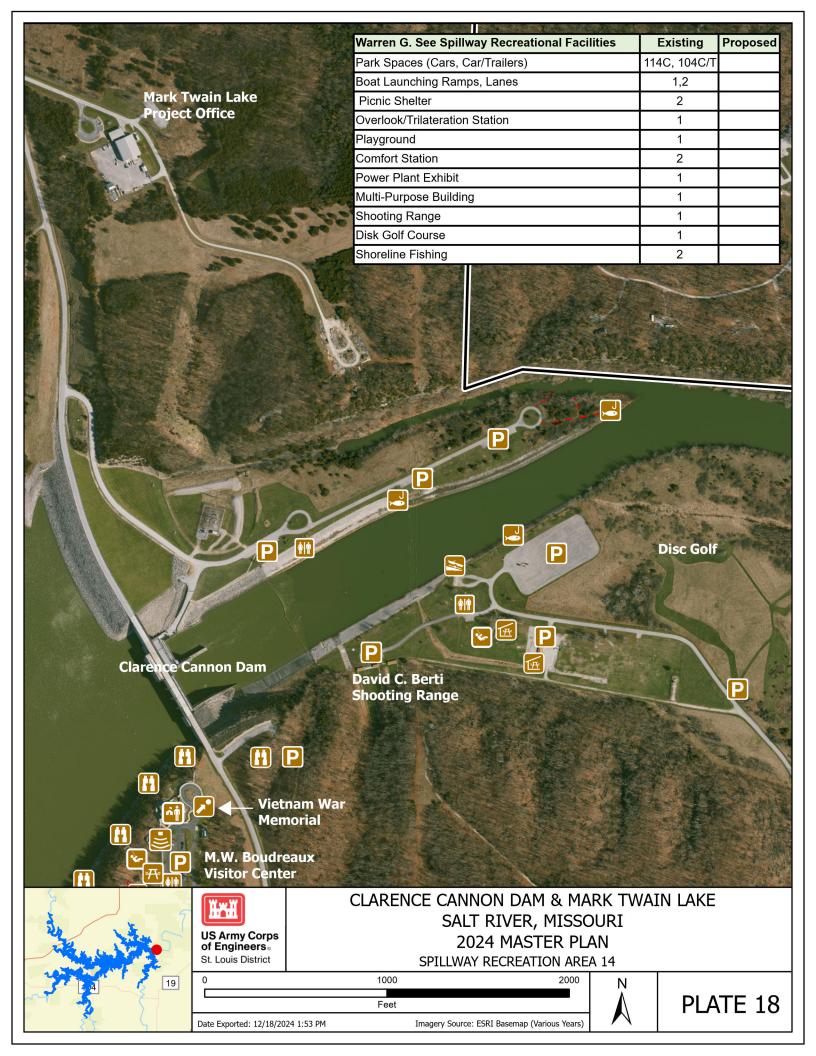
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US Army Corps of Engineers St. Louis District

2024 MASTER PLAN

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